



**REGIONAL PLANNING AUTHORITY  
FOR THE  
LABRADOR INUIT SETTLEMENT AREA (LISA)**

**ANNUAL REPORT  
2009-10**

# TABLE OF CONTENTS

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CHAIRPERSON'S MESSAGE.....	1
1.0 OVERVIEW .....	2
2.0 MANDATE.....	2
3.0 VALUES.....	3
4.0 PRIMARY CLIENTS .....	3
5.0 VISION .....	3
6.0 MISSION.....	4
7.0 ACTIVITIES .....	5
8.0 OPPORTUNITIES AND CHALLENGES AHEAD.....	7
9.0 FINANCIAL STATEMENTS .....	7
10.0 APPENDIX A: STRATEGIC DIRECTIONS.....	8
11.0 APPENDIX B: BUDGET .....	9

# CHAIRPERSON'S MESSAGE

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The Regional Planning Authority (the Authority) for the Labrador Inuit Settlement Area (LISA) was appointed jointly by the Government of Newfoundland and Labrador and the Nunatsiavut Government in April 2007. In accordance with the Labrador Inuit Land Claims Agreement (the Agreement), its role is to direct the preparation of a draft Regional Land Use Plan for LISA (including Labrador Inuit Lands) for the consideration of both governments.

It is comprised of four members: Ms. Isabella Pain and Mr. Wilfred Pilgrim nominated by the Nunatsiavut Government and Ms. Mary Bishop and Mr. Stan Clinton nominated by the Government of Newfoundland and Labrador. Mr. Pilgrim was appointed in May 2009 to fill a vacancy created when original board member Keith Chaulk resigned in February 2009.

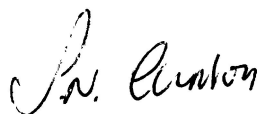
The Authority is a category 3 entity under the Province's Transparency and Accountability legislation, and is required to plan and report accordingly. In addition to this legislated requirement, the Authority liaises with staff of both the Province and the Nunatsiavut Government, some of whom attend Authority meetings from time to time.

The Authority's actions in preparing a draft Regional Land Use Plan will contribute to two of the Provincial Government's strategic directions: Aboriginal Relations, and Strengthening Municipal Capacity. For the Department of Labrador and Aboriginal Affairs this means the establishment of effective working relationships with Aboriginal peoples through the implementation of the Labrador Inuit Land Claims Agreement which includes the preparation of a draft Regional Land Use Plan. For the Department of Municipal Affairs this means Strengthening Municipal Capacity with the preparation of regional land use plans.

This report documents the Authority's performance during the second year of its 2008-11 Activity Plan. While the Authority did not meet its 2009-10 objective to finalize the Initial Regional Land Use Plan, it made considerable progress towards this objective.

All Authority members have reviewed this document, will participate in the Authority's activities towards the future preparation of a draft Regional Land Use Plan, and will have an equal say in the Authority's final deliberations prior to the submission of the draft Plan to both governments. The members of the Regional Planning Authority for the Labrador Inuit Settlement Area are accountable for the results reported in the 2009-10 Annual Report.

Labrador Inuit call the Labrador Inuit Settlement Area "Nunatsiavut" which means "our beautiful land". The Authority aims to prepare a draft Plan for the wise use of this beautiful land.



Stanley N Clinton  
Chair of the Regional Planning Authority

# 1.0 OVERVIEW

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Pursuant to section 10.3.1 of the Labrador Inuit Land Claims Agreement, the Government and Newfoundland and Labrador and the Nunatsiavut Government jointly appointed the Regional Planning Authority for the Labrador Inuit Settlement Area composed of four members having knowledge and experience in land use planning. The members were jointly appointed in April 2007. The members of the Authority selected a chair from amongst the members.

Funding for the Authority is provided jointly by both governments.

The Authority can be contacted through:

Department of Labrador and Aboriginal Affairs  
PO Box 8700  
St. John's NL A1B 4J6

and

Department of Municipal Affairs  
PO Box 8700  
St. John's NL A1B 4J6

and

Nunatsiavut Government  
Box 70  
Nain NL A0P 1L0

# 2.0 MANDATE

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The Labrador Inuit Lands Claim Agreement Act brought the Agreement into legal effect.

Section 10.3.8 of the Agreement states that:

*"The Regional Planning Authority shall prepare a single, comprehensive Land Use Plan for the Labrador Inuit Settlement Area following the procedures set out for the preparation of a regional plan by a regional authority under the Urban and Rural Planning Act, 2000, as modified by this chapter, and for that purpose has the powers and shall carry out the functions of a regional authority under the Urban and Rural Planning Act, 2000, subject to this chapter."*

## 3.0 VALUES

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The Authority has the following values:

Collaboration	Each member seeks the knowledge and opinions of others when directing the preparation of the regional plan.
Commitment	Each member ensures effective representation of both governments and the Labrador Inuit.
Integrity	Each member represents the interests of both governments and the Labrador Inuit in a flexible, thorough and open manner within his/her mandate.
Respect	Each member acts based on the needs and culture of both governments and the Labrador Inuit in the spirit of the Agreement.

## 4.0 PRIMARY CLIENTS

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The primary clients of the Authority are the Government of Newfoundland and Labrador, the Nunatsiavut Government, the Labrador Inuit, other aboriginal people, residents and stakeholders in the Labrador Inuit Settlement Area including Labrador Inuit Lands.

## 5.0 VISION

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A Regional Land Use Plan for the Labrador Inuit Settlement Area, including Labrador Inuit Lands, respecting the environment, cultural factors and priorities and the rights of the Labrador Inuit having been prepared to:

- guide the use of land, water and natural resources; and
- optimize social, cultural and economic benefits for the Labrador Inuit and other residents of the Labrador Inuit Settlement Area.

## 6.0 MISSION

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The focus of the Authority is to draft a regional plan for the Labrador Inuit Settlement Area as required by the Agreement and the Urban and Rural Planning Act, 2000.

**Mission:** By 2011, the Authority will have prepared a draft regional plan.

**Measure:** Draft regional plan prepared

**Indicators:**

- Number of Authority meetings
- Numbers of stakeholders consulted
- Planner recruited
- Commissioner appointed
- Number of public meetings
- Facilitated and coordinated meetings with other boards established under the Agreement
- Consulted with Provincial Government and Nunatsiavut Government

# 7.0 ACTIVITIES

**Issue: Regional Planning Authority Operation**

The Authority was jointly appointed in April 2007. The Authority is responsible for the preparation of a draft Regional Land Use Plan for the Labrador Inuit Settlement Area. It is responsible for the oversight of the Regional Planner and holding meetings with government representatives and stakeholder groups. The goals have been prepared in consultation with the Authority members.

The Authority's actions in preparing a draft Regional Land Use Plan will contribute to two of the Provincial Government's strategic directions: Aboriginal Relations, and Strengthening Municipal Capacity. For the Department of Labrador and Aboriginal Affairs this means the establishment of effective working relationships with Aboriginal peoples through the implementation of the Labrador Inuit Land Claims Agreement which includes the preparation of a draft Regional Land Use Plan. For the Department of Municipal Affairs this means Strengthening Municipal Capacity with the preparation of regional land use plans.

During the first year of operation, the Regional Planner under the direction of the Authority collected statistical information and undertook a literature review of material related to land use from government departments, agencies and the public. Summaries were presented and discussed at the Authority meetings. Mapping information was obtained from both governments, agencies and the public with respect to such things as mineral resources, existing uses, marine, wildlife and bird habitat, trails and archaeological sites. The Regional Planner met with Ministers from both governments, members of the Nunatsiavut Government staff, Provincial Government staff, representatives from Parks Canada and other agencies. The components of the draft Regional Land Use Plan, including goals and objectives, were identified in a working draft document. Public meetings were held in the five Inuit Communities of Nain, Hopedale, Postville, Makkovik and Rigolet. It also held meeting in Happy Valley-Goose Bay and North West River to solicit input on the vision, goals and objectives and to receive information that could be incorporated into the draft Plan.

During the second year of operation, the Regional Planner met with staff from the two governments to obtain additional information. A draft Plan was prepared by the Authority taking into consideration the information and data that was collected during the first and second years of operation. Public Consultation meetings were held by the Authority in the five Inuit Communities, Happy Valley-Goose Bay, North West River and St. John's to solicit input on the draft Plan. Meetings were also held with staff and Ministers from both governments.

**Goal:** By March 31, 2011, the Authority, with the assistance of the Regional Planner, will have submitted a final draft of the Regional Land Use Plan for the LISA to the Government of Newfoundland and Labrador and the Nunatsiavut Government.

**Measure:** Submitted the final draft of the Regional Land Use Plan.

**Indicators:** Submitted the final draft of the Regional Land Use Plan to the Government of Newfoundland and Labrador and the Nunatsiavut Government.

**Objective 2**

By March 31, 2010 the Authority with the assistance of the Regional Planner will have submitted an Initial Regional Land Use Plan to the two governments for review and comments.

**Measure:** Initial Regional Land Use Plan is submitted to the two governments for review and comments.

**Indicators:**

Held meetings of the Authority	The Authority held three meetings and two teleconference meetings.
Prepared the Initial Regional Land Use Plan	The Initial Regional Plan was prepared, translated and printed.

**Indicators:**

Consulted with the public and stakeholders on the Initial Regional Land Use Plan	The Authority held public consultation meetings in Nain, Hopedale, Postville, Makkovik, Rigolet, Happy Valley-Goose Bay, North West River and St. John's. The Authority met with the Minister of Aboriginal Affairs and her staff and the Nunatsiavut Government Executive Committee. Members of the RPA also met with staff from most of the Provincial departments and an agency to present the Initial Plan. Members of the Authority met with the Chair of Torngat Wildlife and Plants Co-Management Board. The Planner also met with staff from the Torngat Wildlife and Plants Co-Management Board, the Labrador Inuit Development Corporation and with representatives from exploration and mining companies.
Amended the Initial Regional Land Use Plan based on comments received in the consultation process	This indicator was not completed within the fiscal year due to a number of factors including the delay in the appointment of a new member to the Authority, the time required for translation and printing the Initial Plan, and inclement weather, which prevented the Authority from flying into the Inuit communities according to the original schedule. In addition, considerable input was received during the consultation process which needed to be considered by the Authority. The Authority recommended changes to the Initial Plan which will be completed by the Planner early in 2010-11 fiscal year.
Submitted the Initial Regional Land Use Plan to the two governments for review and comments	Due to the external delays, and the considerable time required for the Authority to revise the Initial Plan, it was not submitted to the two governments for review by March 31st.

**Objective 3**

By March 31, 2011 the Authority with the assistance of the Regional Planner will have considered and notified the governments of the Commissioner's report and submitted the final draft of the Land Use Plan to the Government of Newfoundland and Labrador and the Nunatsiavut Government.

**Measure 1: Consulted governments on the Commissioner's report and may have made changes to the draft Regional Land Use Plan**

**Measure 2: Final Draft of the Regional Land Use Plan submitted to the two governments**

**Measure 1 Indicators:**

- o Amended the Initial Regional Land Use Plan based on comments received in the consultation process
- o Submitted the Initial Regional Land Use Plan to the two governments for review and comments
- o Considered the comments received from the two governments and made any changes to the Initial Regional Land Use Plan
- o Submitted the draft Regional Land Use Plan to both governments for adoption
- o Appointed a Commissioner to hold hearings on the draft Regional Land Use Plan
- o Considered the Commissioner's report
- o Consulted both governments on the Commissioner's report and may make changes to the draft Regional Land Use Plan



**Measure 2 Indicators:**

- Prepared final draft of Regional Land Use Plan
- Submitted final draft of the Regional Land Use Plan to the Government of Newfoundland and Labrador and the Nunatsiavut Government

## 8.0 OPPORTUNITIES AND CHALLENGES AHEAD

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The Opportunity is for the Authority to develop a draft Regional Land Use Plan that reflects the aspirations and hopes of the Inuit people while adhering to the policies and directions of the Government of Newfoundland and Labrador and the Nunatsiavut Government.

The Challenge is to balance sometimes competing land use interests, and to complete and submit the draft Regional Land Use Plan to the Government of Newfoundland and Labrador and the Nunatsiavut Government by March 2011.

## 9.0 FINANCIAL STATEMENTS

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The Regional Planning Authority for the Labrador Inuit Settlement Area is not required to provide audited financial statements. The Authority does not have its own funds or financial statements.

The Regional Planning Authority is jointly funded by the Government of Newfoundland and Labrador and the Nunatsiavut Government. Annual budgets are based upon the budgets established in the Implementation Plan for the Labrador Inuit Land Claims Agreement (see Appendix B).

Each government's expenditures are subject to its own internal financial administration regulations and appropriations, policies, and procedures.

# 10.0 APPENDIX A: STRATEGIC DIRECTIONS

Strategic directions are the articulation of desired physical, social or economic outcomes and normally require action by more than one government entity. These directions are generally communicated by Government through platform documents, Throne and Budget Speeches, policy documents, and other communiqués. The Transparency and Accountability Act requires departments and public bodies to take into account these strategic directions in the preparation of their performance-based plans. This action will facilitate the integration of planning practices across Government and will ensure that all entities are moving forward on key commitments.

The directions related to Labrador and Aboriginal Affairs are provided below.

The work of the Authority contributes to the strategic directions established in the Department of Labrador and Aboriginal Affairs Business Plan for 2008-11.

**Title:** Aboriginal Relations

**Outcome:** Established effective working relationships with Aboriginal peoples.

This requires systematic intervention in the following areas:

Components of Strategic Direction	Applicable to other Entities Reporting to the Minister(s)	This Direction is addressed in the RPA's activity plan
Labrador Inuit Land Claims Agreement Implementation	X	X

This strategic direction represents only a portion of the outcome statement. The full outcome statement along with other strategic directions can be found in the Appendix of the Department of Labrador and Aboriginal Affairs Business Plan for Category 2 Public Entity 2008/11.

The directions related to Municipal Affairs are provided below.

The work of the Authority contributes to the strategic directions established in the Department of Municipal Affairs Strategic Plan for 2008-11.

**Title:** Strengthening Municipal Capacity

**Outcome:** Preparation of a Regional Land Use Plan

This requires systematic intervention in the following areas:

Components of Strategic Direction	Applicable to other Entities Reporting to the Minister(s)	This Direction is addressed in the RPA's activity plan
Regional Land Use Plans		X

This strategic direction represents only a portion of the outcome statement. The full outcome statement along with other strategic directions can be found in the Appendix of the Department of Municipal Affairs Strategic Plan for Category 1 Public Entity 2008-11.

# 11.0 APPENDIX B: BUDGET

The following budget is a summary of what is included in the Labrador Inuit Land Claims Agreement Implementation Plan, Appendix D – Part 6 for years 1 to 3.

<b>Land Use Planning</b>	<b>Year 1</b>	<b>Year 2</b>	<b>Year 3</b>
<b>2004 Constant Dollars</b>			
<b>Regional Planning Authority</b> Years 1-3 Cost-shared @ 50/50 - Province/NG			
Chair honoraria	9900	6700	6700
3 members' honoraria	21600	14400	14400
Travel air @ 4 members	19200	14400	14400
4 members' meals and allowances	6600	4400	4400
4 members' accommodations	14400	9600	9600
meeting rooms and refreshments	5400	3600	3600
Translation simultaneous and written	9000	6000	6000
Training	10000	5000	5000
Administrative & Advertising	20000	10000	10000
<b>Sub-total Regional Planning Authority</b>	<b><u>116100</u></b>	<b><u>74100</u></b>	<b><u>74100</u></b>
<b>Planner</b> Years 1- 3 100% Provincial Costs			
Salary	72500	72500	72500
compulsory benefits	14500	14500	14500
Training and Professional Development	2610	2610	2610
Air Travel & Ground Transportation	15000	15000	15000
Planning Meals and Incidentals	1350	0	0
Year 1 accommodation	3000	0	0
Year 2 accommodation	0	3000	0
Accommodation for RPA meetings	2700	2700	2700
Meals and incidentals mtgs	1350	1350	1350
Public hearings meals and incidentals	0	1350	0
Planning mtgs & refreshments	3000	0	0
Computer and Office Furnishings Purchase	10000	0	0
Communications i.e., telephone, computer, fax	1500	1500	1500
Administrative/Advertising Publications	5000	5000	5000
<b>Sub-total Planner</b>	<b><u>132510</u></b>	<b><u>119510</u></b>	<b><u>115160</u></b>
<b>Public Hearings</b> Year 2 and/or 3 (12 month process) 100% Province's costs			
Commissioner Honoraria	0	13200	
Airfare Commissioner	0	5500	0
Meals & incidentals	0	1650	
Commissioner Accommodation	0	2400	0
Air Travel for translator	0	2400	
Accommodation for translator	0	1200	0
Meeting rooms and Refreshments	0	3000	0
Translation simul/written	0	5000	
Administrative/Publications/Advertising	0	20000	0
<b>Sub-Total Staff Public Hearings</b>	<b>0</b>	<b><u>54350</u></b>	<b>0</b>
<b>TOTAL</b>	<b>248610</b>	<b>247960</b>	<b>189260</b>