

# Province of Newfoundland

# FORTIETH GENERAL ASSEMBLY OF NEWFOUNDLAND

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# VERBATIM REPORT (Hansard)

Speaker: Honourable Patrick McNicholas

The House met at 3:00 p.m.

MR. SPEAKER (McNicholas):
Order, please!

# Statements by Ministers

MR. OTTENHEIMER: Mr. Speaker.

MR. SPEAKER: The hon. the Government House Leader.

# MR. OTTENHEIMER:

Mr. Speaker, the government welcomes the announcement made earlier today, about an hour and a half or two hours ago, by Northcor Energy Limited of their intentions to drill an exploratory well on the Southern Grand Banks of Newfoundland.

SOME HON. MEMBERS: Hear, hear!

MR. OTTENHEIMER:

Contingent upon all regulatory requirements being met, Northcor will drill the Narwhal F-99 starting exploratory well, Further documentation mid-July. related to the drilling of the well is in the process of being the submitted to Offshore Canada-Newfoundland Petroleum Board. information, some of which relates back-up equipment and insurance, is required before the Board will be in a position to issue the necessary approvals.

wildcat well will be the drilled in the 127th well Newfoundland Offshore area since in the drilling first began area in Southern Grand Banks will be the third 1966. Τt spudded this year, the other two

the Husky/Bow Valley at beina Bonne Bay, that is C-73 wildcat, and the Petro-Canada for Nova at H-99 and that is a stepout There will be an additional well. stepout well drilled later by Petro-Canada at Terra Nova. government is especially pleased that the Narwhal well is being time proposed this of at relatively low drilling activity and that additional benefits will accrue to Newfoundland as Drilling has not occurred result. in the vicinity of the proposed location since 1974 and if Narwhal F-99 is a successful well, then this could spark a resurgence of exploratory activity in a region removed from the general far Terra Nova areas. Hibernia and Such additional activity, if it provide were to occur, would significant additional benefits in terms of employment and business opportunities for Newfoundland.

The proposed Narwhal F-99 well is also important because it will evaluate a very large, untested geological structure, which potential to contain substantial volumes of oil and/or potential This natural gas. be confirmed with cannot degree of certainty of course, until the well has been drilled to its final total depth, and all the strata have been evaluated.

Narwhal F-99 will be drilled by the semi-submersible, Sedco 710, which is currently drilling the Terra Nova H-99 well, and the depth at the location is water approximately 1595 metres. This wildcat well will thus establish a water depth record in terms of drilling in the Newfoundland area. The previous offshore greatest water depth, 1486 metres, was encountered at the Texaco Blue H-28 wildcat well, drilled

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1979. So it will be the deepest drilled in Newfoundland. I understand that the deepest drilled was off the Coast of New Jersey a few years ago; and that was around 2,000 metres.

The Narwhal well is grandfathered, comes under the ambit of the Petroleum Incentives Programme and eligible for full petroleum incentive payments at the rate of per cent of allowable expenditures. of the The cost well is estimated to be in the order of approximately \$40 million and it will be drilled to a total depth of 5,000 metres, as measured from sea-level. The well will be approximately located 380 kilometres Southwest of St. John's and approximately 100 kilometres East of what is frequently called the disputed area. Ιn other words. the area where France claims to have some interests but which, of course, we deny. So it is 100 kilometres East of that.

Northcor will drill Narwhal F-99 under a farmout agreement with Amoco, Esso and Chevron and they will earn a 50 per cent working interest throughout Exploration Licence 249, which encompasses 276,977 hectares.

In conclusion, therefore, I wish express government's pleasure with the announcement by Northcor Energy Ltd., of their intentions to drill the Narwhal F-99. government is encouraged by plans for further drilling like this project, because the Newfoundland offshore remains area still lightly explored - approximately exploratory well per square miles of prospective area. Only through substantial levels of of future drilling, course. conducted in a safe and efficient manner, will the Province truly be able to unlock the door and realize the resource potential in that area.

MR. BARRY: Mr. Speaker.

MR. SPEAKER:

The hon, the member for Mount Scio - Bell Island.

MR. BARRY:

Thank you, Mr. Speaker. I caught most of the minister's statement, and the Leader of the Opposition (Mr. Simmons) mentioned a couple of other points a moment ago. It a good sign that we see a wildcat well being drilled. Delineation wells are one thing, where you already have an existing discovery and you go out to firm up the size and extent of that discovery, but a wildcat drilled in а new area naturally, then, you have probability of making greater another oil discovery. There will be some additional employment and additional business opportunities, but, regrettably, Mr. Speaker, we have seen, over the last couple of years, a very serious decline in the amount of money being spent on exploratory drilling, whether for wildcat wells or for delineation wells. We have many businesses that have closed down. mentioned a few days ago that out of some 200 mobil oil employees that were in the city a couple of years ago, there are less than fifty right now. The spin-off effect, of course, means that we have higher vacancy rates. There office buildinas. office are and space, unrented, have we people who had been working for companies that were working the oil companies who are now : unemployed.

MR. J. CARTER:

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Are you saying there are too many wells around?

#### MR. BARRY:

Mr. Speaker, the member for St. J. North (Mr. Carter) understands about drilling a well on his farm, but I am afraid he in has not taken much interest trying to figure out what involved, either in gain or loss, for the city of St. John's or the of Newfoundland and Province Labrador through the decline in drilling which has taken place.

Now, the minister, even giving the slightest degree of interest his district, will know that in his very own district there are that have many businesses hurt as a result of the decline in expenditures in offshore oil and gas in the last couple of years. We are also pleased to see, Mr. there is to Speaker, that hopefully, an additional stepout drilled later well by Again, that would Petro-Canada. be just a delineation well on the It will mean Terra Nova field. that there will be some additional employment and business but there will be opportunities, no increased prospect for other discoveries as a result of that well.

What we have here now. understand the minister, apart from Bow Valley, which I think the minister indicated would be doing both wildcat wells, is third wildcat underway this year. I think it is probably the fewest number of wildcat wells that have been drilled or will be drilled in any one year since 1977, in all probability. So, while it is good news, it is only a little good In the context of the fact news. that offshore oil and gas activity has declined significantly, шe

what have to ask, really, to bring members opposite doing about the great benefits from the Atlantic Accord which they people to expect would be coming to this Province when that deal There are a lot of was signed? in people who invested monev the starting businesses on minister's of the strenath promises, the Premier's promises, and Cabinet's Promises, and these people have been let down badly.

There were many people who decided not to move away to Ottawa to look for work because they were told there would be jobs in the oil They have been let down industry. badly; they have been frozen in time, going without income or with very reduced incomes over the last several years because members opposite have not lived up to the promises made at the time of the signing of the Atlantic Accord.

Now, if there is one thing members opposite can do -

# MR. SPEAKER: Order, please!

The hon, member's time is up.

#### MR. BARRY:

If I could just finish my sentence?

# AN HON. MEMBER:

By all means.

#### MR. BARRY:

I thank the minister for allowing me to finish my sentence. I would say if there is one thing that members opposite could do it is, for heaven's sake, tell it like it Whether it is good news or bad news, tell the people of the Province honestly what they can expect so that people can plan lives around their information.

# SOME HON. MEMBERS: Hear, hear!

MR. FENWICK: Mr. Speaker.

# MR. SPEAKER:

The hon, the member for Menihek.

#### MR. FENWICK:

Thank you very much, Mr. Speaker.

In looking at this announcement, the most significant part of it, I think, is that on the first page it states that this will be the third well spudded this year, yet we are halfway through the month of June. I assume that at this rate we will talk about all of six wells, perhaps, this year. Given that this is the 127th well, I would suggest that activity has dropped considerably.

If one looks at the second page, where they say the Narwhal well is grandfathered under the Petroleum Incentives Programme, the famous PIP programme, I think what we are seeing, Mr. Speaker, is a terrible indictment of the programme, or fiscal the the regime, or arrangements brought in after the over in 1984, Tories took which, quite frankly, a programme originated by the Liberals prior to that time under the National Energy Programme is still being used to drill exploratory wells. I think what it suggests is that it has been an almost unmitigated disaster, the regime that we are working under. Admittedly, there few problems, when considers the cost of oil dropping and so on, but it is obvious that the regime in place is not doing It is a \$40 million well, 80 per cent of which is coming out of our tax dollars that is \$32 million - which means that these individuals are spending only \$8

million of this total of their own money to explore a new structure.

Speaker, I hope like Now. Mr. everybody else does, that they find tons of oil because, knows, we can use the additional development and so on. But, suggest to you, if we are still working under grandfather clauses of the PIP programme, which was part of the old National Energy Programme, then quite it is obvious that the regime put in by Mulroney and his confreres is not accomplishing the kinds exploration that we need, and it obviously time that this government and the industry ate a bit of humble of pie and went back and asked for an expansion of the programme for a much longer period of time.

# MR. R. AYLWARD: Mr. Speaker.

# MR. SPEAKER:

The hon, the Minister of Rural, Agricultural and Northern Development.

#### MR. R. AYLWARD:

Thank you very much, Mr. Speaker.

would like to inform members of results the of meeting of the Rural Development Authority held on June 9, 1987.

The Board approved 67 applications totalling \$1,796,298.00 creating full-time jobs and 94 part-time jobs.

# SOME HON. MEMBERS:

Hear, hear!

#### MR. R. AYLWARD:

As result of these changes a the last Throne announced in include Speech to the service sector, 24 of these loans were for

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a variety of retail operations, including furniture stores, variety stores and beauty culture shops.

approvals were for Other enterprises such as aquaculture salmon including projects, farming, Mr. Speaker, and mussel farming, pulpwood harvesting, tourist activities, metal fabrication, fish processing and handicrafts.

Mr. Speaker, with the provisions of these loans through my department, I feel confident that small industry will continue to grow and flourish, providing good jobs and security for many Newfoundlanders and Labradorians.

SOME HON. MEMBERS: Hear, hear!

MR. KELLAND: Mr. Speaker.

MR. SPEAKER: The hon. the member for Naskaupi.

MR. KELLAND: Thank you, Mr. Speaker.

I would like to thank the minister for providing me with an advance copy of his statement. It is interesting minister that the information but not gives some detailed information, as I might expect. For example, there were sixty-seven approved projects. I would like to know how many were submitted and how manv thev Ι would compliment considered. the minister on the fact that the service sector has been included. I did speak on that last year, as well, or earlier on when it was mentioned.

I would like to know what sort of breakdown there might be available

electoral with respect to districts and, also, how many were truly rural? When you are talking about rural, there is a question on the definition of rural in the minister, of the as Committee last determined in Of the sixty-seven year. approvals, it might be interesting to know what percentage were in districts represented members, for example. government That should be public knowledge. Of those that were not approved, what was the ratio on a government to Opposition basis? That should be known by the general public.

While I applaud permanent creation in particular in form, the makeup of the authority allows itself at least pork of barrelling, possibility the worst kind. perhaps of Ι is pretty well think it fact generally known that the friends of government are those who get appointed to boards, and consequently the friends government are more likely to have their projects approved. Those questions should be answered by the minister.

Viewing that and considering that, in conclusion I would like to ask the minister what he is doing, really doing, to ensure fair and equitable disposition of the funds available under the authority.

MR. FENWICK: Mr. Speaker.

MR. SPEAKER: The hon. the member for Menihek.

MR. FENWICK:
Mr. Speaker, I think the one thing
that we should take out of this
announcement is how much more
effective the Rural Development
Authority is at creating jobs on a

dollar for dollar basis than is Minister of Rural, the Northern Agricultural and Development and the Premier when they propose the Sprung Greenhouse project. Here we have million for 105 permanent jobs. the other one we have an exposure of \$11.4 million for a hypothetical 150 jobs. I think one of the important points to make is even if the Sprung project by any stretch of the imagination ever makes it off the ground, and I am convinced it will not, by the still a it is question of putting \$11.4 million into that project when, on the ratio we have here, Mr. Speaker, would suggest that approximately seven or eight times as many jobs could be created our through Rural Development Authority in mechanisms that we have in place, that we know about, small-scale, are rurally are oriented and do a heck of a lot better job for job creation.

I think these figures show how foolish this other project is that these individuals are proposing, and, Mr. Speaker, I think it shows the direction we should move in.

MR. SPEAKER: Order, please!

#### Oral Questions

MR. FUREY: Mr. Speaker.

MR. SPEAKER:

The hon, the member for St. Barbe.

SOME HON. MEMBERS: Hear, hear!

MR. FUREY:

Mr. Speaker, I have a question for

the Minister of Mines (Mr. Dinn). One hundred and sixty-five miners and their families from Daniel's Harbour have had their lives put on hold now for fourteen months. The government refused the \$2 million loan nearly ten months ago and now they are saying yes to the \$2 million loan if the company will commit itself to remaining open for fifteen months.

Now my question for the minister is: Why did the government wait ten full months to say yes to a loan under these conditions? Why was that offer not made ten months ago?

#### MR. SPEAKER:

The hon, the Minister of Mines and Housing.

# MR. DINN:

Mr. Speaker, the hon. member, number one, is misleading the Whether he is doing it intentionally or not, I do not But the fact of the matter know. gave a fairly extensive explanation yesterday afternoon with respect to the Daniel's Harbour operation and transpired from the closure of that mine all the way through to Now, yesterday. nothing changed much from yesterday to today. I answered the question yesterday fairly extensively, Mr. Speaker. The same answer applies today.

MR. FUREY:

A supplementary, Mr. Speaker.

MR. SPEAKER:

A supplementary, the hon. the member for St. Barbe.

MR. FUREY:

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Mr. Speaker, the minister also said that he could not find anybody from Teck Corporation to

the Now, talk with him. from is that here delegation tracked down Daniel's Harbour management this morning, Mr. Mr. in Litkewick Speaker. Vancouver, and the management said that they are prepared to meet with the minister any time. anywhere, to discuss this counter-proposal.

Now, will the minister do what is morally right and just and stand in his place today and set a time meet to the and date Corporation to get these people and their families back to work?

# SOME HON. MEMBERS: Hear, hear!

# MR. SPEAKER:

The hon, the Minister of Mines and Housing.

# MR. DINN:

Well, Mr. Speaker, I am delighted the hon, member at least drew back from his previous unfounded The fact of the matter statement. is I was talking to Mr. Litkewick myself today and, as a result of those discussions, we indicated that we are both willing to set a time and place for a meeting, that I would get back to him before afternoon was out, this by tomorrow morning. certainly because there is more than me involved in the negotiations and, as a matter of fact, I would hope would that more than he involved in the negotiations. are attempting to get someone else from Teck Corporation as well. If can be arranged, then a meeting will be set up and we will meet wherever we set the meeting for. I believe it is going to be in Toronto, but that is not set as yet.

## MR. FUREY:

This week?

# MR. DINN:

It is not set as yet because we the principals to get from both sides, involved people whom I need involved from his side and from our side.

# MR. FUREY:

A final supplementary, Mr. Speaker.

#### MR. SPEAKER:

A final supplementary, the hon. the member for St. Barbe.

#### MR. FUREY:

Can the minister tell us will that be this week, when he is talking with the company this afternoon? we waiting haue been Recause fourteen months and lot a people's lives have been on hold.

## MR. BARRETT:

We will do what we did for Corner Brook.

#### MR. FUREY:

The Minister of Development (Mr. Barrett) behind shouting from his just bad the seat is as as of Mines Minister because his responsible department is looking at the \$2 million, You can laugh, but people hurting up there.

I ask would the minister give a commitment to have that time and date set this week and stop the fooling around?

# SOME HON. MEMBERS:

Hear, hear!

#### MR. SPEAKER:

The hon, the Minister of Mines and Housing.

# MR. DINN:

Mr. Speaker, as I indicated to the hon, member, I hope to get the meeting set цр with Teck Corporation as soon as possible.

MR. DECKER: Mr. Speaker.

# MR. SPEAKER:

The hon, the member for the Strait of Belle Isle.

#### MR. DECKER:

Mr. Speaker, my question was meant to be for the hon, the Minister of but in his Health (Dr. Twomey), absence I will direct it to the hon. Acting Premier, the (Mr. Government House Leader Ottenheimer), if we can catch his attention, Mr. Speaker. Ιt concerning the nursing shortage, to give him a clue. For the past three or four years, because of the freeze on hospital budgets, there was a freeze on the hiring of nurses in this Province. consequently, nurses were forced to work on a casual basis, still working forty hours a week, mind you, but without the benefits and security of a full-time Will the minister employment. stand up today, man-fashion, and the of admit to people government Newfoundland that else, policy, and nothing is responsible for the nursing shortage in the Province today?

#### MR. OTTENHEIMER:

Mr. Speaker.

# MR. SPEAKER:

The hon, the Government House Leader.

# MR. OTTENHEIMER:

Mr. Speaker, I prefer to stand up person-fashion, because man-fashion does have something, I suppose, of a sexist connotation; to do something manfully sort of means to do it bravely or properly or courageously. So it does have

something of that connotation, and I would say five or ten years ago none of us would be conscious of that. Ιt is surprising conscious we have become of probably a very good thing. 'person-fashion' is understanding.

But I think the hon. Minister of Health answered that identical question yesterday, and certainly the hon. the Minister of Health's answer quite clear was precise, as the hon, the minister of Health always is, rivaling only myself in the achievement of the virtue of precision conciseness. So I would refer the hon, gentleman to the hon. the Health's Minister of precise answer of yesterday.

#### MR. DECKER:

A supplementary, Mr. Speaker.

# MR. SPEAKER:

supplementary, hon. the member for the Strait of Belle Isle.

#### MR. DECKER:

The hon, minister gives The sad thing is he did answer: not answer my question. So I will direct the question again. not admit, the minister person-fashion. it that government policy and nothing else which is causing the nursing shortage here today?

## MR. OTTENHEIMER:

Mr. Speaker.

#### MR. SPEAKER:

The hon, the Government Leader.

#### MR. OTTENHEIMER:

No, Mr. Speaker. Person-fashion I will not admit it.

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MR. W. CARTER: Mr. Speaker.

MR. SPEAKER:
The hon. the member for
Twillingate.

MR. W. CARTER: Mr. Speaker, my question would normally go to the Minister of or Fisheries (Mr. Rideout) the Premier, but in their absence I would like to direct it to the Acting Premier. It concerns very serious problems that are being experienced today in the caplin fishery, the fact that the industry itself is in danger of collapsing. the What has government, Mr. minister's Speaker, done towards alleviating that problem?

MR. SPEAKER: The hon, the Government House Leader.

MR. OTTENHEIMER: Mr. Speaker, as hon. members are aware, the essence of the problem, as I understand it, is so far it has not been possible to arrive at a price to purchase caplin from and that local the fishermen, buyers are negotiating with the Japanese buyers for suitable a price and that those negotiations are ongoing. I think really all I can say is that the Department of Fisheries is doing what it can to help resolve that impasse. not think I can say any more than that.

MR. W. CARTER: Mr. Speaker.

MR. SPEAKER: A supplementary, the hon the member for Twillingate.

MR. W. CARTER:
Mr. Speaker, we all know there is

a problem but the question I put to the minister was: What they doing to help alleviate problem? For example, I ask the minister if his government has made representation to the federal government with respect to having the matter referred to the federal Support Fisherv Prices which is set up for that sort of situation? Has he talked to the International Minister of for example, (Ms Carney) to having Speaker, with regard those people make representation Japan, one of Canada's to trading partners? This is a very serious problem and I do not think it is enough for the minister to say that they are doing what they can. Obviously, Mr. Speaker, they are not doing enough.

MR. SPEAKER:
The hon. the Government House
Leader.

MR. OTTENHEIMER: Mr. Speaker, all I can answer is that the Newfoundland Minister of Fisheries is today meeting with, among other people, the federal Minister of Fisheries, Mr. Siddon, and no doubt, although I have not seen, nor should I see, the agenda of what they intend to discuss, I am quite sure that this matter will be referred to and will be discussed, and that the provincial Minister of Fisheries will making, and no doubt has already representations to made, Fisheries. federal Minister of But since their meeting now I could not say what precisely has transpired between them. I know that the provincial Minister of Fisheries doing is everything possible, through representation with the federal government and in other ways, to endeavor to solve this impasse.

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#### MR. W. CARTER:

A final supplementary, Mr. Speaker.

#### MR. SPEAKER:

A final supplementary.

#### MR. W. CARTER:

Would the minister then undertake to have his colleaque, the table Minister of Fisheries, tomorrow, Mr. Speaker, copies of correspondence maybe made to the Fisheries federal Minister of possibilitv the concerning having the matter now referred to the federal Prices Support Board?

# MR. SPEAKER:

The hon, the Government House Leader.

# MR. OTTENHEIMER:

Well, Mr. Speaker, I am sure that the Minister of Fisheries in the House, will be pleased to give all relevant information. I cannot undertake that he is going table this letter or that letter. and not always are representations made by letter. As a matter of fact, if one is in a hurry and something is pressing, it probably much better to make it orally, so obviously we cannot table the oral representations. Certainly, I am sure the Minister Fisheries will give a full report on this matter and on the action he has taken.

# MR. EFFORD:

Mr. Speaker.

# MR. SPEAKER:

The hon, the member for Port de Grave.

# MR. EFFORD:

My question is to the Acting Premier also and it is concerning the question posed by my colleague from Twillingate. Is the minister not aware that this same precedent

took place in 1985, the same problems in the caplin industry? If he and all the ministers in this government are aware of that, why is it that it takes until the middle of June, when the caplin season is in process, the caplin ready to be harvested, for the Provincial Minister of Fisheries to only now be sitting down to the table trying to iron out the problem?

# MR. MORGAN:

Ask the union!

# MR. SPEAKER:

The hon, the Government House Leader,

# MR. LONG:

Are you trying to blame it on the union?

# MR. OTTENHEIMER:

Mr. Speaker, nobody said -

#### MR. PEACH:

The fishermen want to go fishing.

#### MR. MORGAN:

That is right.

#### SOME HON. MEMBERS:

Oh, oh!

# MR. SPEAKER:

Order, please!

The hon, the Government House Leader.

#### MR. OTTENHEIMER:

Thank you, Mr. Speaker.

I certainly did not say that only now is the Provincial Minister of Fisheries involved in this, because he has been involved in it for quite some time. And the hon. gentleman, really, I am sure, is aware that this is not something where a Provincial Minister of

Fisheries can wave a magic wand and solve a problem. The buyers under are not Japan jurisdiction. Buyers here are not under his jurisdiction. He cannot unions or fisherv instruct associations because they are not immediately answerable to And I think hon. members in this House, on the other side as well, are well aware of the energetic and thorough manner in which the Minister of Fisheries performs his public duties. And I think we can all rest well assured that he done and will continue to everything within his power.

#### MR. EFFORD:

A supplementary, Mr. Speaker.

#### MR. SPEAKER:

supplementary, the hon. the member for Port de Grave.

# MR. EFFORD:

Mr. Speaker, it is very obvious that the Minister of Fisheries does not have a magic wand because if he did it would not have taken him two years to wave that magic wand.

# SOME HON. MEMBERS: Hear, hear!

# MR. EFFORD:

Two years ago this problem started and every problem that was there in 1985 is here today in 1987. And when I brought it into the House of Assembly two or three Minister of ago, the Fisheries stood up and laughed at and said I was jumping to Now the problem is conclusions. Now the \$60 million that was in the economy of the Province last year is not going to be in the economy of this Province this year, and not only the fishermen but everybody is going to suffer.

My question: Why did they not in 1985, recognizing the problem, have the ability to go to their great buddies in Ottawa, work with Department Federal work with External Fisheries. Affairs, and try to negotiate some sort of a set market, as is done in Iceland, as is done in Norway, as is done in Denmark? At least if we read we would learn, so why has that not been done?

# SOME HON. MEMBERS:

Hear, hear!

# MR. SPEAKER:

The hon, the Government House Leader.

# MR. OTTENHEIMER:

Mr. Speaker, the basic premise of the hon, gentleman's question is his criticism of the Minister of Fisheries because he does not have a magic wand and because he has not been able to solve all of problems. The these gentleman may think, we all may wish it could happen, that effort and negotiation -

#### SOME HON. MEMBERS: Efford?

# MR. OTTENHEIMER:

No, effort, e-f-f-o-r-t. Ι not making any reference to the qentleman's name. -hon. representation all problems could be resolved, then we would live in a very ideal world. I can assure the hon, gentleman that Minister of Fisheries has in the past done everything within power and is continuing to so do.

# MR. EFFORD:

A final supplementary, Mr. Speaker.

#### MR. SPEAKER:

A final supplementary.

# MR. EFFORD:

quite obvious what It is the minister has just said: He said that the Minister of Fisheries over a two year period has not the capability of doing his job and performing his duty as a minister to protect the fishermen. I ask the Acting Premier, very clearly, will he not table all information that the Provincial Minister of Fisheries has made in representation to Ottawa to try to mess that straighten out this occurred in 1985, not just the fact that he has negotiated over the past two weeks, but what he has done over the past two years? If he had done his work this problem would not be here today.

# SOME HON. MEMBERS:

#### MR. SPEAKER:

The hon, the Government House Leader.

# MR. OTTENHEIMER:

Mr. Speaker, to listen to the hon. gentleman you would thing solve these problems tabling everything. If we could solve this problem by tabling, my Heavens, we could table tons of then here the documents and problem would be solved. The hon. Minister of Fisheries table what he wishes to table. There may be some confidential correspondence that he cannot It is up to him. table. I have not through his gone correspondence files to see what is tabled or not tabled. I am sure he will table whatever he thinks is appropriate to table. But if the hon, gentleman thinks wheelbarrows the more material that come in here to be tabled is going to solve the caplin problem or any other problem then he is barking up the wrong tree.

# MR. K. AYLWARD: Mr. Speaker.

#### MR. SPEAKER:

The hon, the member for Naskaupi,

#### MR. KELLAND:

As an aside to the Government House Leader, I can say if this House had a lot more Efford, spelled with a 'd', the Province would be a lot better off.

# SOME HON. MEMBERS:

Hear, hear!

#### MR. KELLAND:

My question is directed to the Minister of Public Works and Services (Mr. Young), and we have spoken about this subject outside the House. I would now like to ask the minister in the House what are his specific reasons for not giving twelve hour shift systems to a number of public employees who have been looking for that particular system for quite some time now?

#### MR. YOUNG:

Mr. Speaker.

## MR. SPEAKER:

The hon, the Minister of Public Works and Services.

# MR. YOUNG:

Mr. Speaker, we have had some twelve hour shift systems in place, I think it is only in one building now, and it has not worked out to be satisfactory for everyone concerned and we have decided to eliminate it and go back to the eight hour shift.

# MR. KELLAND:

A supplementary, Mr. Speaker.

# MR. SPEAKER:

supplementary, the hon. the member for Naskaupi.

MR. KELLAND:

That is not what I asked the although I appreciate minister, the extra information. I would like to ask him again what are his for reasons instituting twelve-hour shifts, or, conversely, his specific reasons for trying to cut them out?

MR. SPEAKER:

The hon, the Minister of Public Works and Services.

MR. YOUNG:

Mr. Speaker, we never cut them We just decided, the decision was made that it is more to eight hour practical to go shifts than twelve hour shifts.

MR. KELLAND: Mr. Speaker.

MR. SPEAKER:

A final supplementary, the hon the member for Naskaupi.

MR. KELLAND:

Thank you, Mr. Speaker

the minister is not Obviously to answer mγ specific aoina question. So let me ask this: Is the minister aware that many of the employees affected by not getting the twelve hour shift they believe that it was not for any financial reason as constraints or alleged abuses of a system that they are being denied, but they believe, many of them do, that they are being singled out and punished by the minister and by the government for their actions in a labour dispute last year in this Province?

MR. SPEAKER:

The hon, the Minister of Public

Works and Services.

MR. YOUNG:

Mr. Speaker, I do not know what employees believe, but I assure the employees that I had nothing to do with it. I presume, Mr. Speaker, if these negotiations are done they are done by and by the people union negotiate at the bargaining table, and that is all I can say, Mr. Speaker. I assure him that he can tell the employees that, and they do not believe that I had anything to do with cutting it out. It was all done by agreement.

MR. CALLAN: Mr. Speaker.

MR. SPEAKER:

The hon, the member for Bellevue.

MR. CALLAN:

I have a question for the Minister of Transportation (Mr. Dawe).

SOME HON. MEMBERS: Hear, hear!

MR. SPEAKER: Order, please!

MR. CALLAN:

Mr. Speaker, the minister aware, and has been for a couple of years, I think, that truckers in independent Province, and there are about 160, are having think, Ι difficulties, and we saw instance of that last year, an Mr. Speaker, out on the Cape Shore.

Let me ask the minister, since he aware, and since there nothing on the Order Paper to indicate that the minister plans bring in amendments to the Motor Carriers Act, quite simply, when is the minister prepared to meet with a representative group

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of these 160 independent truckers they will have that air their opportunity to grievances and possibly suggest to proposed minister some amendments to the Motor Carriers Act which will get rid of the frustrations that thev presently experiencing, which, Mr. Speaker, is presently driving some of these independent truckers out of business? When is the minister meet prepared to with representative group?

#### MR. SPEAKER:

The hon, the Minister of Transportation.

#### MR. DAWE:

Mr. Speaker, over the past number of years - not two years but I guess over the past five or six years - I have met on a number of occasions with a representative group of independent truckers here in St. John's and on the West As a matter of fact, Mr. Speaker, only, I guess, two years ago there was a group came to my home in Codroy Valley and the afternoon. We discussed many the issues with regard to independent truckers problems in dealing with of the some had that companies. I have ongoing dialogue.

So I guess the answer to the question asked, when I will meet with them, is whenever they so request, as I have done with other groups, individually or collectively. I am ready and willing to meet with them at any time.

# MR. CALLAN:

That is all I wanted to know.

# SOME HON. MEMBERS:

Hear, hear!

# MR. LUSH:

Mr. Speaker.

# MR. SPEAKER:

The hon, the member for Bonavista North.

#### MR. LUSH:

Mr. Speaker, I have a question for Minister of Finance if Collins). Ι wonder minister can explain how it was that arrears in the Retail Sales have been reduced from an amount of \$16 million, at the end of March, 1985, to approximately \$11 million up to the end March, 1986? That is a reduction approximately \$5 million that one year period, from the end of March, 1985, to the end 1986. Was it achieved through write-offs, or through collections as it ought to have been?

#### MR. SPEAKER:

The hon, the Minister of Finance.

#### DR. COLLINS:

Mr. Speaker, we are working the whole time to reduce arrears of Retail Sales Tax. There always have been, ever since the Retail Sales Tax Act came in, and there always will be, I suggest, a certain amount of arrears by the very nature of the beast. But we are working all the time to reduce If the hon, member wants to know why it was reduced, I guess it was mainly through the efforts of the public servants who work in the Department of Finance.

#### MR. OTTENHEIMER:

And the minister.

# DR. COLLINS:

The minister had a lot to do with it. Thank you, I forgot about the minister, but he had a lot to do with it, too.

We do some write-offs, but the percentage of write-offs is very, very minor. We only write off after a very prolonged and persistent procedure is gone through and it is only a last ditch effort. Usually it happens when a company has gone out of has gone bankrupt, action, perhaps someone had a vendor's and an outlet and no license longer have them and have no other means of income, that type of thing. So write-offs would be a very small part of that reduction.

# MR. LUSH:

A supplementary, Mr. Speaker.

#### MR. SPEAKER:

The hon, the member for Bonavista North,

# MR. LUSH:

Mr. Speaker, I want to ask the the minister why is it that provincial government, which, in a desperate effort to generate revenues have taxed the people of this Province in every conceivable way, yet have allowed the arrears in Retail Sales Tax to build up in such an exorbitant manner? Why is it that the Province have allowed this situation to happen and have not forced the firms and business companies to forward this money to the government, monies which they have collected from the consumers of this Province, monies which they have collected from the poor people of this Province?

#### MR. SPEAKER:

The hon, the Minister of Finance.

# DR. COLLINS:

Mr. Speaker, the hon. member seems to be of two minds. He said we are reducing the arrears too quickly, that was the burden of his first message, and now he says we are not reducing them quickly

enough.

He is wrong in one statement. do not tax in every conceivable way. I only heard the other day New Zealand. in that, taxes government there now municipalities. They say municipalities give services, we tax services, so now we are going to tax municipalities. That is a rather innovative approach to taxation which we do not do, I must hasten to add.

member's answer the hon. question, the arrears that are on the books now have built up over the last fifteen years. about During that time we collected about \$3 billion in Retail Sales Tax. So arrears of \$11 million, roughly, in comparison is small a very billion, percentage. Much of that \$11 million is fairly current arrears, when we bring in collection procedures we will get in an awful lot of that. So I think the arrears is a very small problem at the present time.

#### MR. LUSH

A final supplementary, Mr. Speaker.

#### MR. SPEAKER:

A final supplementary, the hone the member for Bonavista North.

#### MR. LUSH

I want to remind the minister that the arrears we are talking about are up to 1986, not 1987, Mr. Speaker. I want to ask the minister would he table the list of the amount owing and by what firms and companies which have broken the law in not submitting the taxes that they collected from the consumer, the poor people of this Province, Mr. Speaker?

#### MR. SPEAKER:

The hon, the Minister of Finance,

#### DR. COLLINS:

Mr. Speaker, there is a clause or a provision in The Retail Sales Tax Act which precludes me from individuals having naming arrears. I am not permitted to do that, it is against the law. Now if these firms are brought to and I presume a court court. judgment made, well that is on the until such public record. But time as they are brought to court I do not have the authority to table any names.

I will be glad to get a breakdown of the arrears in terms of how long they are outstanding and that sort of thing, you know, whether it is \$5 million outstanding just for a month or whatever it is. I will get that breakdown, but I do not have the authority to table names.

MR. LONG: Mr. Speaker.

#### MR. SPEAKER:

The hon, the member for St. John's East.

# MR. LONG:

Mr. Speaker, I have a question for the Minister of Municipal Affairs Doyle), and it is unrelated to the fact that the end this week the City of St. John's will be celebrating John's Day. The question follow specifically is to comments made by the Environment Minister (Mr. Butt) in response to a question about the pollution problem in the harbour. I would ask like to the Minister of Municipal Affairs if his in negotiations with the federal expanded for government an municipal infrastructure programme whether, in fact, he is envisaging a clean-up programme for the pollution problem in the St. John's Harbour as part of that project?

MR. DOYLE: Mr. Speaker.

# MR. SPEAKER:

The hon. the Minister of Municipal Affairs.

# MR. DOYLE:

Well, Mr. Speaker, I assume that gentleman hon. is about the sewage that is flowing into St. John's Harbour. Yes, Mr. Speaker, that is of concern to us, and in all of the discussions that have had with the Municipal Affairs Ministers riaht across Canada Me have of identified that one area concern as being area of an priority be should that we approaching the federal government And we have approached federal government on these and similar issues a number on different occasions over the last year. As yet we do not have any commitment from the federal will government that they involved in reinstating some of the old programmes that they had in which they got involved funding municipal infrastructure. I should not say that the federal government is not involved at all, thev are involved still to a certain extent in that they do fund specific projects, namely, the Port aux Basques system out there, the water system in Port aux Basques, because the federal government is heavily involved with that one.

But we are certainly hoping, Mr Speaker, that we can convince the federal government to once again come back in on these projects. Hopefully at our Ministers'

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meeting, which will take place in Ontario in August, in which we will be meeting with the federal minister responsible, we convince the federal government to come back in again and reinstate these programmes that they were involved in prior to the 1970s.

MR. LONG:

A supplementary, Mr. Speaker.

MR. SPEAKER:

supplementary, the hon. the member for St. John's East.

MR. LONG:

Thank you, Mr. Speaker.

absence of clear Ιn the federal commitment from the government on the infrastructure programme, which is to say nothing about the problem of a specific project for the clean-up of the harbour, I would like to ask the minister if he is considering, as city of Halifax the and of government Nova provincial Scotia are considering, applying the newly launched Atlantic Opportunities Programme to deal with the problem of pollution as a development and tourism issue, and to present a project application Opportunities Atlantic Programme for monies for clean-up.

MR. SPEAKER:

The hon, the Minister of Municipal Affairs.

MR. DOYLE:

Mr. Speaker, I am certainly not as to whether or not municipalities can apply under that programme. Obviously if that programme is geared in such a way that it will fund these types of obviously then projects, municipalities everywhere in this Province will take advantage of it, and we certainly will, as a

department, take advantage of it as well. We certainly do not know what that fund is going to be spent on at this point in time, and we will just have to wait and see on that, Mr. Speaker.

MR. TULK:

Mr. Speaker.

MR. SPEAKER:

The hon, the member for Fogo,

MR. TULK:

Mr. Speaker, I have a question for Minister of Rural, and Northern Agricultural Development (Mr. Aylward) and it the Sprung again, concerns, Mount project in Pearl. minister will know that there have been experts in the last little that while who have said should cost greenhouse approximately \$500,000 per acre for development, whereas we know that the greenhouse at Mount Pearl will cost about \$18 million, which what about four times capital cost for construction of such a project if it is to I ask the viable. minister. specifically, does he have an study and independent emphasize that - of the cost of development to prove that these two experts whom we are hearing from now are wrong, and that the project at Mount Pearl is indeed feasible in terms of its capital construction?

MR. SPEAKER:

The hon, the Minister of Rural, Agricultural and Northern Development.

MR. R. AYLWARD:

Mr. Speaker, I am not sure of the experts the hon, member is talking Ιf they are Sunday about. Speaker, experts, Mr. Express hope they do a better job than they did on the Marystown Shipyard with their expertise.

# SOME HON. MEMBERS: Hear, hear!

# MR. R. AYLWARD:

Mr. Speaker, the Sprung system is not a greenhouse system, it is a controlled environment system, and its production levels are higher than those of the greenhouses in now which be existence can bу from substantiated reports experts, Mr. Speaker, including a list of names that the Premier gave out in this House some time ago.

# MR. TULK:

Mr. Speaker.

# MR. SPEAKER:

A supplementary, the hon, the member for Fogo.

#### MR. TULK:

Mr. Speaker, let it be known that the minister has not answered the question as to whether he has an independent study, which leads me to believe that he does not have And let me also say to him one. two experts are not that the Sunday Express, they are the experts that the Premier asked us contact last week, namely, people in Alberta and people from the National Research Council. Now, Mr. Speaker, let me ask him another question about viability of the project in terms of its yield. There are reports, again by those experts, that Mr. Sprung's claims are exaggerated. ask does he haue Let me independent studies, again, Sprung's that Mr. claims about the yield of his projects are viable, that they are indeed rea, are we seeing an exaggeration again, or is the minister carrying on, like the Premier, a colossal

## bluff?

# SOME HON. MEMBERS: Hear, hear!

# MR. SPEAKER:

The hon. the Minister of Rural, Agricultural and Northern Development.

# MR. R. AYLWARD:

Mr. Speaker, in seven months in negotiations there were reports. The reports substantiated levels, the production Speaker, and the reports gave good of indications the for the Atlantic requirements area, and we have both types of reports in our possession.

# MR. TULK:

A final supplementary.

# MR. SPEAKER:

Order, please!

The time for Oral Questions has elapsed.

# MR. SPEAKER:

At this stage I would like to welcome to the galleries Mr. William Anderson III, President of the Labrador Inuit Association.

# SOME HON. MEMBERS:

Hear, hear!

# Notices of Motion

## MR. SPEAKER:

The hon, the member for St. John's North.

# MR. J. CARTER:

Mr. Speaker, I beg leave to present the following resolution:

WHEREAS the members from Menihek (Mr. Fenwick) and St. John's East

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(Mr. Long) have attempted mislead this House of Assembly regarding the Government's stand on its employees' pension plan by that Government suggesting Pensions will decrease rather than increase and that there is their assertions in truth whatsoever; and

distortions WHEREAS their have upset the public in general and Provincial Government pensioners in particular; and

WHEREAS the members for Menihek and St. John's East have been carefully informed by the Minister of Finance in detail about the nature, purpose, and mechanics of such changes leading to increase in pensions; and

WHEREAS the members for Menihek and St. John's East continue in their perverse obstinacy as if to perpetuate these misconceptions;

THEREFORE BE IT RESOLVED that the members for Menihek and St. John's East be censured by this House of Assembly and that they be removed this Chamber for the from remainder of this sitting with. consequent loss of pay.

SOME HON. MEMBERS: Hear, hear!

MR. SPEAKER: Are there any further Notices of Motion?

SOME HON, MEMBERS: Question. Question.

MR. OTTENHEIMER: Answers to Questions.

AN HON. MEMBER: By leave. By leave.

MR. FENWICK:

A point of order, Mr. Speaker,

MR. SPEAKER:

A point of order, the hon. the member for Menihek.

MR. FENWICK:

There has been an indication from the various house leaders over there that they wish leave to go ahead with that resolution today. We would be perfectly happy to debate that resolution all day if they so wish. So, they have leave from our side. If the Liberal Opposition also gives leave, then we can go ahead and debate it right away.

MR. OTTENHEIMER:

There is no leave from either side.

MR. FENWICK:

Where was this request for leave?

MR. SPEAKER: Order, please!

There is no point of order.

# Orders of the Day

motion, the following bills read a third time, ordered passed and their titles be as on Order Paper:

bill, "An Act To Amend Newfoundland Veterinary Medical Act, 1971." (Bill No. 10)

A bill, "An Act Respecting The Encouragement And Regulation Of An Aquaculture Industry In Province." (Bill No. 11)

A bill, "An Act To Amend Occupational Health And Safety Act." (Bill No. 18)

A bill, "An Act To Amend The

Emergency Measures Act." (Bill No. 19)

A bill, "An Act To Amend The Municipalities Act." (Bill No. 9)

"An Act Respecting An Increase In Pensions." (Bill No. 28)

A bill, "An Act To Ratify, Confirm And Adopt An Agreement Between The Government Of Canada And Of Government The Province Respecting The Reciprocal Taxation Of These Governments And Their Agencies." (Bill No. 32)

# MR. SPEAKER:

A bill, "An Act To Amend The Government - Kruger Agreements Act." (Bill No. 25) Is it the pleasure of the House that said bill be now read a third time?

# MR. FENWICK:

Mr. Speaker, I would like to speak in third reading to this legislation.

# MR. SPEAKER:

The hon, the member for Menihek.

#### MR. FENWICK:

The only comment I would like to make is that it just came to my attention today, through releases from Newfoundland Information Services. that the Minister Forest Resources and Lands (Mr. Simms) and the Minister of Labour (Mr. Blanchard) both put out press releases last Friday through that service condemning the official ourselves, Opposition and alleging that we were opposed to the expansion of the mill in Corner Brook. I consider this to be a slander upon the reputation both the members of the official Opposition and ourselves, and a total distortion of the situation as it currently

exists. I would suggest, Mr. Speaker, that probably some sort of motion of privilege would have more appropriate and, others wish to bring it up, I would certainly support attempt to do it. It was quite clearly made known by ourselves and the official Opposition that we had no objections whatsoever to approving the extra \$30 million that would be empowered by this particular piece of legislation, we just refused to abdicate our responsibility and give a blank cheque to the Cabinet in order to make all kinds of amendments to this particular agreement.

# MR. OTTENHEIMER:

A point of order, Mr. Speaker.

#### MR. SPEAKER:

To that point of order.

# MR. OTTENHEIMER:

The hon, gentleman is not on a point of order that I am aware of.

# MR. FENWICK:

No, I am not. I am speaking in third reading.

# MR. OTTENHEIMER:

I am up on a point of order, Mr. Speaker.

# MR. SPEAKER:

I understood the hon, the member got up on a point of order.

# MR. OTTENHEIMER:

No. No.

#### MR. SPEAKER:

A point of order, the hon. Government House Leader.

#### MR. OTTENHEIMER:

I submit that the hon gentleman is out of order in that he is debating the principle of Bill, and that has been passed,

and that it is out of order.

#### MR. SIMMS:

You do not debate third reading.

#### MR. FENWICK:

To that point of order.

#### MR. SPEAKER:

To that point of order, the hon, the member for Menihek.

## MR. FENWICK:

It is allowable to speak to third reading of a particular piece of legislation.

# AN HON. MEMBER:

No, it is not allowed.

# MR. FENWICK:

Yes, it is.

#### MR. OTTENHEIMER:

You speak in order. In order. You have to be in order.

# MR. FENWICK:

about am talking circumstances surrounding it. I am trying to clean up a deliberate amount of deception occuring on the part of those two ministers, so I think it is important that we do make sure that these comments are entered into the record at this time. Because a slander was committed upon the members of the official Opposition and ourselves, it is important that that be cleared up in the record so that no misunderstanding be whatsoever about the intentions of our particular parties at that time. So, I suggest it is quite relevant to third reading of that Bill.

#### MR. SIMMS:

To that point of order

#### MR. SPEAKER:

To the point of order, the hon.

the Minister of Forest Resources and Lands.

#### MR. SIMMS:

Mr. Speaker, since the accusation has been made towards myself and my colleague, the Minister of Labour (Mr. Blanchard), I just want to say one thing: We have seen on numerous occasions, particularly from that member, the holier than thou attitude that he uses in everything that he does and says. Most recently, what about the attack he made on the Minister of Finance, saying he was robbing the people of the Province? What is that if it is not misleading?

# MR. FENWICK:

He was. He was. He was robbing the pensioners.

## MR. LONG:

Speak to the point of order.

# MR. SIMMS:

What is that if it is misleading? Well, methinks the hon. member doth protest much too much as usual, Mr. Speaker, and I certainly will not retract withdraw anything I said about the hon, member for Menihek.

# MR. TULK:

To that point of order, Speaker.

# MR. SPEAKER:

To that point of order, the hon. the member for Fogo.

# MR. TULK:

Mr. Speaker, I would have to agree with the Government House Leader that the gentleman is speaking out of order. And further to the point of order, Mr. Speaker, let say to the gentleman Menihek that we agree that what the government tried to do in

through various Corner Brook mouths that they have on the other side was somewhat misleading, but we are not particularly worried, because we believe, on this side, that the truth will out, as it did when the Leader of the Liberal Party of Newfoundland and Labrador (Mr. Wells) spoke to a certain group of people on the West Coast on Saturday.

# SOME HON. MEMBERS: Hear, hear!

#### MR. SPEAKER:

To that point of order I must rule that the point is well taken and the hon, member is out of order.

# MR. FENWICK:

Mr. Speaker, I want to ask for clarification here. Ι speaking to third reading of that What am I allowed to say on third reading, nothing? Is this what you are saying?

# MR. OTTENHEIMER:

On a point of order, Mr. Speaker.

# MR. SPEAKER:

A point of order, the hon, the Government House Leader

# MR. OTTENHEIMER:

The hon, gentleman is totally out order in asking for The point of order clarification. The point of was quite clear. order submitted was that the hon. Socialist gentleman for Menihek was out of order because he was speaking on the principle of the Bill and he may not do that. he is out of order in asking the Chair for a clarification, because it was very clear that the Chair ruled that the point was a valid one and it is quite clear what that means. It is not for the Chair to have to coach the hon. gentleman and to give him

tutorial, he would have to get that elsewhere, I would suggest.

# MR. SPEAKER:

I have already made a ruling on that matter. At the present time we are in third reading of Order No. 10. All those in favour of third reading 'Aye'.

# SOME HON. MEMBERS: Ave.

# MR. SPEAKER:

Those against 'nay'.

# MR. FENWICK:

Mr. Speaker.

#### MR. SPEAKER: Carried.

#### MR. FENWICK:

Is this a new rule for us?

I am attempting to speak to third reading of a piece of legislation.

## AN HON. MEMBER:

You are not allowed.

# MR. FENWICK:

Yes, you are.

# MR. LONG:

You are allowed to speak to the principle. You are so!

# MR. FENWICK:

Yes, you are.

## AN HON. MEMBER:

Since when?

# SOME HON. MEMBERS:

Oh, oh!

# MR. OTTENHEIMER:

On a point of order, Mr. Speaker. As I understand it, where we are now, the hon. gentleman perhaps -

#### MR. FENWICK:

The Speaker did not recognize you yet.

# SOME HON. MEMBERS: Oh, oh!

# MR. SIMMS: He stood on a point of order.

# MR. OTTENHEIMER: On a point of order.

# MR. SPEAKER: A point of order, the hon. Government House Leader.

# MR. OTTENHEIMER:

Mr. Speaker, where we are: Third reading was called. The hon. gentleman from Menihek got up to make a speech. A point of order was made that the hon. gentleman was debating the principle of the bill and that was out of order because that was passed in second The Chair ruled reading. correct. The that was gentleman then got up and spoke again, asking for a clarification, what it meant, and what could he say on third reading. A point of order was made that that was improper and out of order to ask the Chair that, and the Chair ruled that that was out of order. The hon, gentleman spoke on two occasions out of order and, I understand, then the Chair put the I am not sure where we question. are now. The Chair put question. It is passed.

# MR. SPEAKER: Order, please!

The question has been put on third reading of Order No. 10, "An Act Amend The Government-Kruger Agreements Act".

# MR. FENWICK: Mr. Speaker.

# MR. SPEAKER:

I will recognize the hon, member after this. We are in the middle of a vote at the present time.

# MR. FENWICK:

Mr. Speaker, I would like to rise on a point of privilege, please.

# SOME HON. MEMBERS: No, you cannot.

## MR. SIMMS: You cannot do that.

# MR, SPEAKER: Order, please!

I would ask the hon, member to please take his seat while we are voting on this procedure.

All those in favour 'aye'.

# SOME HON. MEMBERS: Aye.

# MR. SPEAKER: All those against 'nay'.

On motion, a bill, "An Act To Amend The Government-Kruger Agreements Act", read a third time, ordered passed and its title be as on the Order Paper. (Bill No. 25).

# MR. FENWICK:

A point of privilege, Mr. Speaker,

# MR. SPEAKER:

A point of privilege, the hon. the member for Menihek.

# MR. FENWICK:

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Mr. Speaker, it is within order to speak on third reading on a piece of legislation. That is what I to do. I was attempting standing up repeatedly asking for and speak permission to continued to ram through the vote that particular piece of

legislation. You have abused privileges by not badly my allowing me to speak to the actual piece of legislation itself and I think on those grounds that my privileges were breached. I will ask you to go back and check the tapes on it. You will find that I was repeatedly asking for right to be recognized at that time, and you just refused to recognize me to speak to third reading of that bill. It was not a point of order, it was nothing else, just to speak to third reading on it.

# MR. OTTENHEIMER:

Mr. Speaker, to that point of privilege.

# MR. SPEAKER:

To that point of privilege, the hon, the Government House Leader.

#### MR. OTTENHEIMER:

I submit that there is no point of privilege made whatsoever. bill was called. On one occasion the hon. gentleman got up speak. The Chair ruled he was out of order. He got up again, and he was out of order. Really what he was looking for, presumably, was Chair, or somebody the advise him how he could speak on third reading and be in order. But I am not going to do that, nor, obviously, I would not think the Chair is going to do that. It is up to the hon, gentleman to find out what the rules are and how to speak in order on third reading. It is not for the Chair to have to tell him. So, having twice gotten up and on neither occasion knowing how to speak in order, in a parliamentary manner on third reading, Mr. Speaker put the question, and I think the matter is now resolved. The hon. gentleman will have to learn how to speak in order on third reading.

# MR. TULK:

To that point of privilege, Mr. Speaker.

# MR. SPEAKER:

To that point of privilege, the hon, the member for Fogo.

# MR. TULK:

Mr. Speaker, I have no intention of questioning what went on House a few minutes ago, particularly insofar as Your Honour is concerned, but I do believe that the member for Menihek has a right to speak on third reading, and I do believe, with all due respect to the hon. gentleman opposite, that he place in his at rise appropriate moment to speak. would refer Your Honour to section 802, subsection 3 of Beauchesne: "Debate on the third reading of a bill begins after the Order of the Day is called and the Member in charge of the bill moves: 'That the Bill be now read a third time and do pass.'" I would suggest to Honour that that believe - I could be wrong - when the member for Menihek rose in his place to start debating this bill.

As I understand it, debate on that bill is of the same nature as Committee of the Whole or second reading.

#### MR. SIMMS:

No. No.

# MR. TULK:

Your Honour, I would suggest to you that the member for Menihek has a right to debate the bill. Perhaps Your Honour might like to take a couple of minutes recess to rule on the point of privilege, or perhaps it could more beneficially be called for this House a point of clarification.

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## MR. SPEAKER:

To the point of privilege raised by the hon, member for Menihek, I would like to review what was said earlier and I hope to be able to have more to say on the matter tomorrow.

# MR. OTTENHEIMER: Order 18.

Motion, second reading of a bill, Respecting Act Establishment And Operation Of The Institute Of Fisheries And Marine Technology, The Fisher Institute Of Applied Arts And Technology And The Cabot Institute Of Applied Arts And Technology. (Bill No. 12).

# MR. OTTENHEIMER: Mr. Speaker.

## MR. SPEAKER:

The hon, the Government House Leader.

# MR. OTTENHEIMER:

Mr. Speaker, this is a bill with the Institute respect to Applied Arts And Technology, and we are also pleased to see the minister here who will now be in a position to introduce it.

#### MR. POWER: Mr. Speaker.

# MR. SPEAKER:

The hon, the Minister of Career Development and Advanced Studies.

#### MR. POWER:

Mr. Speaker, I am indeed pleased, even though I know the Government would have done House Leader equally as well if not better, to introduce this bill which further reorganizes the post-secondary school system in this Province. We, as a government, have taken a lot of time and effort, and take a

certain amount of pride, in now having a very modern up-to-date organizational post-secondary within education the system The College Act that framework. we are discussing as well - I guess on third reading — and this bill here go hand in hand pretty well and are designed to make our post-secondary system Newfoundland as modern and efficient as in any other part of Canada which, for some while, has not been.

have these intend to Мe Institute institutes, the Fisheries and Marine Technology, the Fisher Institute in Corner Brook and, of course, the Cabot Arts Institute of Applied Technology here in St. John's, to cornerstones in our three Combine post-secondary system. that with a university programme that is one of the better ones in Canada, and, Mr. Speaker, we are convinced that we will have one of the best post-secondary education systems in any province of Canada.

The Institute Act which we are here today was discussing to do designed primarily programmes all across provincial Newfoundland and Labrador. The Fisher Institute in Corner Brook will do pretty well for the West Coast what the Cabot Institute and some of the courses of the Marine Institute do here on the East Coast of the Province. We are quite delighted, Mr. Speaker, be able to say that in this new organizational structure we have deliberately made some changes to the old act that was there to try and make the boards a little bit more responsive to public demands, make the courses, I guess, more modern, and, somewhat anything at all, just to make the life of students in Newfoundland

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that much better and to make sure that the time that they spend in a post-secondary institution is well spent.

I am sure we will have a lot of discussion on certain parts of the bill, Mr. Speaker, and with that I will conclude those comments on introducing second reading.

#### MR. SIMMONS: Mr. Speaker.

#### MR. SPEAKER:

The hon. the Leader of the Opposition.

#### MR. SIMMONS:

Mr. Speaker, Bill No. 12, as the minister has said, is, in effect, the sister or the brother of Bill No. 13 in that Bill No. 12 provides the legislative framework, the legislative underpinning for the three formerly institutions Technical College, I believe was called, and the Marine Fish College with the very long name, of the course, Fisher Institute in Corner Brook.

If I were the minister, I would not get quite so carried away about the bright, new day. This is another bit of legislation that has more form than substance, important form in that it does provide the legislative framework, as I have said, for those three institutions.

Whether or not those institutions and their operation in the Province constitute or hail any bright new day, of course, will depend on what is done within those institutions.

Suffice it to say, at this point in time, all three of them are institutions that are the part of

the legacy of another government, a Liberal Government of days gone Insofar as the new campus of the Marine College is concerned, that facility is a legacy of a former Federal Liberal Indeed, you will Government. recall there was much argument two or three years ago about where college would be actually located. whether here in John's or elsewhere in the Province. Good arguments were made on both sides, but that is an issue that has long since been settled.

The Marine Institute, the Fisher Institute and the Cabot Institute are three good examples of the kind of sound educational foundation that the former Liberal administration of this the provided at post-secondary level, a legacy that the minister, I am happy to see, is attempting to build on.

I was disappointed in his remarks on introducing the bill on second reading that he did not go into some detail as to what plans the government has in mind to bring institutes a bit three line. I do not say that in any restrictive sense, but to bring them in line in terms of are objectives that now being espoused in respect of the new community college system. these are apart from that system, have to dovetail thev if the educational dollar is going to be well spent, if the educational need is going to be at all well He might want to address that particular issue on closing the second reading debate.

Mr. Speaker, as we get into the clause by clause at Committee stage we will want to raise a couple of matters that have been

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raised in respect of Bill 13, the Community College bill. Once again we have here the ignoring of faculty people, of staff people, insofar as the Board of Governors concerned and we have that rather curious means of appointing the president. I do not know, in the interest of basic academic freedom, why he does not adopt the model that is already in place insofar as the university is concerned; why he does not lift that particular clause straight out of the university legislation and put it into this bill and Bill 13 so that the Board would have the operative responsibility for doing the candidate search and the chief executive appointing officer or the president, and the government, of course, as it is its responsibility, would have the final authority for, in effect, rubber stamping the appointment. I have some concerns with the method of appointment as presently spelled out in Clause 8, which provides for the appointment of by president, Lieutenant-Governor in - Council, that is to say, by Cabinet.

Otherwise, Mr. Speaker, we have no difficulty with the principle of the bill, understandably. We give notice that as we go through clause by clause analysis Committee we will be raising a couple of points, but this is not the appropriate time to raise them right now.

We have pleasure in supporting the principle of the bill because it great into law three enacts institutions, all three of which had their foundation during the period when educational in this achievement flourished Province because it had the financial active, including the of a caring support

administration. That was a long The institutions time aqo. are now remain, but they victims of a less caring and, of administration, course, the results can be seen in the breadth restrictive programming which they can offer to students at the post-secondary level who wish to advance their at the respective education institutes.

We have pleasure in supporting the principle of the bill.

# MR. FENWICK: Mr. Speaker.

MR. SPEAKER: The hon, the member for Menihek.

# MR. FENWICK: Thank you very much, Mr. Speaker.

of This is, again, a piece legislation we support in We support it in principle. principle because we feel that the vocational system has, probably a decade or fifteen year or so, been badly neglected by and administration previous one, so much so that many of the courses that it continued operate were irrelevant many of the needs for training in this Province were not being met by the vocational system and by the community college and the trades college and the fisheries college, so much so, of course, have all seen that we mushrooming of private schools which have rushed into the void in order to take up the slack.

I think there is an entire speech the failure of on administration and previous ones of a to respond to the needs changing society. There is the in introducing delay

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equipment into many of the courses, the failure to work out an adequate means of retraining many of the instructors so that could move into new they technologies the older as technologies were phased out and there is a lack of leadership that was probably manifested for the last decade or so.

When the new minister assumed his portfolio several years ago, he essentially had a Herculean task ahead of him in cleaning out the Augean stables that had accumulated. While I do not want to go too far with that particular image, I think that there was a necessity to make sure that the courses were relevant to what was going on, to make sure that we kept up with the needs of today's society.

I am, and I say it unashamedly, very much an opponent of the private vocational school system in this Province. I think the minister's department has done a horrible job in regulating them so that the good schools and the bad schools are all lumped together.

What we have, Mr. Speaker, is a number of vocational schools in this Province, some of which have high, exemplary standards and produce excellent graduates, others of which have no standards the minister whatsoever, as himself has admitted in various interviews, both in the print media and on television. What has happened is individuals who are looking for an education and cannot get it because our vocational system has been left in the dark for so long or left in the past, have to take a form of Russian Roulette in picking which of the vocational schools they go to.

I say it is Russian Roulette in the quality of their of terms education, but it is not roulette whatsoever, it is a certainty they will have to pay through the nose for the privilege of taking these Typically, the private courses. vocational schools charge tuition fees eight to ten times as high as those charged by the vocational schools, the community colleges, and the technical institutes that we are currently setting up under this legislation.

means that This money students have to live in poverty because their student loans virtuallv grants are exhausted just to pay the tuition fee. long overdue that we would establish in this Province the of courses that are kinds obviously in demand and are needed.

We obviously look forward to this legislation and for piece of sort of hopefully some will implementation of it that allow these private trade schools to wither away and die, that we will no longer need them, that these are a horrible way in which to educate our young, especially considering that they are putting themselves in hock for the rest of their lives for an education that may be first class, but also may be horribly deficient because the minister's department has lived up to its obligations in of inspecting terms institutions and making sure that the standards are up to par.

I have received complaints, as a matter of fact, from one of the better institutions saying that they feel that the minister has slandered them and their school by saying that these schools are not as high a standard as the other ones. I say that as secondhand

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information. Maybe the minister would like to address that when he speaks his final words on this because I did not hear his public comments on the private vocational school system. Although, with the number of complaints that we have been receiving from it, I would suggest that he would have said that they leave a lot to be desired.

So having said those preliminary comments on that particular aspect of it, the other comments I have are not nearly as flattering of of his the minister or department. Mr. Speaker, we have talked to individuals within the minister's department who are in the midst of trying to implement the framework that was adopted approximately a year or two ago in order to transform the vocational I do not think system. exaggerate when I say what we have on our hands is an almost total, unmitigated disaster in terms of implementation.

We have 600 vocational instructors this Province who will be working in these institutions and who have not a clue what their future will bring, have no idea what kind of job security they They are, quite frankly, totally demoralized by the abject confusion and lack of direction minister's from the department. There is no direction that anybody can see that makes any sense in terms of what is going on. Committees are being established ministerial at a level, or at a high level in the department, making decisions in a vacuum, completely apart from the instructors who work there, chopping programmes that are vitally needed in order to provide skilled tradesmen in our Province, and, at the same time, are putting

in place sometimes two and three times as many courses in the particular trades as are necessary.

There is such a strong feeling of disorientation and demoralization in the minister's department that it is questionable whether this system can recover from the abuse it has taken over the last year and a half to two years. hoping that the natural resiliency of the fine people I know who are in the system will be such that when the minister has all of these changes in place, they will be able to rebuild the system that will do the kinds of education that we need. But up to this point, all we have seen is a total fumbling of the ball from the minister and his official in his department on such a level that I not believe that it possible that it could be done.

We have seen, for example, the introduction of these programmes and these institutions and the community colleges way late from the proposal that was initially proposed last Summer. We should have had these institutions up and running, putting in programmes for this September and all we have are advisory committees that are not even set up under the board and have barely met yet, let alone decided on the kind of programmes that are offered there.

We have what I consider as one of the greatest programmes that have come out of the should community colleges, and that was university year first programmes, mangled by a crass political attempt on the part of individuals so that we had not one, but two programmes in Central Newfoundland, when one was clearly needed, clearly should have been

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established there, but the second one must have taken a lower priority to at least a half a dozen other spots in the Province that should have had it first.

of examples are maladministration that I find absolutely frightening. Ι have of number the to a instructors, both at the Cabot the other and at Institute across the Province. institutes total feeling There is a entire in the demoralization system, a feeling that they are cast adrift with a department that has no concept of where to go in terms of this change over. They are frightened for their futures and their jobs and they clearly department preceive that this needs a thorough housecleaning and a better sense of direction if it is going to go anywhere.

Mr. Speaker, even though we agree that this whole system has to be revised and updated, would suggest to the minister that if he is going to do it without demoralization total among of all the community staff provincial colleges and the institutes, they are going to have to start listening to the people who know the system the best, and they are the instructors, and make sure that there is some local input so that we actually have a first class programme when the whole thing is over.

I do not particularly like getting up here and tearing a strip off the minister's hide because, in my opinion, he has shown a lot of innovation in getting the framework in place. I only wish that he was able to implement it in such a way that we would not have the disaster that we almost have on our hands today.

So, Mr. Speaker, with those few comments, I say that I am hoping this would be the death knell of private vocational school the system in this Province. Ι to that not because we want of it for the sake destrov destroying it, but because students, who are forced to go there and pay eight to ten times as much to go there, will have the courses available to go to in our own institutions and there will be no need now for these particular institutions. I hope that and I also hope that the minister takes this warning and makes sure that he consults with his staff makes sure that the implementation of this programme is not brought in with a tremendous amount of distress to the people who work with the system and who have given their lives, in most cases, to vocational in our teaching With education system. those comments, Mr. Speaker, I will sit down.

#### MR. SPEAKER:

If the minister speaks now, he will close the debate.

#### MR. POWER:

Mr. Speaker.

# MR. SPEAKER:

The hon, the Minister of Career Development and Advanced Studies.

#### MR. POWER:

Mr. Speaker, I have never heard from that hon. member and I do not mind taking a strip off the Leader of the NDP, the member for Menihek (Mr. Fenwick), when he is so totally, totally out of touch with reality.

# SOME HON. MEMBERS:

Hear, hear!

# MR. POWER:

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The truth of it all is, Mr. Speaker, the member spoke for ten minutes. Do you know who he never mentioned in the whole speech? He never mentioned a little part of a person's life called a student, he mentioned students. talked about protecting the jobs of instructors, about destroying the private school system which serves a valuable function in society, about all the things we have done wrong and a totally demoralized staff, but never spoke about students.

Speaker, we M۳. are Now, union about the concerned membership friends of the member for Menihek. The socialist member wants the government to supply everything and he has no place at all for free enterprise in this country. The fact is he really cares more about protecting former teaching associates and affiliates on the West Coast and through the NAPE union in Province, so the union membership, job security and job seniority are all important and innovation and modernization and improvements for student life is somehow or other secondary to all of that.

Speaker, I have got to say this and I do not mind saying it because most of the instructional staff in our post-secondary system fully agree with my comments. have spoken to an awful lot of them individually and in small groups. They fully agree that the post-secondary educational system is designed first and foremost for the benefit of students and their job security should never high priority.

AN HON. MEMBER: They are not unionized.

SOME HON. MEMBERS:

Oh, oh!

MR. POWER:

Well, I can only say that I can see some of the problems that developed in the post secondary system when that member involved and I have not seen much either improvement in political process since he qot involved in that. So I hope when he goes back to the post secondary system somewhere in a year or two hence, he will be able to make some improvements on some of the initiatives ыe undertaken.

I can only say that I agree with Leader of the Opposition. Sure we are building up on Liberal initiatives of the 1960s and 1970s, sure we are building up on the Cabot Institute, sure we are building up on a trade school system that was there and it was done very, very well in 1960s. It was badly needed. It was done and it was a very good Nobody in programme. Province and certainly nobody in this party will deny that during 1950s with late university, during the 1960s and the 1970s, there was an awful lot of educational improvement in this Province.

I remember sitting very close to there with the former, former Premier, Mr. Smallwood, one day when he was here. He thought that the most important thing he had done in Newfoundland concerned the education system. I agreed with him fully. It is probably the best thing the Liberal administration did.

SOME HON, MEMBERS: Hear, hear!

MR. POWER:

I also do not mind saying, Mr. Conservative Speaker, that this since 1972. administration, the also done a fair amount in educational system. Nobody today who went to the university as I did during 1965 to 1970 can go over to that facility today and say in 1987 that that is the same facility that Joey Smallwood and the Liberals built. It is a brand new facility. So much of it has been replaced and it has been Some of built upon. initiatives even today are still Liberal and Conservative from the government of Trudeau when we did of work at the our university, the School of Medicine and others, for example.

The fact that our Marine Institute was done under joint governments Liberal which were Conservative, I do not mind saying that, Mr. Speaker, but I do take strong resentment to the NDP this Province who are now going back further in history than the former, former, former governments of Newfoundland and who simply want to somehow or other go back to the old system of old courses, innovative, not new, modern, not to serve the purpose of students so as to allow them to go out into the job market.

is absolutely ridiculous think that somehow or other this department, Career Development and Advanced Studies, which has the largest increase in any government agency in the last two years, with budget this year of million, somehow or other has a totally demoralized staff and has everybody scurrying around trying to protect their jobs. It just is true. There are a large number of people in our department who were not there before and who significant are making

improvements in the post-secondary system. The courses are better, the teaching is better, the facilities themselves are better and this government has made a very -

# AN HON. MEMBER: (Inaudible) is better.

#### MR. POWER:

Well, I am the first minister, I do not have much to be compared to, to be better or worse than. Hopefully I might be better than the next guy.

# SOME HON. MEMBERS: Oh, oh!

#### MR. POWER:

And there is a former Minister of Education there that obviously we should be compared to.

But, Mr. Speaker, we have made and are going to make this year, with \$213 million, some substantial improvements in our post-secondary system. Somehow or other, for the member for Menihek (Mr. Fenwick) to start saying that we have a worse system and that we have a system that is totally demoralized simply not true. Αt is university, the at marine institute, at the Cabot Institute, at the Fisher Institute in Corner Brook and in the community college process, we have a tremendous number of individuals who innovative, who are enlightened, who are progressive and who are going to make an awful lot in the school improvements system.

I think that, somehow or other, if you take away the political gobbledygook that he gets on with, the playing games, criticizing for the sake of criticizing, which is a trap that the Liberal Party

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falls into sometimes, simply for the sake of being critical you are critical, the NDP Party gets into that, then I think you are doing no service to your constituents within your party and certainly no service to the people involved in post-secondary education in this Province.

# AN HON, MEMBER: (Inaudible).

MR. POWER:

are not Well, there constituents left for the NDP, we all know that.

the Speaker, about Mr. Now, private schools, student aid, and a couple of things that were This Province has the mentioned. aid in system student Atlantic Canada and in only two small sections of student aid are bettered by any province of Canada, one in the case of Quebec, and one in the case of Alberta, in small sections of student aid. So we do give our students as much money as possible to go to school.

We also supply student aid, Speaker, to go to private school sometimes. It is wrong to say that all private schools are bad.

# MR. FENWICK: I did not say that.

# MR. POWER:

You are an opponent. I asked if You are an you said proponent. opponent of the private school But still you send me system. that criticize the letters who government and a minister might happen to say that private schools are good and some private schools are bad. There is a place for both in our society and we are going to the next step in the post-secondary system. The

next priority we have as government is to make sure that here year the next we are discussing legislation for private schools in this Province, to make

# SOME HON. MEMBERS: Hear, hear!

# MR. FENWICK: Long overdue, long overdue.

MR. POWER:

Mr. Speaker, I would like to live in the socialist heaven that these people live in. We started this department two years ago. We had take two old departments government and put them together. We did a White Paper that everyone thought was terrible. We sent it out to the public and the public said, "Here is an entirely new and better way to do it." We listened to the public and we did it the way the public said. We had to get boards of governors, we had to get our chief executive officers, done being all that is sometime, if the Legislature stays open for another week or so, I will be able to announce the new chief executive officers for our community colleges and Mr. Speaker, that all institutes. You cannot do that takes time. just by snapping your fingers and somehow or other saying, "I wish it would happen." I would like to have it happen more quickly.

is next big step something with the private schools and I want to make it clear in House that some private schools are quite good. I thought I made it clear on CBC last week but I find at least one school in St. John's is very, very upset, that I somehow or other have cut down their enrollment or somehow or other slandered them and that

is simply not true, Mr. Speaker. private There are some schools that are really good. There are some courses that are not so good and there is a role to be played by both. One of the reasons that we did all our reorganization in the public side, if you want, was because the private schools were beginning to replace in the people's progressive the eye post-secondary of leaders technical education. And that is simply not true.

We are the leaders. The Cabot Institute, the Marine Institute, the Fisher Institute, which will broker courses throughout all the community college system, they are going to be, as they consistently have been, the leaders in almost all aspects of post-secondary education.

I also want to say, as I mentioned opening comment, that the in my member for Menihek (Mr. Fenwick) not mention students. member for Menihek also has a very poor understanding of post-secondary reorganization was all about. It was not designed to do his little pet project, which first year university in was Menihek, in Wabush, Lab City. is very upset that he has gotten his first year, which one of his NDP cohorts was fighting very hard to get and which would have been nice to put in there if that was the priority. But it was not the priority. The priority in post-secondary education was modernize the technical vocational of education. This government and the people of this Province already spent \$110 university or SO on education, so our priority in the post-secondary to system was reorganize the technical vocational side. The public input

that we had was that people would like to see university education offered closer to home and we, of course, wanted to do that. But, Mr. Speaker, that was not the priority.

I can only say in moving second reading that I am delighted to have been part of a progressive modernization of the post-secondary system, and I am really sorry that a former teacher in that system has taken such a negative aspect towards post-secondary reorganization in this Province, which is designed for the good of students.

Mr. Speaker, I move second reading.

Bill. "An On motion, a Respecting The Establishment And Of The Institute Of Operation Fisheries And Marine Technology, The Fisher Institute Of Arts And Technologly And The Cabot Institute Of Applied Arts Technology," read a second time, ordered referred to a Committee of Whole House on tomorrow. (Bill 12)

# MR. OTTENHEIMER: Order 20. Bill 39

Motion, second reading of a Bill, "An Act To Amend The Memorial University (Pensions) Act." (Bill No. 39).

#### MR. SPEAKER:

The hon, the Minister of Career Development and Advanced Studies.

# MR. POWER:

Mr. Speaker, in introducing this piece of legislation, it certainly does not have the magnitude of the other two pieces of legislation that I have on the Order Paper, which are the Institute Act and the Community College Act. This

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is to remove some basically anomalies and to make some small the Memorial tο improvements University (Pensions) If Act. there are any questions related to the detail of the amendments that we are suggesting, then, I guess, we will do that during third reading.

MR. LUSH: Mr. Speaker.

## MR. SPEAKER:

The hon, the member for Bonavista North.

#### MR. LUSH:

We, on this side, want to say that we give our support to this particular bill, a bill designed deficiences. correct to inadequacies and anomalies in the Memorial University (Pensions) Act and to bring it more in line with other pensions within the public certain benefits that service, been in other pensions, have particularly with respect teachers and other pensions within the Public Service. We think it is long overdue. We do support the bill and commend the committee at the university who worked so hard to develop this particular legislation, or the proposals to bring about the legislation, and government, Mr. commend the for introducing the Speaker, bill. I am sure it is going to be welcomed by the people at the university and, as I said, it is long overdue. I know they have been fighting for this for some time, so we want to give it our full-hearted support.

# SOME HON. MEMBERS: Hear, hear!

MR. SPEAKER: Is the hon. member closing debate on the Bill?

## MR. FENWICK:

Could you recognize me first, Mr. Speaker?

# MR. J. CARTER:

No. No. Sit down.

# MR. SPEAKER:

The hon, the member for Menihek.

#### MR. FENWICK:

Just a small point in terms of the principle of it, Mr. Speaker. Memorial University (Pensions) Act make it consistent with to The Public Service changes (Pensions) Act. I was wondering if the Minister of Finance would care to chip in his two cents worth here and indicate whether the Memorial University (Pensions) Act has the same provision in terms of offset with the Canada Pension Plan, starting at as the Public Service sixty, Pension Plan? If the Minister of Finance would care to respond to that, I would be interested in finding out whether it In general, as the member does. for Bonavista North (Mr. said, we appreciate the fact that the government is finally bringing the legislation up to snuff, so to speak, so it complies with recent improvements to the Public Service Pension Plan. Maybe the Minister of Finance would care to respond to that.

# MR. SPEAKER:

The hon, the Minister for Career Development and Advanced Studies will now close the debate.

#### MR. POWER:

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With regard to the question on detail, during third reading, I will get an answer for you.

I move second reading.

On motion, a bill, "An Act To

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Amend The Memorial University (Pensions) Act," read a second time, ordered referred to a Committee of the Whole House on tomorrow. (Bill No. 39)

## MR. OTTENHEIMER: Order 19. Bill 27.

Motion, second reading of a bill, "An Act To Amend The Financial Administration Act, 1973." (Bill No. 27)

#### MR. SPEAKER:

The hon, the Minister of Finance.

#### DR. COLLINS:

Mr. Speaker, these are some amendments to this act to clean up and clarify, I guess. The first clause relates to what are called These are basically call loans. overnight deposits where these are by the holding of secured collateral. Now. the Auditor General has questioned whether it was proper to enter into these things. Our opinion from Justice is that it is proper, but to get away from any further questioning of this, we are going to put this specifically in the act. It is not now specifically in the act. The wording of the act, the Department of Justice assures us, the and this was our understanding all along, of course, does cover this.

second clause gives the Comptroller General the authority to make advances to members of the public service where they have to buy or enter into contracts which demand immediate payment. Now. really just amounts are these cash amounts essentially. These are done under regulations, and it is just for the efficiency of the operation of the Public Service.

Clause 3, subsection (1) relates

to entering into call again. The main part of clause 3 relates to interest and currency exchange contracts. This is very much like the previous point, that is that we have had advice from Justice that the Financial Administration Act extends to that It has been raised by the Auditor General, so we are putting it specifically in the spelled out in so many words.

The fourth one is much the same. For many years we have had to purchase foreign currencies to repay principal and interest on foreign currency loans. The act does not specifically say that the Minister of Finance has authority purchase those to currencies, but, of course, it has going on for years. Department of Justice says that the general provisions of the act cover that. So, again, this is just some specific wording essentially clear up any questions on the basis of the Auditor General's comments.

Now, the Auditor General in this regard says, 'I want improvements to the act.' We have no problem in making these improvements to the act, putting in specific wording, because this is а of financial developing area and there management things all along. So we have no problem in bringing the act up-to-date the whole time. only argument we have with the Auditor General, sometimes, he says there where authority to have done that up to this point in time whereas our advice from Justice is that we do have the authority under general provisions of the act. What we are doing now is to avoid the need to go back to Justice and get those opinions, because there

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will be specific wording in the act that we can enter into call loans, that we can buy foreign currency, and so on and so forth.

With those words of explanation, I move second reading.

## MR. SPEAKER:

The hon, the member for Bonavista North.

#### MR. LUSH:

Mr. Speaker, we are glad to see that the minister has had to eat humble pie, that this amendment is a vindication of the clearly whom General on Auditor minister levelled scathing one attack back a year or so ago when the Auditor General criticized the government on two accounts, one on the call loans and the other on the forward exchange contract, and General said where the Auditor that the provincial government had lost something in the area of \$5 million.

Mr. Speaker, every amendment here today is brought about as a result of the criticism of the Auditor General. I say, thank God for the Auditor General and the fact that the minister paid attention to the criticism and to the warnings of the Auditor General.

## MR. J. CARTER:

A point of order, Mr. Speaker.

## MR. SPEAKER:

A point of order, the hon. member for St. John's North.

## MR. J. CARTER:

The member for Bonavista North a few moments ago alluded to the fact that the government may have lost \$5 million or \$5.5 million. This is the infamous \$5.5 million that the Opposition are suggesting was lost. Now, that is not true.

It is false. In fact, if it is said with proper knowledge, it is an absolute, Ιt is unvarnished lie that any money was lost by the Department of Finance.

came up in Now, this Accounts and we looked at therefore, exhaustively and, feel that I am able to speak on it.

## MR. LUSH:

Well, why does the member speak at some other time instead of taking up my time.

## MR. J. CARTER:

am sure that I will probably incite other comments but, think is Speaker, I it important that at least the public not be deluded. It is alright for the Opposition to be deluded. of the They are deluded most But it is not alright for time. the public to be deluded. There is no question at all that there was no loss of money whatsoever. In fact, the Department of Finance itself to be extremely showed prudent in what they did.

Therefore, I think that when there is misinformation that everybody knows better, then it is any member's duty to get and uр clarify the situation.

# MR. SPEAKER:

Order, please!

There is no point of order.

The hon, the member for Bonavista North.

## MR. LUSH:

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Thank you, Mr. Speaker.

I will tell the hon. gentleman now, I would rather put credence in what the Auditor General says than to put credence in what the hon. member for St. John's North is going to say, any time at all.

## SOME HON. MEMBERS: Hear, hear!

#### MR. LUSH:

He can find no fault with what the Tory Administration does. hon, gentleman is a fine man until it comes to dealing with matters to the Tory relating administration and then his Mr. blinkers are so narrow, he cannot even see Speaker, straight ahead.

before Ι Speaker, aot interrupted I was saying that the amendments brought about here today are brought about through efforts of the Auditor the The Auditor General had General. said that there was no authority under the Financial Administration Act of this Province to make call loans, there was no authority to forward into exchange contracts, and, Mr. Speaker, the other item addressed was with reference to paying for goods and services and work without each being rendered, without the goods being received, without services being received. rendered. without work being Again, the Auditor General brought that up in this year's public \$2 accounts with respect to million that was spent for asphalt, asphalt that the government had not received, and I do not believe they have received it yet, Mr. Speaker.

So, all of these amendments were brought about because of weaknesses and deficiencies identified by the Auditor General. Mr. Speaker, the Auditor General clearly today should be seen by the people of Newfoundland as a man who knows what he is

talking about.

## SOME HON. MEMBERS: Hear, hear!

## MR. LUSH:

The Auditor General certainly can be proud today to know that what he said was correct. Otherwise, why did the government move to bring in this legislation? We are glad they did.

But having said that, Mr. Speaker, we believe there are areas here in which they have gone too far. Remember, the Auditor General's only concern is that whatever the government does in transacting of financial matters Province. that thev have the authority of this House, that it within the ambit of Administration Financial Act allow the government to act in That whatever way they act. the Auditor General's concern. there is no doubt about it. Auditor General will be happy when he hears about these amendments today with respect to call loans respect to forward with exchange contracts. Mr. Speaker, now they have made legal the other criticism of the Auditor General, fact that they have prepaying, the fact that they have been paying upfront for goods and services not received and for work rendered. So again, satisfy the Auditor General, they are now looking for the proper authority to do that.

Now, I noticed hon, gentlemen saying that maybe I should rush on this, but, Mr. Speaker, we are into an important area. Again, I believe government are asking for powers beyond what is necessary here today and powers that are quite out of the ordinary with respect to parliamentary procedure

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and with respect to the House of Assembly. I just want to make two points, having stated that I am glad to see that the government have heeded the advice of the Auditor General and completely vindicated the Auditor General from the scathing attack launched on him by the Minister of Finance at the time when he made the accusations that the call loans and the forward exchange contracts permitted under were not Province's Financial Administration Act. Now, we have brought in these amendments allow the Province so to do.

## DR. COLLINS:

It is not giving new authority. It is just clarifying the relevant sections.

#### MR. LUSH:

Well, whatever it is, the minister today has moved so that the Auditor General will not criticize these transactions any more, these call loans and these forward exchange contracts.

Mr. Speaker, having said there are two points I would like to advise hon, members about because I am not sure that they know what they are doing. I want to refer to clause 2, particularly the explanatory note which says, 'This amendment to Section 33 of the Act would provide that the Controller General of Finance may make advances of money to members of the public service when an immediate payment is required for qoods, services or performed.'

Mr. Speaker, coming over to the appropriate section of this. It is clause 2 and it states: 'Section 33 of the Act is amended by re-numbering it as subsection (1) of section 33 and by adding

immediately after subection (1) the following:

'Notwithstanding section 30, the Comptroller General may, subject to the regulations, advance money to a member of the public service or other person employed upon the public business for the purpose of paying for the performance work, the supply of goods or the services of in rendering connection with a part of the public service.'

Mr. Speaker, this would seem like a most unusual measure. Here the government can pay maney to practically anybody pay for services not received, for goods not received and for work not done.

DR. COLLINS: No, (inaudible).

## MR. LUSH:

Speaker, it says Well. Mr. 'Nothwithstanding section 30, of Comptroller General may, subject to the regulations, advance money' - Now is that what it says? - advance money to a member of the public service or other person employed upon public business for the purpose of paying for the performance work, the supply of goods or the services of in rendering a part of connection with public service.'

If I am reading it differently, the Finance Minister may indicate, but my understanding of that is, again, to take care of the criticism levelled by the Auditor General when he condemned the government for, particularly in this year's Public Accounts, of over \$2 million, I forget the exact figure, that was paid of asphalt which the government had not received.

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#### DR. COLLINS:

No, just for petty cash. That is just to pay cash (inaudible).

#### MR. LUSH:

This amendment here allows the government to pay for services, to pay for goods -

## DR. COLLINS:

To advance money to a member of the public service so that when he gets something that needs immediate payment, he has money to pay over.

## MR. J. CARTER:

Read the amendment, for heaven's sake.

#### MR. LUSH:

'Advance money to a member of the service or other person public employed upon the business,' it states. That could anybody employed upon the public business. Could it not be lawyer doing work for the Could it not be any aovernment? business individual, any doing work for the government, and that would be considered doing work for the government upon public clause business? This entitle the minister, the government, to pay that person for work not done, for services not rendered.

## DR. COLLINS:

No.

## MR. LUSH:

It does not?

## DR. COLLINS:

No, the Comptroller General is advanced with money, so the fellow has it in his hands and when the work is done he says, "Here is the money for it."

#### MR. SIMMS:

Not for work that has not been done.

#### DR. COLLINS:

It is not for work not being done. This is petty cash.

#### MR. LUSH:

So the money will not be paid until the work is done.

#### DR. COLLINS:

Goods received, work done or whatever.

#### MR. LUSH:

Okay, well let us read it again. 'Notwithstanding section 30, the Comptroller General may, subject to the regulations, advance money to a member of the public service or other person employed upon the public business for the purpose of paying for the performance work, the supply of goods or the rendering service in of connection', but is says advance. Does it not? It says in advance.

#### DR. COLLINS:

An advance to someone in the public service.

## MR. LUSH:

- "may, subject to the regulations, advance money".

#### MR. SIMMS:

Yes, not to pay in advance.

#### MR. LUSH:

We will let the minister clarify that. It is not in advance, no.

#### MR. J. CARTER:

There are different parts of speech, like a noun, pronoun, verb, adverb.

## MR. LUSH:

Why the change because that is in the regulations now? What is the

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purpose of the change? What is this doing that is not —

#### MR. SIMMS:

You carry on. He will respond.

#### MR. LUSH:

My understanding is that regulation 30 states precisely that the government is not to pay in advance, not to pay for goods unless they are received, not to pay for services unless they are received, and not to pay for work unless it is rendered. That is now the condition of clause 30 in the Financial Administration Act.

Maybe the minister can clarify it because I do not see what this one does if it does not give the power to pay in advance. If it is not that, why is it necessary? It is stated in the Financial alreadv Administration Act the conditions upon which monies can be paid to services, goods, for people excepting with large contracts of course where we have this system large payments in progress So I do not see the contracts. purpose of this, if this is not what it means to pay for services and goods not received and for work not rendered or not completed.

#### MR. SIMMS:

He will clarify when you finish making all your points.

## MR. LUSH:

The other one, Mr. Speaker, which is a little more delicate, which is 4 (3) I think it is, on page 6, in any event, in the amendments to the bill. This is where we authorize, where the government is legalizing now, authorizing getting into futures and exchange contracts, but particularly into futures. This is a philosophical point.

I believe it is very, very dangerous for the Province to be entering into futures using the public dollars at great risk, Mr. Speaker -

## MR. J. CARTER:

You do not know what you are talking about.

## MR. LUSH:

Yes, it is using the public dollars at great risk. I would say that it is a matter of David versing Goliath, Mr. Speaker.

When the Province enters into an exchange contract, enters into futures, they are dealing with the experts and they are people who make money. Ιf want to minister enters into a contract with the Bank of Canada or with any other institution, they Mr. Speaker, to make doing it. money and both cannot make money. One is going to win and the other is going to lose. I would say that with the financial expertise of the financial institutions, it is the Province that is in the disadvantageous position. believe it is a dangerous type of business for the government to get involved with when we talk about using the public dollars of this Province.

Mr. Speaker, though we support the principle of the bill, these two clauses we are very much concerned with and maybe the minister could address them and clarify any point misunderstanding that I with 2 (2) particularly and also with 4 (3). With 4 (3) there is the minister no misunderstanding, is into gambling, that is what he into, gambling. He is should speculation. That happen with the public dollars of this Province. We want to assure, anytime we make any kind of an

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investment, we want to guarantee the people of this Province that we are not going to mess around with their dollars, and that we are not going to lose any dollars, but this is a situation where we can lose dollars.

Oh, there is no doubt about it, we can win too. It is something like Goodness knows, we the lottery. might be going into the lottery. government might be going This It is like the into lotteries. lottery, Mr. Speaker, vou take I believe that that your chances. is a dangerous thing to be doing with the tax dollars of the people Province. I would of this certainly advise the minister look carefully at this before he pushes the bill through, before he rams it through, Mr. Speaker. I having trouble with 'bill' today.

Speaker, we do support the principle or the main thrust of the bill because it was what the Auditor General of this Province He wanted to have done. asked that done to make legal transactions that this government itself in, to make had engaged them legal. Now, the minister has finally listened to the Auditor General and vindicated the Auditor General.

The Minister of Finance should get up and apologize to the Auditor General for the scathing attack. bill, could accept the suppose, as an apology, but the should uр in minister get person-fashion and apologize to the Auditor General. I know the Auditor General will accept this, in itself, as an apology, but the minister, in person-fashion, should get up and publicly say that he apologizes to the Auditor General.

SOME HON. MEMBERS: Hear, hear!

MR. J. CARTER: Mr. Speaker.

MR. SPEAKER: The hon. the member for St. John's North.

MR. J. CARTER: Thank you, Mr. Speaker.

Mr. Speaker, if I choose to borrow American currency and the rate at which I borrow it is frozen at today's rate, then I can always discharge that debt with the same amount that I borrowed. Now, if you borrow \$100,000 in Canadian money, you can always discharge that debt by repaying \$100,000 That basic. Canadian. is Everyone will accept that, plus interest, of course, for however long you have it.

Now, if I borrow American money at today's exchange rate - let us say, the exchange rate is \$1.32 -and the lender says to me, 'Look, we will freeze the rate. It does not matter what happens to rate, whether it goes up or it goes down. We will freeze the far as your loan as concerned at \$1.32 Canadian the dollar,' then I can always that debt, plus discharge interest, for the exact amount of money that I borrowed.

Now, that is the absolute opposite. It is the most of speculation. cautious prudence that one ever imagine. This is precisely what the Department of Finance did when borrowing the \$75 million in American currency. They agreed to freeze the rate at \$1.32 Canadian the dollar American. meant that at any time during the course of the loan they could

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discharge the debt for the same amount of money that they borrowed.

Now, how that can be speculation absolutely defeats imagination. I think it would be a useful exercise if members were to stick to that point. If any can convince me that borrowing an amount of money that can be discharged by repaying the exact same amount of money speculating, then I will eat my hat.

I do not think there is more to be said than that. It is as simple and as straightforward as that. So if the member for Gander wants to get up and dig a deep hole for himself, I will sit down.

MR. BAKER: Mr. Speaker.

MR. SPEAKER: The hon. the member for Gander.

MR. BAKER: Thank you, Mr. Speaker.

First of all, let me say I am very pleased that my nemesis on the Public Accounts Committee, the member for St. John's North (Mr. J. Carter), has finally admitted something that I have been trying to convince him was true for the He finally admitted last year. \$75 million American were borrowed and that, in fact, this issue he was referring to is an American issue. I am very pleased to see that he has come to his senses and accepted my particular position on this transaction. I welcome him to formally my position.

This Bill, Mr. Speaker, I would like to have a few words to say about, not a great deal. I would like to first of all endorse the

position taken by my friend and colleague for Bonavista North (Mr. Lush) who did a tremendous job, as usual, in presenting his position.

There are two things concerning that bother us. this Bill first one is easily dealt with, section Speaker. It is subsection (3) which has forward exchange with the I contracts. agree with colleague for Bonavista North that vindication of is a the Auditor position taken bv forever. General and that now, when this Bill is passed, it will be legal for the government to into forward exchange If this is a policy contracts. decision taken by the Minister of Finance (Dr. Collins), and Cabinet, then it will be legal to do so.

There still remains the question, of course, as to whether it is prudent enter into to contracts. If that is a decision that government makes and they decide it is prudent to enter into contracts, then obviously, years down the road, when people look back at these contracts, judgements exchange will be made at that point in time as to whether they were prudent things to enter into or not.

I would simply like to say about that, Mr. Speaker, that entering into a forward exchange contract for ten years down the road, at a time when the American dollar was at a peak, at a high, is similar to a person getting a mortgage on a house -

MR. J. CARTER: A point of order, Mr. Speaker.

MR. SPEAKER:

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A point of order, the hon, the member for St. John's North.

MR. J. CARTER:

I sat here for a few minutes putting up with the hon. gentleman effectively trying to put words in my mouth. I cannot sit here and allow him to do this.

#### MR. BAKER:

I am trying to put ideas in your mind.

#### MR. J. CARTER:

If money is borrowed at a fixed rate, then it does not matter what in the happens to the rate you want to borrow. future. If let us say, \$100,000 Canadian and you borrow it in American funds at a fixed exchange rate, then it makes no difference what happens to the exchange. It is just so straightforward that the amount you borrow can be repaid in the currency you borrowed it in, which happened to be Canadian currency this case because it immediately converted or convertable at a fixed rate, there is no penalty. The American dollar can go up or it can go No one expects to repay they less borrowed and than certainly no one wants to repay more than they borrowed, so if you repay the same amount that you borrow, I do not see how anyone is taken advantage of.

## MR. SPEAKER:

There is no point of order.

The hon, the member for Gander.

#### MR. BAKER:

Thank you, Mr. Speaker.

I appreciate your ruling. The hon, gentleman opposite obviously does not know what a point of order is so how can he be expected to understand something like forward exchange contracts?

# SOME HON. MEMBERS: Hear, hear!

#### MR. BAKER:

Speaker, as I was Mr. Anyway, getting locked into, or saying, going into a forward exchange when time the contract at а American dollar is at a high is similar to a person a few years ago, when mortgage rates were 19 and 20 per cent, going out and locking themselves into a 20 per cent mortgage for the next ten years and using the excuse that, 'Well, at least now I know what I have to pay,' without taking into monev consideration what the market may be like ten years down road. Ιt is similar а situation. Ιf the Minister Finance (Mr. Collins) wants enter into these forward exchange points when contracts at currency that he is dealing with is at a peak or at a high, then is his business. understand him doing it when it is at a low. I can understand people right now in the mortgage market going out and getting a 9.5 per cent mortgage or something saying, 'I would like to fix this now.' I years can for ten understand that, but I could not understand them doing it when it was at 20 per cent.

I feel deep down that that is what the Department of Finance has done in this particular case. But, Mr. Speaker, be that as it may, that is really kind of off the topic.

Be that as it may, the ability to enter into a foreign exchange contracts is probably a good thing. It would allow the government to at least know what its debt is going to be ten years

down the road. It would allow the government to plan on the basis of knowing for sure what its debt is going to be ten years down the road. That is the advantage for the foreign exchange contracts, whether they are used wisely or not, whether that particular tool the used properly by government, is a totally different issue.

#### MR. EFFORD:

I doubt if it would be by that government.

#### MR. BAKER:

I would suggest, if used properly, then it is a smart move to make this particular amendment to the Financial Administration Act.

However, Mr. Speaker, I wish I could be as kind about Section 2. In order to explain my position with regards to Section 2, I would refer back to the like to Administration Act Financial which, by and large, is a very prudent document. Section 30 of document is particularly important. Section 30 describes conditions under which payments can be made, payments of public money and that is what we are here for. We are suppose to make sure and this act is suppose to make sure that payments of public money are properly made. Section 30 outlines the procedure that has to be gone through before public money can be paid. It indicates that there has to be various certifications. It says, 'No application for payment out of public monies shall be made for the performance of work, supply of goods,' and so on, 'in connection with any part of the public service unless, in addition to certificates vouchers and required, the appropriate deputy minister or other persons

certifies that...' Then it goes on to a whole list of things that have to be certified, the work has performed, the goods supplied, services rendered, and a variety of things like that, for expenses incurred or travelling, they were properly incurred and so on. Comptroller shall see that no cheque is issued unless all of these safequards are taken.

When there is a clause in there that that guarantees that like payments have to be made properly, guarantees that payments that cannot be made unless there is a specific procedure followed, when that clause is in there, wonders why government would want it removed. It seems to me, without that clause in there, the of this whole heart and soul Financial Administration Act gone. One of the things that we to to be able to do is have payments that quarantee properly made and cannot be made ahead of time and cannot be made unless the goods are delivered or services are adequately provided.

I submit that Clause 30 of Financial Administration Act in fact, a good clause and a necessary clause. It is a clause that has to be there. The people who drafted this act in 1973, I believe it was first brought in 1973, those people are commended for having particular clause in the Financial Administration Act.

However, when I pick up a document that says that now we want to pass an amendment to the document -Now, the Minister of Finance or whoever drafted this under the direction of the Minister Finance - it is his bill - instead

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of doing an amendment to Clause 30, which is the operative clause here in terms of payment, they moved over to Clause 33. That clause dealt with some advances for travel expenses. It is seemly insignificant.

They want to stick on to Clause 33 a clause which effectively negates Clause 30. That is the part I do understand. What understand, Mr. Speaker, is this: Sometimes it may be convenient not to have to go through the process laid out in Clause 30. Sometimes that may be convenient. As a matter of fact, I am even willing admit to the Minister Finance that in some cases it may be necessary, in some cases they may see it to be necessary - let us put it that way - to not follow the procedure in Clause 30.

However, when you put in a clause says, 'Notwithstanding Section 30,' and then go on to state the same thing as is in 30 but omitting Clause the then you begin to process, The effect this of wonder. particular section, Section 2 of the amendment, is to negate Clause 30 of the Financial Administration Act and it is to give power over the disbursing of funds without proper procedure followed or without the proper safequards being taken.

I understand why the Minister of Finance wants to do it. There is an item that was referred to by the member for Bonavista North previously about a payment that was made without receipt of goods, a payment for \$2.9 million, almost \$3 million.

The interesting thing about it, Mr. Speaker, is that I believe that all of the necessary vouchers

and so on and all the necessary signatures were obtained to satisfy Clause 30, even though the goods were not delivered. I can see where, by putting in this particular change in Clause 33, the Minister of Finance could then say, 'But it is possible, there is a place in here whereby we can now pay out money,' whether it be because of a federal - provincial agreement or whatever, 'without going through all of the safeguards in Clause 30.'

Now, as I say to the minister, there might be some cases when he feels that it is necessary to do that. However, in doing that and trying to perhaps allowances for some cases might come uр in federal he provincial agreements, has opened the door to an abuse of Clause 30, an abuse of the system, abuse of the procedures that have to be followed before goods are paid for, before services are paid for and so on.

I am going to have a little more to say about it at committee the I would say to stage. at this point that minister suggest he go back and have another look at Section because we can live with Section (4). We can live with that. is up to him then how he uses it. Section (2), I really believe, is far too broad and gives far too much power to ignore Clause 30 which, I believe, is an extremely important clause in the Financial The Administration Act. whole guts of the control of money is Clause 30. Once you put in a notwithstanding clause for Clause 30, I believe you are defeating the whole purpose of the Financial Administration Act.

'I would say to the minister, I

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will have a little more to say to it in the Committee stage when we can have some give and take, back and forth.

SOME HON. MEMBERS: Hear, hear!

DR. COLLINS: Mr. Speaker.

MR. SPEAKER: If the minister speaks now, closes the debate.

The hon, the Minister of Finance.

## DR. COLLINS:

Mr. Speaker, just a very quick word in regard to the Auditor General. The Auditor General's Office is extremely important. This government pays out a lot of keep the money each year to Auditor General's Department place and pays a fair bit of money to keep the Auditor General there, pays a reasonable salary and so So we are very supportive of the Auditor General.

Now, we are not supportive of the Auditor General when he is incorrect in his criticisms and those criticisms are at variance with advice we get from Justice. We will listen to his criticisms, we will listen to Justice, and we will make up our minds. Quite often, we will agree with Justice.

MR. CALLAN: A point of order, Mr. Speaker.

#### MR. SPEAKER:

A point of order, the hon. the member for Bellevue.

#### MR. CALLAN:

The Minister of Finance just said that the government that he is a part of, the administration, is very supportive of the Auditor General. Mr. Speaker, nothing can be further from the truth. Province, Mr. Speaker, is the only Province in all of Canada, all administration in Canada, where the Auditor General does not have his own separate and distinct Auditor General's If that is an indication of this government is supporting the Auditor General, obviously, Speaker, we can put just as much credence into that as we can about the criticism that was levelled at the Auditor General back several months ago when he brought public attention the loss of million.

#### MR. OTTENHEIMER:

Mr. Speaker, if I may on that point of order.

#### MR. SPEAKER:

On that point of order, the hon. the President of the Council.

#### MR. OTTENHEIMER:

Mr. Speaker, I would point out the hon, gentleman, I believe, his former reverting to parliamentary mode now that the leader is out and the strings are not being pulled, and I ask myself how long these muzzles are going to last. Personally, I would not like to be muzzled if I were elected by people, thousands constituents out there. not make any difference if they Socialists or Liberals O IO are direction from Tories, take พho shares that somebody responsibility because they have been elected, too, by others. everybody to themselves.

That is slightly irrelevant, the point I wished to make was member for hon. that the Bellevue's point of order was not a valid one and he is running the risk of incurring the wrath of you

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know who, big brother!

SOME HON. MEMBERS: Hear, hear!

MR. CALLAN:

MR. SPEAKER: There is no point of order.

MR. CALLAN: A point of order, Mr. Speaker.

MR. SPEAKER: The hon, the member for Bellevue.

Mr. Speaker, the minister who just took his seat is as much aware as I am that I have had hundreds and hundreds of students visit the galleries of this Legislature from schools all over my district over the years and, on returning to their schools, I have received letters from some of these students, and the ones I did not receive letters from I received comments from, that they were

totally disgusted to visit the Legislature and see a bunch of

grown people acting the way they

MR. SPEAKER: Order, please!

did.

MR. CALLAN:
I have made a determined effort -

MR. SPEAKER: Order, please!

SOME HON. MEMBERS: Hear, hear!

MR. SPEAKER:
There is no point of order, just a disagreement between two hon. gentlemen.

The hon, the Minister of Finance.

DR. COLLINS:

Mr. Speaker, I do not want to prolong that point, but many people would think it unfair and not very gentlemanly to pass on to the Leader of the Opposition Party what the hon. member just did. People might think that is unfair and we should forget it now, but we are not very fair people and we are going to tell him what you just did.

Now, Mr. Speaker, in regard to the Auditor General, as I say, we support the Auditor General when we feel that he is contributory, and he has been contributory in bringing up points that needed clarification in The Financial Administration Act. That is why we brought in these clarification amendments. It is not that the authority was not there. We had assurance from a verv expensive department which keep, the Department of Justice, that we had the authority to do these things. But when he is off the beam, and many times auditor generals are not correct, they are like everyone else, especially in involved financial areas, sometimes the Auditor General can lose his way somewhat.

Now, Mr. -Speaker, when we enter into these financial arrangements we have bankers who are in our employment, or at least contracted to us, who give us advice, we have fiscal agents who are contracted to us who give us advice, and we have other people we can call upon if an unusual financial matter comes up. So we have a wide range of very expert opinion, much more expert than the Auditor General in this area, and we follow their advice when we foreign come down to these

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and foreign borrowing matters.

Now, Mr. Speaker, the member for Gander brought up this point about clause 2. I can assure him that that amendment to section 33 of The Financial Administration Act is to allow petty cash. The amount will be controlled through regulations and it will be by the Comptroller controlled General, who is a very vigilant person in terms of the public purse.

So there will be a cap on the amount that can be given to public servants for petty cash purposes. I am sure there are members in House who have run small this How could you run a businesses. small business without a petty cash account? I mean, if you had a little bull's-eye store, or a little stationery store, or if you sold -

## MR. OTTENHEIMER: Savoury.

DR. COLLINS:

horse shoes or whatever, vou almost always have to have little petty cash for the minor expenses that go on day by day, by day. That is what this will do. If hon, members think this is to give government the going opportunity of spending millions and millions of dollars, they it will be done regulations and it will be done by the Comptroller General, in the hands of the Comptroller General. So there is no risk. The hon. putting members up were strawman, and I have just knocked him down.

## SOME HON. MEMBERS: Hear, hear!

DR. COLLINS:

Mr. Speaker, I do not know if I need to comment any further on the bill.

MR. BAKER:

Mr. Speaker, may I ask the hon. minister a question?

DR. COLLINS:

A question? Surely. Give me the question.

MR. SPEAKER:

The hon, the member for Gander.

MR. BAKER:

If what the minister says is the operative method of this, and if that is what is meant by subject to the regulations that you may made concerning this section, will the minister make some changes to particular section to this indicate that it is for petty cash and not for large expenditures? Right now it is wide open. the minister make those changes before we go through the Committee stage?

#### DR. COLLINS:

Mr. Speaker.

MR. SPEAKER:

The hon, the Minister of Finance.

DR. COLLINS:

Mr. Speaker, it is not necessary to do that. That is what the regulations are going to be all The regulations are going about. see how this act will be implemented. That is what regulations are.

## MR. OTTENHEIMER:

And they are tabled in the House.

DR. COLLINS:

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thev are tabled in Yes, House. I can assure hon. members that this is what this will do and the regulations will state as I have so said. With those words I move second reading.

## SOME HON, MEMBERS: Hear, hear!

On motion, a Bill, "An Act To Amend The Financial Administration Act, 1973", read a second time, ordered referred to a Committee of the Whole House on tomorrow. (Bill No. 27).

## MR. SIMMS: Mr. Speaker.

## MR. SPEAKER:

The hon. the Minister of Forest, Resources and Lands.

## MR. SIMMS:

Mr. Speaker, we are just waiting now for the Government House Leader to finalize his plan.

# MR. OTTENHEIMER: Order 21.

Motion, second reading of a bill, "An Act To Amend The Corporations Act". (Bill No. 38).

## MS VERGE:

Mr. Speaker.

## MR. SPEAKER:

The hon, the Minister of Justice,

#### MS VERGE:

I getting Speaker, am conflicting messages here. Government Leader had House informed me a minute or two ago that the Official Opposition did not want to proceed with this now, Ι understand there agreement to go with it.

Mr. Speaker, this bill provides for technical changes to the new Corporations Act which was passed by this House of Assembly a year

ago and which came into force on January 1 of this year. The new act, Mr. Speaker, was the end result of about eleven years of work in the Province. The process Moores' started bу the was Administration the mid-1970s in when they commissioned the present member for Mount Scio Island, who was then in private law practice, to prepare a White and a draft Paper Corporation's Act for Province. That process having been completed, the White Paper was circulated to members of the legal profession whose comments were invited. Let me see if I can get my decades straight. That was the mid-1970s. In the early 1980s, the Peckford Administration initiated the `House of Assembly setting up a select committee to proposed consider the Corporations Act and solicit public the commentary on proposals.

That select committee was chaired by the present Minister of Rural, Agricultural and Northern Development. It was made up of both sides of the members on House, including Mr. Ed Roberts, now in private law practice, who was then with the official Opposition. That committee encouraged submissions from well legal profession as others. Unfortunately, there was no representation whatsoever from lawyer in the Province. Others, including the provincial of Institute Chartered Accountants, the Newfoundland Medical Association and the St. John's Board of Trade, did make submissions. Their recommendations were taken into account.

Finally, last year the New Corporations Act was passed. The

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new act, in short, to refresh everyone's memories, brought corporations law in our Province world of modern into the Our old Companies Act business. had been based on 19th Century English companies law and had not really been changed appreciably in the 1900's. The new act is quite similar to Corporations Acts in Canadian jurisdictions, including the federal Canada Business Corporations Act, so it of advantage the other Canadian consistency with corporations legislation.

for more simple provides people procedures for incorporating initially, and, once incorporated, carrying business; it makes possible forms organization that were not permissible under the old act. offers significant protection to creditors and, for the first time, meaningful protection to minority shareholders. That, I think, is one of the chief benefits of the new act, the protection given to minority shareholders.

generally encourages act investment in our Province and is Mr. for our economy. Speaker, a couple of months before the act came into force, in the Fall of 1986, the Law Society of Newfoundland, at long last, gave some reaction to this Their reaction legislation. contained recommendations for to certain technical changes eliminate any doubt about the companies transition for the old incorporated under act adapting to the requirements of the new act.

The new act says that any prior act company has to comply with the new Corporations Act by the end of 1988. Compliance is a simple

procedure involving filing a form and paying a fee. I think a fifty dollar fee if compliance is done this year, during 1987, and a \$100 fee if it is done next year, 1988, with that bit during monetary incentive for prior act. companies to comply early. prior act company which does out this compliance procedure and indeed comply, is dissolved. That is considered desirable because there are a lot of companies on the books which are not functioning and for which the principals have no intention of activating. So it is just as well to have them cleared off the books.

Speaker, companies Mr. incorporated under the old act have a two year period within which to comply with the new act. The lawyers, in the Law Society's submission to the Department of Justice last Fall, pointed out some doubts about the legal regime that would apply to former they comply, companies before remembering that they have years, from January 1 past within which to comply.

Speaker, the most important Mr. changes to the Corporations set out in this bill deal with that transition and eliminate any doubt about the status of former act companies from the coming into force of the new Corporations Act at the start of this year until they comply with the new act.

another Speaker, change provided for in this bill allows companies in shareholding provincially incorporated Newfoundland to meet Canadian requirements of content programmes. federal qovernment amendments Mr. Speaker, the proposed in the bill parallel

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Canadian content provisions in corporation's legislation in other jurisdictions in the country.

Mr. Speaker, this bill Finally, the provides for amendments contained in the bill having retroactive effect back to January 1 of this year, the day of coming into force of the new Corporations There is no gap, so there is a smooth transition from the old to the new.

Mr. Speaker, these are all changes which have been recommended to the Department of Justice by the Law of Newfoundland. Society Thev ensure will that the new Corporations Act objectives are realized. They will eliminate any doubt about the transition old act to the for the new incorporated under companies the old act, and will make it possible Newfoundland and Labrador companies to comply with Canadian content criteria of certain federal government programmes assistance.

Mr. Speaker, these are the principles of this bill.

Thank you.

#### MR. SPEAKER:

The hon, the member for Bonavista North

#### MR. LUSH:

Mr. Speaker, we certainly support thrust of this particular bill, "An Act To Amend The Act", Corporations knowing full well the individuals who were involved in the designing of this particular bill, in the persons of hon. the member for Mount Island, former Scio-Bell the member for the Strait of Belle Isle, the former Leader of the Opposition, Mr. Roberts.

I do believe that I also was a committee member of that did schedule remember that we several public hearings. I do not think we got a lot of response from the public, but sufficient enough to at least get some input from the legal community and the business community to bring about the kind of legislation which was necessary. As the minister says, for most part is the it redefining of the old law to make more current with what was it Canada today, happening in definition of corporations ways under which companies become corporated, the acquisition distribution of shares and so on and so forth.

Speaker, suffice it to that on the strength of the people involved in initiating this bill bringing in this kind legislation, making the kind of suggestions and recommendations was necessary, namelv that for the member Mount Island, Ed Scio-Bell and Mr. Roberts, and the input of committee and the members who were on it, and then the fine tuning by the government, we support thrust of this particular bill.

## MR. SPEAKER:

If the hon, minister speaks now, she will close the debate.

The hon, the Minister of Justice.

#### MS VERGE:

Thank you, Mr. Speaker.

I thank the member for Terra Nova for reminding of his involvement his colleague, the and that of the Strait of former member for Isle, in Bell the special of the which committee House the draft considered Corporations Act, and I thank him

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his support of these amendments.

With those comments, Mr. Speaker, I move second reading of this bill.

On motion, a bill, "An Act To Amend The Corporations Act," read a second time, ordered referred to a Committee of the Whole House on (Bill No. 38) tomorrow.

## DR. COLLINS: Order 22. Bill No. 37.

Motion, second reading of a bill, "An Act To Amend The Department Of Rural, Agricultural And Northern Development." (Bill No. 37)

#### MR. SPEAKER: The hon, the Minister of Rural, Agricultural and Northern Development.

MR. R. AYLWARD: Thank you very much, Mr. Speaker.

As explained in the explanatory notes on the front cover of the bill, Mr. Speaker, this bill would amend the Rural, Agricultural and Northern Development Act to allow the Rural Development Authority to operate a non-revolving fund for the efficient administration our fund.

There are a couple of reasons why we propose this change, Speaker. First of all, it will Rural Development bring our Authority more in line with the Farm Loan Board and the Fisheries Loan Board as they exist now. main purpose of the amendment, as we see it, will allow for a more efficient operation of the Loan efficient and more processing of the monies that come into the department. We have a sometimes, when the problem. monies into the Central come

Cashier's office and it might take a couple of days to get it to our There are problems in department. calculating interest required. Ιt takes some time to straighten out some of these problems.

Also, when our clients have loan approval and we pay out the money to them, or when the request goes for payment, we send it to the Department of Finance obviously, it takes time to qo Department of back to the there are Finance. Sometimes delays of between three days and seven days, usually when their get clients Ιt would be more approved. efficient if we could pay out the cheques directly.

This bank account would operate the same as the Farm Loan Board and the Fisheries Loan Board. would deposit to a consolidated fund, I would imagine, every month the monies which are accumulated in the fund. So the main purpose of it is to make it a little bit more efficient and a bit better service for customers of the Rural Development Authority, Mr. Speaker.

With that, I move second reading.

## MR. KELLAND: Mr. speaker.

MR. SPEAKER: The hon, the member for Naskaupi,

## MR. KELLAND: Thank you, Mr. Speaker.

I just need a minute or so, Mr. Speaker. I want to say comments made bу the minister indicating that he is striving for a greater level of efficiency in administering the fund is a good idea, but I would like to give notice that I will be proposing an

the amendment or amendments to bill.

## MR. SPEAKER:

If the hon, minister speaks now, he will close the debate.

The hon, the Minister of Rural, Agricultural and Northern Development.

## MR. R. AYLWARD:

Mr. Speaker, I realize the hon. member is going to make an amendment.

I move second reading.

On motion, a bill, "An Act To The Department Of Rural, Amend Agricultural And Northern Development," read a second time, ordered referred to a Committee of Whole tomorrow. the House on (Bill No. 37)

#### MR. SIMMS:

Order 24. Bill No. 43

Motion, second reading of a Bill, "An Act To Remove Anomalies And Errors In The Statute Law." (Bill No. 43)

The hon, the Minister of Justice.

## MS VERGE:

Mr. Speaker, this bill, entitled "An Act To Remove Anomalies And In The Statute Law." just what it says. It sets out minor technical changes to between twenty and twenty-five of Statutes. Several of the changes correct typographical or printing and others make small changes in wording to bring them into line with current usage and practice. Others are changes in a variety of legislation to them accord with some recent major legislative changes. The instance of this type of change is

variety of amendments, example, to the Assessment Act and to a couple of others here, to the Election Act, to make them jibe with the new Judicature Act which provides for merger of Court with the District Division of the Supreme Court and effective cancellation of District Court.

The current Judicature Act streamlined our court structure, and instead of having four layers of courts in the Province, we now There is no longer a have three. District Court, and a couple of these changes eliminate references the District Court in our Statutes. For example, the Assessment Act.

Mr. Speaker, since these are minor changes, technical housekeeping matters in the true sense of that word, I do not think there is any need for me to go into any of them now in more detail.

## MR. SPEAKER:

the of The hon. Leader the Opposition.

#### MR. SIMMONS:

Mr. Speaker, we take the minister at her word when she says in the explanatory note that these are technical amendments not involving of policy. This, matters course, is the kind of bill that comes before the House from time to time to address the kind of matters that it addresses here. My purpose in rising, though, is to make a general point and I would not mind having the attention of the Minister Rural, Agricultural and Northern I was going to make Development. the point on his Bill, but I think it is appropriate to do so here. The explanatory note to his Bill makes reference to the fund, but

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then the bill, itself, proceeds to make changes in Section 8 of the I believe. My point raising it here is that I hope, Mr. Speaker, that members of the House can trust the explanatory to say that it That is seems to me that the obligation is on the sponsoring minister to make an undertaking to the House that the explanatory notes cover the full breadth of the legislative I have no doubt that is changes. the case here with the Minister of Justice, but, if I may use the opportunity to make the point to of Rural, Minister and Agricultural Northern stands Development when he committee -

## MR. R. AYLWARD: (Inaudible) is that?

MR. SIMMONS:

The one that talks about the Board of Directors. What was the Bill The one that would number, 40? amend Section 8 and 8 (1) of the Act. Perhaps in Committee he can address himself to why that crept in there when the stated purpose of the Bill is otherwise? But mv general point, and I believe the ministers have it, is that I would hope that ministers could make an undertaking to the House generally that the explanatory notes at the front of a piece of legislation cover the full breadth of changes that are being proposed, and I submit that in the case of Bill 37 that may or may not have been done. I am asking the of Minister Justice now to the specific point so that she will make that undertaking, that the explanatory notes at the front of her bill do not omit any of the proposed changes in the several Statutes.

## MR. SPEAKER:

If the hon, minister speaks now, she will close the debate.

The hon, the Minister of Justice,

## MS VERGE:

Mr. Speaker, I can assure members opposite that the explanatory notes are accurate. They prepared by our Legislative Counsel, and I think all members of the House can feel quite secure in the knowledge that we have some of the best Legislative Counsel in the country. Perhaps, when we are going through this bill clause by clause in Committee of the Whole, the Leader of the Opposition can question any particular repeat specific about amendment a contained in the bill and, at that I, the minister or time. responsible for the bill question, can give a more full impact of the answer about the But, I repeat, all the change. changes in this bill are technical changes, none of them is a change of substance.

As anyone can see from glancing through, many are corrections of typing or printing and others delete mistakes. references to the District Court which, as I have reminded members, through our new Judicature Act has been disbanded, and the others are comparable housekeeping changes.

With those remarks, Mr. Speaker, I move second reading of this bill.

On motion, a bill, "An Act To Remove Anomalies And Errors In The Statute Law", read a second time, ordered referred to a Committee of Whole House on tomorrow. (Bill No. 43).

MR. OTTENHEIMER: Order 13. Bill No. 2 Motion, second reading of a bill, "An Act To Amend The St. John's Fire Department Act, 1972". (Bill No. 2).

The hon. the Minister of Justice. MR. SPEAKER:

The Speaker. MS VERGE: provision of this bill is simply to clarify in one respect the St. John's Fire Department Act, that is to make clear that the position Shift Superintendent is integral part of management of the fire department, along with Fire Chief and Assistant Chief.

Mr. Speaker, a bit of history: It position of Shift Superintendent to the hierarchical structure of the St. John's Fire Superior Department. Assistant position are two ranks, Chief, and there are two Assistant of and rank chiefs, Immediately below the the is Shift Superintendent position of Fire Captain.

Mr. Speaker, there are 8 Shift Superintendents, 26 Fire Captains below, and, in all, about members of the department. Superintendents perform high level managerial and supervisory functions, and it was for the very reason of ensuring that these functions would discharged properly that the rank of Shift Superintendent was added in 1983. It is essential to make in a technical sense confirm the practice that the 8 Shift Superintendents, as well as the 2 Assistant Chiefs and the Chief, for a total of 11 members of the fire department, are indeed management and not part of the bargaining unit.

Mr. Speaker, the meaning of this amendment is simply to clarify the status reaffirm legal practice since 1983 when the rank Superintendents of Shift Superintendent was added, and to establish beyond doubt that Shift Superintendents as well as the Assistant Chiefs and Chief are Thank management. Speaker.

MR. FENWICK: Mr. Speaker.

The hon, the member for Menihek, MR. SPEAKER

minister's MR. FENWICK: explanation, I think, is a bit too Mr. pat, in the sense that there is a considerable background -

DR. COLLINS: A point of order, Mr. Speaker.

A point of order, the hon. MR. SPEAKER: Minister of Finance.

Mr. Speaker, at the present tir we are on a government order. hon. minister has introduced t bill. I think this point came a little while ago, that in ord to give meaning to our Standi which Offic: orders the privileges to regard Opposition in traditional for the Leader of order, government Opposition to be able to sp next, and if not the Leader of then his designa My understanding is that the h for Mount Island was the designate for Leader of the Opposition on particular bill.

To be consistent with a ru

made a little while ago, just the other day, I believe, and as the hon. the member for Mount Scio — Bell Island was in the process of getting to his feet, I would suggest that he should be given the right to speak on this bill.

#### MR. BARRY:

To that point of order, Mr. Speaker.

#### MR. SPEAKER:

To that point of order, the hon. the member for Mount Scio - Bell Island.

#### MR. BARRY:

There are times when Your Honour has difficulty recognizing if there is anybody rising, but I was on my feet, or rising to my feet, before the minister sat down in her seat, being very conscious of the fact that I was speaking on the bill, Your Honour. So I would hope there was no difficulty in in Your Honour that case, observing that. We do have some remarks we wish to make on this bill because of representations which have been made by the Firefighters Association.

## MR. FENWICK:

To that point of order, Mr. Speaker.

## MR. SPEAKER:

To that point of order, the hon. the member for Menihek.

#### MR. FENWICK:

Mr. Speaker, as I understand the rules of order, Standing Order 49, Section 2, the designation of the person to reply to a minister introducing a piece of legislation could be 'the Premier, the Leader of the Opposition, a Minister moving a government order and a member replying thereto immediately after such

minister...' Looking at the Rules of Order it seems clear to us that the rules suggest that it does not necessarily have to be the Leader of Opposition or the designate, or the critic assigned to it. That is why we would that the ruling would expect indicate that whomever Your Honour the recognizes would be person to speak.

## MR. SPEAKER:

To that point of order, I am quite prepared to rule now. I think the point is well taken. We had this problem some days ago when, by I mistake, recognized somebody Actually, today I did else. notice that the hon, member Menihek was up before the hon. Mount Scio member for There was that little Island. time lag, but I think the custom the custom has and established that the Leader of the official Opposition does lead off on a government motion.

I was incorrect in recognizing the hon, the member for Menihek. I now recognize the hon, the member for Mount Scio - Bell Island.

#### MR. BARRY:

Yes, Your Honour. We have a minute. I do not think it is going to take too long, but the point has to be made. If the member for Menihek and others would agree to stop the clock, we could deal with this now.

#### MR. SPEAKER:

Is it agreed to stop the clock?

## MR. FENWICK:

No. No leave, Mr. Speaker.

#### MR. BARRY:

Very well, Your Honour.

We have a minute and a half. This

is a matter, Your Honour, which involves an objection, a concern the Firefighters raised by Association that there may be an attempt here to get around an abolishing arbitration award by position of Fire Captain. which was held to be within the collective bargaining unit. There is a copy of a memo that has been sent around by the Fire Chief, to all personnel, directed indicating that, in fact, eight positions of Fire Captains will be abolished. Fire Captains were held to be within the collective bargaining unit by an arbitration award, and there is a concern that this is an attempt for management to get around the arbitration award, which involves a matter of principle which would have to be debated.

I adjourn the debate, Mr. Speaker.

#### MR. SPEAKER:

The debate has been adjourned by the hon, member for Mount Scio -Bell Island.

The hon, the Government House Leader.

#### MR. OTTENHEIMER:

Mr. Speaker, I move that the House adjourn until tomorrow at three of the clock.

On motion, the House at its rising adjourned until tomorrow, Wednesday, at 3:00 p.m.

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