# Heritage Foundation

Of Newfoundland and Labrador Annual Report 2009-2010



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June 15, 2010

The Honourable Terry French Minister of Tourism, Culture and Recreation P.O. Box 8700 St. John's, NL A1B 4J6

Dear Minister:

This Annual Report is submitted in accordance with *Section 28* of *The Historic Resources Act* and covers the activities of the Heritage Foundation of Newfoundland and Labrador (HFNL) for the fiscal year **2009-10**.

The Heritage Foundation of Newfoundland and Labrador was established in 1984 under *Part IV* of *The Historic Resources Act* and enacted by the House of Assembly in legislative session. The *Act* confers on the Foundation the authority to preserve the built heritage through: the designation of heritage buildings, structures and districts; the provision of grants to assist with the preservation of designated buildings, and the provision of professional advisory services to individuals and organizations. Through this, the HFNL stimulates an understanding and appreciation of the architectural, cultural and historical value of the cultural landscape. Changes to the *Act* in 2001 governing the Foundation allowed the Foundation to designate whole areas, districts and communities as Registered Heritage Districts, which will denote the unique heritage values of structures and their associations to the landscape.

In 2008, HFNL was the organization chosen to lead and implement the province's Intangible Cultural Heritage Strategy. Our mission is to safeguard and sustain the Intangible Cultural Heritage of Newfoundland and Labrador for present and future generations everywhere, as a vital part of the identities of Newfoundlanders and Labradorians, and as a valuable collection of unique knowledge and customs. This will be achieved through policies that support initiatives that will celebrate, record, disseminate and promote our living heritage and help to build bridges between diverse cultural groups within and outside Newfoundland and Labrador.

The Foundation also delivers the services of the Historic Places Initiative (HPI) Program in Newfoundland and Labrador. Since its inception in 2003, this program has provided the

Foundation with approximately \$2.1 million to conduct: municipal engagement; writing Statements of Significance; populating the Canadian Register of Historic Places, and the promotion of the Standards and Guidelines for the Conservation of Historic Places in Canada.

The HPI Program as of March 31, 2010 was discontinued. The Foundation has had planning sessions to reassess its ability to continue to deliver these services after this fiscal year and has approached government for an increase in the annual grant to continue services such as the municipal outreach program and the Standards and Guidelines which enhances the core programs of the Foundation. The Foundation is confident that the government recognizes the importance of these programs and will provide the Foundation with much needed monies to continue these very worthwhile programs.

The 2009-10 annual report for the Heritage Foundation of Newfoundland and Labrador is submitted in accordance with governments commitment to accountability. This report, which reflects the activities and outcomes of the Heritage Foundation of Newfoundland and Labrador from April 1, 2009 to March 31, 2010, was prepared under the direction of the Board of Directors and the Board is accountable for the actual results reported therein.

Respectfully submitted,

Kenneth Flynn, Chair

LA

Heritage Foundation of Newfoundland and Labrador

#### Mandate:

The Heritage Foundation of Newfoundland and Labrador was established in 1984 under *Part IV*, sections 19-30 of the *Historic Resources Act* and enacted by the House of Assembly in legislative session. The Foundation has a primary mandate to preserve one of the most visible dimensions of Newfoundland and Labrador culture - its architectural heritage. The mandate of the Foundation is to preserve this built heritage through: the designation of heritage buildings, structures and districts; the provision of grants to assist with the preservation of designated buildings, and the provision of professional advisory services to individuals and organizations; and through this, to stimulate an understanding and appreciation of the architectural, cultural and historical values of the cultural landscape.

#### Overview:

The Heritage Foundation of Newfoundland and Labrador was established in 1984 under *Part IV* of *The Historic Resources Act* and enacted by the House of Assembly in legislative session. The Foundation is the pre-eminent organization in the province mandated to preserve one of the most visible dimensions of Newfoundland and Labrador's culture – its architectural heritage.

The Foundation is composed of a Board of Directors appointed by the Lieutenant-Governor in Council. The Board of Directors is composed of 12 members: Chairperson, Vice-Chairperson, government representative and several Board members (full complement shall consist of not less than 7 nor more than 12 members as per the *Act*).

The *Act* confers on the Foundation the authority to preserve the built heritage through: the designation of heritage buildings, structures and districts; the provision of grants to assist with the preservation of designated buildings, and the provision of professional advisory services to individuals and organizations. Through this, the HFNL stimulates an understanding and appreciation of the architectural, cultural and historical values of the cultural landscape. Changes to the *Act* in 2001 governing the Foundation allowed the Foundation to designate whole areas, districts and communities as Registered Heritage Districts, which will denote the unique heritage values of structures and their association to the landscape.

The Foundation also administers the Historic Places Initiative (HPI) Program, a multifaceted program aimed at conserving and celebrating Canada's historic places. This program is an initiative of the Government of Canada and the Foundation, under contract of the provincial government, implements this program in Newfoundland and Labrador.

This year the HFNL received \$ 670,000 from the provincial government for the following: Operating grant \$ 200,000; Restoration/Maintenance Grants \$ 200,000; ICH Grant \$ 75,000; Fisheries Heritage Grant \$ 75,000; Professional Planning Project \$70,000, ICH Training Initiative \$15,000, ICH Digital Archives Project \$10,000, and the Cultural Minister's Meeting \$25,000. Also, this fiscal year the Foundation received \$228,066.10 from the HPI Program.

#### **Board of Directors:**

Kenneth Flynn, Chair	· Jerseyside	Shannie Duff, Vice Chair	St. John's
Dominic Lundrigan	Burin	Roy Dawe	Cupids
Kim Blanchard	St. John's	Marilyn Gear	Carbonear

Doug Wells Harbour Breton Mike Paterson Upper Amherst Cove

Sandra Wheeler Corner Brook Jerry Dick, TCR St. John's

Robert Parsons, was Chair until his resignation due to personal reasons on February 2, 2009 and Amos Lyall resigned due to ill health. Mr. Lyall has since passed away.

*HFNL staff:* George Chalker, Executive Director; Dale Jarvis, Intangible Cultural Heritage Researcher, and Madonna Sullivan, Business Manager. *HPI staff:* Peter Whittle, Public Relations & Events Specialist; Deborah O'Rielly, Registrar (Acting); Andrea O'Brien, Outreach Officer/Church Inventory Officer, and Andrew McGrath, Doors Open Coordinator.

# Labrador - Cultural Outreach Officer:

A Provincial Cultural Outreach Position was developed for Labrador. This position, administered by the Newfoundland and Labrador Arts Council, encompasses both "arts" and "heritage". Donna Roberts, Cultural Outreach Officer, can be reached at (709) 896-9565 and works from Happy Valley-Goose Bay.

# Contact Information:

The HFNL located at 1 Springdale Street may be contacted at P.O. Box 5171, St. John's, NL, A1C 5V5; email at <u>info@heritagefoundation.ca</u>, by phone at (709) 739-1892, toll free at (888) 739-1892 or fax (709) 739-5413. The Foundation's web site is at <u>www.heritagefoundation.ca</u>.

#### Vision:

The Vision of the Heritage Foundation of Newfoundland and Labrador is of a province which is aware of its unique heritage value and which promotes and benefits from best practices in preserving its historic places.

#### Mission:

By 2011, HFNL will have preserved, protected and strengthened Newfoundland and Labrador's historic places for the benefit of residents of the province and visitors; to have in place strategies to sustain and optimize the province's historical structures that have lost their original sustaining functions, and to have encouraged best practices in heritage conservation.

#### Measure:

The province's historic places are preserved, protected and strengthened.

#### **Indicators:**

- Preserved historic places by designation as Registered Heritage Structures and Registered Heritage Districts;
- Strengthened historic places by providing grants to restore the structures to their original status and provided technical advice on proper restoration/conservation practices; and,

 Protected historic places by plaquing structures/districts and listed these structures on the Provincial Register of Historic Places and the Canadian Register of Historic Places.

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#### Measure:

Strategies have been put in place to sustain and optimize the province's historic places that have lost their original, sustaining functions, i.e. ecclesiastical structures.

#### **Indicators:**

- Held a provincial church forum with over 140 registered delegates from both the Island and Labrador to raise awareness of the disappearance of these architecturally and historically important structures;
- Introduced a dedicated provincial restoration grant program for ecclesiastical structures of historical and architectural importance;
- Worked with government to ensure good stewardship of historically important provincially owned structures to curb decades of neglect; and,
- Worked with government and the private sector to optimize the adaptive reuse of structures of historical and architectural importance.

#### Measure:

Best practices in heritage conservation are encouraged.

#### **Indicators**:

- Provided recipients of grants technical support by way of "how to" publications, i.e. Standards and Guidelines for the Conservation of Historic Places in Canada: Residential Heritage Conservation in St. John's: Conserving our Fisheries Heritage and Guide to the Installation of Exterior Wood Cladding;
- Provided workshops on Standards and Guidelines and on municipal approaches to heritage conservation; and,
- Provided expert and professional advice to owners of Registered Heritage Structures by both the Board and staff.

# Goals - 2009-2010

### Goal 1

The Foundation has the authority to designate buildings and other structures as Registered Heritage Structures. The benefits of designation to individuals or groups include eligibility for grants, provincial recognition of the structure and plaquing of the building to indicate its significance. This goal is in line with the strategic direction of Government to ensure that Newfoundland and Labrador's distinctive tangible cultural heritage is preserved, protected and strengthened.

By 2011 the Heritage Foundation of Newfoundland and Labrador (HFNL) will have improved its Registered Heritage Structure and Registered Heritage Structure Grant Programs.

#### Measure:

Improved the Registered Heritage Structure (RHS) and Registered Heritage Structure Grant (RHSG) Programs.

#### **Indicators**:

- Seek funding to assist owners of Registered Heritage Structures with maintenance grants;
- Guidelines for the issue of ongoing maintenance of Registered Heritage Structures developed;
- Guidelines developed for addressing the issue of protecting Registered Heritage Structures, and,
- Updated forms to reflect the privacy legislation.

#### **Objective 2010**

The Foundation collects personal information from clients on a daily basis in order to administer its programs and fulfil its mandate. The confidentiality of the collection and subsequent storing of this personal information is of utmost importance to the HFNL.

By 2010 will have updated forms to reflect the privacy legislation.

#### Measure:

Updated forms to reflect the privacy legislation *Access to Information and Protection of Privacy Act (ATIPPA)*.

#### **Indicator:**

• Updated all application forms of the HFNL to reflect the privacy legislation proclaimed by the *Access to Information and Protection of Privacy Act (ATIPPA)* of January 17, 2005 and *Part IV* of the *Act* proclaimed on January 16, 2008.

The Government of Newfoundland and Labrador proclaimed the access provisions of the *Access to Information and Protection of Privacy Act (ATIPPA)* on January 17, 2005. The new *Act* replaces the *Freedom of Information Act*. It applies to all public bodies (defined in the *Act*), including

government departments, agencies, health boards, school boards and municipalities. The privacy provisions of the legislation (*Part IV*) were proclaimed on January 16, 2008.

A key purpose of *ATIPPA* is to protect the privacy of individuals whose personal information is held by public bodies. This very important part of the *ATIPPA* will govern how public bodies collect, use and disclose personal information. Public bodies will be preparing for enactment of the privacy provisions by assessing their handling practices for personal information and designing and implementing processes to effectively manage the administration and protection of personal information in accordance with the *ATIPPA*.

The Heritage Foundation of Newfoundland and Labrador, a government entity, collects personal information in order to administer its programs and fulfil its mandate. This past fiscal year, the Foundation added the following privacy statement to all its application forms "Personal information is being collected for the purpose of assessing application/final reports under the grants programs. All records are considered confidential and will be handled in accordance with the Access to Information and Protection of Privacy (ATIPP) Act. Any questions or comments can be directed to info@heritagefoundation.ca, or 739-1892, toll free 1-888-739-1892".

With the attending of meetings with government officials/department to learn about the *Access to Information and Protection of Privacy Act*; instructing the HFNL's staff on the proper protocol for maintaining, protecting and disposing of personal information collected, and the addition of a privacy statement on all application forms, the HFNL has met its 2010 objective.

# **Objective 2011**

By 2011 have developed guidelines addressing the issue of protecting Registered Heritage Structures.

#### Measure:

Developed guidelines addressing the issue of protecting Registered Heritage Structures.

#### **Indicators:**

- Guidelines developed to visually inspect all Registered Heritage Structures (RHS) every three years to ensure Grant Agreement adhered to;
- Guidelines developed to ensure all owners of RHS are contacted to update files and where applicable reminded of Easements on their properties;
- Guidelines developed to ensure all RHS grant recipients since 2011 are given Parks Canada website to view *Standards and Guidelines for the Conservation of Historic Places in Canada*.

## Goal 2

In 2001 the Foundation was given the authority by *The Historic Resources Act* to designate whole areas, districts and communities as Registered Heritage Districts, which will denote the unique heritage values of structures and their association to the landscape. This goal is in line with the strategic direction of Government to ensure that Newfoundland and Labrador's distinctive tangible cultural heritage is preserved, protected and strengthened.

# By 2011 the HFNL will have increased the participation of municipalities in the Registered Heritage Districts Program.

#### Measure:

An increased number of municipalities will have participated in the Registered Heritage Districts program.

#### **Indicators:**

- Number of municipalities to whom the Heritage Foundation will have provided information about the Registered Heritage Districts Program and encouraged them to submit applications (target: increase); and,
- Number of applications for the designation of districts (target: increase).

# **Objective 2010**

By 2010 encouraged municipalities to submit applications to have areas in their jurisdiction designated as Registered Heritage Districts.

#### Measure:

Encouraged municipalities to submit applications to have areas in their jurisdiction designated as Registered Heritage Districts.

#### **Indicators:**

- Visited/worked with the town of Heart's Content to submit/complete their application for a Registered Heritage District;
- Visited Fogo and Bonavista to explain the process of submitting an application for a Registered Heritage District;
- Revamped the Registered Heritage Districts Application form to better provide the necessary information to both the applicant and the HFNL review committee; and,
- Contacted other municipalities identified by the HFNL as having potential Heritage Districts.

The HFNL held meetings in the communities of Heart's Content, Fogo, Grand Bank and Bonavista, as well as communicated by telephone, and sent information packages to these communities in their application process to have areas in their town designated as Registered Heritage Districts.

The Foundation identified the following communities as having potential heritage districts within their boundaries - Heart's Content, Fogo, Grand Bank, Bonavista and Trinity - and sent information packages on its Registered Heritage Districts Program to each community identified.

A two day workshop on "The Benefits of Having a Heritage District" was facilitated by Mr. Hans Honegger from Tamworth, Ontario on November 20<sup>th</sup> and 21<sup>st</sup> in Bonavista. The workshop was geared towards municipal leaders, as well as community economic development agencies. The workshop was attended by over 40 participants from Grand Bank, Bay Roberts, Gillams, Fogo Island, Port Union, Trinity, Jackson's Arm, Isle Aux Morts, Witless Bay, Woody Point, St. John's,

Cape Freels, Lumsden, Port Hope Simpson, Placentia, Town of New-Wes-Valley, Harbour Main, Chapel's Cove and Lakeview, Elliston and of course Bonavista.

The Heritage Districts Application form was re-worked to provide the applicant, as was as the HFNL review committee, with an application that was more easily understood by the applicant and provided more information for the review committee to make their recommendations.

The HFNL has met its 2010 objectives with its Registered Heritage Districts Program and there are no variances.

# **Objective 2011**

By 2011 encouraged municipalities to submit applications to have areas in their jurisdiction designated as Registered Heritage Districts.

#### Measure:

Encouraged municipalities to submit applications to have areas in their jurisdiction designated as Registered Heritage Districts.

#### **Indicator:**

• Continued to work with Heart's Content, Trinity and Grand Bank to help these communities submit an application for a Registered Heritage District.

## Goal 3

The Fisheries Heritage Preservation Program (FHPP) was created by the Foundation to provide funding to preserve examples of stages and stage heads, fish stores, flakes and other unique cultural landscape features associated with our fishing industry. The program started with five pilot projects in 2002. Grants are provided to private owners, communities and non-profit groups to restore stages, stores, flakes, lofts and other buildings associated with the fishery in Newfoundland and Labrador. This goal is in line with the strategic direction of Government to ensure that Newfoundland and Labrador's distinctive tangible cultural heritage is preserved, protected and strengthened.

By 2011 the HFNL will have increased participation in the preservation of the province's fisheries heritage.

#### Measure:

Increased participation in the preservation of the province's fisheries heritage.

#### **Indicators:**

- Streamlined the application for the Fisheries Heritage Program making it more user friendly;
- Encouraged applications from communities which have not yet participated in the program;
- Restored fishery related buildings; and,
- Recorded on an online database all buildings restored under this program.

## **Objectives 2010**

By 2010 have encouraged applications from communities which have not yet participated in the program; have restored fishery related buildings, and have recorded on an online database properties restored under this program.

#### Measure:

Encouraged applications for the Fisheries Heritage Program, restored fishery related buildings and recorded these properties on an online database.

#### **Indicators:**

- Encouraged applications from communities not yet participating in the program;
- Restored another 25 fishery related buildings; and,
- Recorded on an online database another 25 properties restored this fiscal year.

HFNL staff contacted a number of town councils and heritage groups in communities which had not previously availed of the FHPP. Community groups as well as individuals also contacted the HFNL enquiring about the Fisheries Heritage Preservation Program after learning about the program from other heritage groups. Some individuals and community groups also contacted the HFNL after visiting the HFNL Fisheries Heritage website.

The HFNL awarded monies to 15 new communities under the FHPP which included Arnold's Cove, Champney's West, New Bonaventure, Dead Islands, Deep Bay, Englee, Ferryland, Heart's Content, Heart's Delight, Henley Harbour, Little Harbour, Petty Harbour, Square Islands, St. David's and Winterton.

The Heritage Foundation of Newfoundland and Labrador provides grants to owners of fishery related buildings to restore these buildings before they are lost forever. Grants are only provided after the buildings are restored by the owners. The owners have to sign a contract with the Foundation that outlines the work that must be completed and once completed a final report has to be submitted to the HFNL by the owners. This final report includes a description of the restoration work, pictures of the building during and after restoration, as well as original receipts for work completed. Should an owner not restore or does work contrary to the specifications of the Foundation then the grant is revoked. Through this process, under the direction of the HFNL, 27 fishery related buildings were restored and these 27 restored buildings were recorded on our online database.

The Foundation has met/surpassed its goal and there are no variances.

#### **Objective 2011**

By 2011 have encouraged applications from communities which have not yet participated in the program; have restored fishery related buildings, and have recorded on an online database properties restored under this program.

#### Measure:

Encouraged applications for the Fisheries Heritage Program, restored fishery related buildings and recorded these properties on an online database.

#### **Indicators:**

- Encouraged applications from communities not yet participating in the program;
- Restored another 25 fishery related buildings; and,
- Recorded on an online database another 25 properties restored this fiscal year.

### Goal 4

The Foundation, under contract to the Provincial Government, delivers the services of the HPI Program in Newfoundland and Labrador. The Foundation delivers the program through municipal engagement, writing Statements of Significance, populating the CRHP, and the promotion of the Standards and Guidelines for the Conservation of Historic Places in Canada.

By 2011 the HFNL will have promoted a culture of conservation with regard to Canada's Historic Places.

#### Measure:

Promoted a culture of conservation with regard to Canada's Historic Places.

### **Indicators:**

- Increased listings to the Canadian Register of Historic Places by 30 historic places a year;
- Conducted ten workshops to address the role municipalities can play in heritage conservation;
- Updated the HFNL website to better promote the objectives of the Historic Places Initiative; and,
- Upgraded and populated the Provincial Register of Historic Places database application.

#### **Objectives 2010**

By 2010 increased listings to the Canadian Register of Historic Places; conducted workshops to address the role municipalities can play in heritage conservation; updated the HFNL website to better promote the objectives of the Historic Places Initiative, and upgraded and populated the Provincial Registry of Historic Places database application.

#### Measure:

Increased listings to Canadian Register of Historic Places.

#### **Indicators:**

- Increased listings to the Canadian Register of Historic Places by 30 historic places;
- Conducted workshops throughout the province to address the role municipalities can play in heritage conservation;
- Updated the Heritage Foundation's website to better promote the objectives of the Historic Places Initiative; and,
- Upgraded and populated the Provincial Registry of Historic Places database by 40 applications.

Although it was well known throughout the province that this was the final year of the Historic Places Initiative, the HFNL encouraged as many municipalities as possible to engage their heritage and designate structures under the *Municipalities Act, Section 210*. 58 listings were made to the PRHP both as provincial and municipal listings and these 58 listings were uploaded to the CRHP.

Workshops and meetings were held in the following municipalities and with heritage groups and town councils to educate them on the role they could plan in heritage conservation. These groups included: Joe Batt's Arm Heritage Society; Heritage New Perlican; Greenspond Church Inventory Project; Our Lady of Snows Cemetery Committee, Fogo; Our Lady Star of the Sea Parish, Witless Bay; Templeton Women's Institute, St. John's; Town of Bay Roberts Heritage Advisory Committee; Town Council of Carbonear; Town of Joe Batt's Arm-Barr'd Islands-Shoal Bay; Town of Tilting; Twillingate Island Tourism Association; and, the Witless Bay Heritage Committee. These workshops and meetings resulted in the distribution of 80 municipal designation certificates to municipalities which designated places under *Section 210* of the *Municipalities Act*.

The Foundation continues to improved functionality of the PRHP, including search capability and improved report server and added the new Google Map Feature. This feature enables one to see the street map, the satellite imagery and the street map with the terrains on-line.

The HFNL website is constantly updated in an effort to promote the objectives of the Historic Places Initiative. The following links were updated on the HFNL website: About the Historic Places Initiative; Municipal Designation and the Historic Places Initiative; and, Municipal Designation of Cemeteries and the Historic Places Initiative. A link was also provided to the Standards and Guidelines for the Conservation of Historic Places in Canada on the Parks Canada Website www.pc.gc.ca.

The HFNL has met and in some cases surpassed its objectives in 2010.

# **Objectives 2011**

By 2011 the HPI Program will have ceased.

## Goal 5

As noted in Goal 4 the Foundation, under contract to the Provincial Government, delivers the services of the HPI Program in Newfoundland and Labrador. Since its inception in 2003, this program has provided the Foundation with approximately \$2.1 million to conduct municipal engagement, writing Statements of Significance, populating the CRHP, and the promotion of the *Standards and Guidelines for the Conservation of Historic Places in Canada*. The HPI Program is slated to be discontinued in 2010.

By 2011 the HFNL will have addressed the issue of the loss of the HPI Program and the subsequent funding associated with that Program.

#### Measure:

Addressed the issue of the HPI Program being discontinued and the subsequent loss of federal funding associated with that Program.

#### **Indicators:**

- Reassessed the services provided by the HPI Program to determine the most cost effective manner to continue to deliver these services;
- Entered into discussion with the Provincial government to determine the needs of providing the services of the former HPI Program; and,
- Seek additional funding that would permit the continuation of the services provided by the former HPI Program i.e. the process of municipal engagement which has been quite significant and which is potentially at risk with the conclusion of federal funding under the HPI Program.

#### **Objectives 2010**

By 2010 continued discussions with the provincial government representative to reassess the services provided by the HPI Program; continued discussions with the provincial government to find alternate funding to continue the services provided by the HPI Program after 2010; and, sought additional funding that would permit the continuation of the services formally funded by the HPI program and deemed necessary by the provincial government.

#### Measure:

Actions taken to determine next steps for the anticipated discontinuation of the HPI Program in 2010.

#### **Indicators:**

- Reassessed the services provided by the HPI Program to determine the most costeffective manner to continue to deliver these services;
- Enter into discussion with the Provincial government to determine the needs of providing the services of the former HPI Program; and,
- Sought additional funding that would permit the continuation of the services provided by the former HPI Program i.e. the process of municipal engagement which has been quite significant and which is potentially at risk with the conclusion of the HPI Program.

On October 23, 2009, the HFNL Board and staff held a Planning Session to discuss options to continue delivery of some of the HPI Program services. Kathy-Jane Elton, President of Elton Management Consulting was engaged to facilitate the meeting. The meeting focussed on the mandated core programs of the HFNL and the services of the HPI Program, such as municipal outreach, the church inventory program and the Registry of Historic Places, which could enhances the Foundation's core programs.

The HFNL Chair Ken Flynn, Vice-Chair Shannie Duff, Secretary Kim Blanchard, and Executive Director, George Chalker and Director of Heritage and government representative on the Board of the Foundation, Jerry Dick attended a meeting with Minister Terry French, Assistant Deputy Minister, Mark Jones and the Minister's Executive Assistant to discuss the outcome of the Planning Session held on October 23<sup>rd</sup>.

The Minister was brought up to date on the Board priorities, as well as the loss of the services provided by the HPI Program which will be discontinued March 31, 2010.

The HFNL has met its objectives of 2010 and there are no variances.

The intended work of the HPI Program as been fulfilled as per the contract with the Federal Government and the HFNL will report on the overall goal in its 2010-11 Annual Report.

#### Goal 6

The Foundation also organized and delivered, in partnership with the Newfoundland Historic Trust, the Doors Open Program. Doors Open is a unique opportunity for the citizens and visitors of Newfoundland and Labrador to celebrate our architecture and heritage through the exploration of some of our hidden historical, architectural and cultural gems. Buildings that are normally closed to the public or charge an entrance fee welcome visitors to look around for free.

By 2011 the HFNL will have expanded the Doors Open Program province-wide.

#### Measure:

Expanded the Doors Open Program province-wide.

#### **Indicator:**

Doors Open events held in more Newfoundland and Labrador communities.

#### **Objectives 2010**

By 2010 continued to expand the Doors Open Program to include the participation of more communities and a greater number of events.

#### Measure:

Increased activity surrounding the 2009-10 Doors Open events.

#### **Indicators:**

- Hired a Doors Open Coordinator for the start up of the Doors Open 2009-10;
- Engaged in a media blitz announcing the start of Doors Open 2009-10; and,
- Undertook workshops/held meetings with communities who have not previously hosted a Doors Open event.

A coordinator was hired June 15, 2009 as Doors Open Coordinator for the Doors Open Event 2009-10. The announcement of Doors Open events was carried in all major print media, as well as radio, and interviews were carried out on CBC Radio and VOCM. Workshops/meetings held by the HPI officers throughout the year emphasizing the Doors Open events encouraged three new communities, Bay Roberts, Fogo, and Portugal Cove- St. Phillips to take part in the events.

The HFNL has met its goals and there are no variances.

# **Objectives 2011**

By 2011 continued to expand the Doors Open Program to include the participation of more communities and a greater number of events.

#### Measure:

Increased activity surrounding the 2010-2011 Doors Open events.

#### **Indicators:**

- Hired a Doors Open Coordinator for the start up of the Doors Open 2010-11;
- Engaged in a media blitz announcing the start of Doors Open 2010-11; and,
- Undertook workshops/held meetings with communities who have not previously hosted a Doors Open event.

# Goal 7

In 2007-08 fiscal year the Foundation undertook a Church Survey which will be used for archival purposes and will serve as a record of the religious built heritage in the province. With a diminishing population/congregation many of our rural churches are unable to continue to remain open. This puts in jeopardy an important element of Newfoundland and Labrador's historical architecture.

By 2011 the HFNL have addressed the issues surrounding challenges for the sustainability of the province's heritage resources which have lost their original, sustaining functions, i.e. churches in rural areas of the province.

#### Measure:

Addressed the issues surrounding challenges for the sustainability of the province's heritage resources which have lost their original, sustaining functions, i.e. churches in rural areas of the province.

#### **Indicators:**

Conducted an inventory of ecclesiastical structures throughout the province;

- Organized a conference on the "Conservation of Sacred Places" with over 140 registered delegates from both the Island and Labrador to raise awareness of the disappearance of these architecturally and historically important structures;
- Introduced a dedicated provincial restoration grant program for ecclesiastical structures of historical and architectural importance;
- Worked with government to ensure good stewardship of historically important, provincially owned structures to curb decades of neglect;
- Worked with government and the private sector to optimize the adaptive reuse of ecclesiastical structures of historical and architectural importance; and,
- Upgraded the online database which will serve as a record of the built heritage of all religious groups in the province.

# **Objectives 2010**

By 2010 introduced a dedicated provincial restoration grant program for ecclesiastical structures of historical and architectural importance.

#### Measure:

Introduced a dedicated provincial restoration grant program for ecclesiastical structures of historical and architectural importance.

#### **Indicators:**

- Introduced a dedicated provincial restoration grant program for ecclesiastical structures of historical and architectural importance; and,
- Established, in consultation with the Greenspond Historical Society, a regional church committee in the Bonavista North area of the province to deal with the retention/restoration of historic/architectural important ecclesiastical structures throughout the province, as well as upgraded the online database of the religious built heritage in the area.

The HFNL Board is working on, but has not formalized plans, to introduce a dedicated provincial restoration grant program for ecclesiastical structures of historical and architectural importance. At the Strategic Planning Session held in October the Board felt that additional information was needed. This initiative is therefore on hold until the winter-spring of 2011 after the HCF Conference which has a dedicated session on ecclesiastical structures of historical and architectural importance. This national conference will have a number of dedicated speakers, one in particular who will provide information on the grants program that the Quebec Government has for its religious structures. This information will include the methodology used to rate the various ecclesiastical structures, as well as the methodology used to disburse the grant monies.

In August of this year, through the Greenspond Historical Society, a regional church committee was set up to deal with the retention/restoration of historic/architectural important ecclesiastical structures. The Greenspond Historical Society was awarded a \$3,000 grant by the HFNL to conduct an inventory of these structures, which was then added to the online database of religious built heritage.

HFNL staff member attended training at "New Dollars/New Partners for Your Sacred Places" workshops in North Carolina in October. The workshop dealt with the issue of how churches could raise money for maintenance and restoration.

The HFNL also prepared a summary paper on the outreach efforts undertaken with churches in Newfoundland and Labrador for Heritage Canada's National Places of Faith Roundtable. The "paper" dealt with what's happening in Newfoundland and Labrador in regards to places of faith. The HFNL continues to liaison with parishes and community groups who are facing parish amalgamation and possible loss of buildings. This is an ever growing concern in the province as congregations are becoming smaller and parishes must decide on the most effective use of built assets. The Foundation continues to stress the importance of keeping a heritage church active in a parish rather than constructing a new centralized church and finding adaptive reuses for those that cannot be kept open for worship.

One very successful adaptive reuse project has been completed this year in English Harbour. The exterior has been restored and the church is now being used as an arts centre. It is a great example what a surplus building can be used for.

HFNL entered into talks early this year with Heritage Canada Foundation (HCF) regarding "National Places of Faith Roundtable Discussions" as the Foundation is organizing the HCF Conference in St. John's to take place on September 30 - October 2, 2010.

The HFNL has met its 2010 objectives, with the exception of the dedicated provincial grant for ecclesiastical structures of historical and architectural importance, which it hopes to initiate next fiscal year.

#### **Objectives 2011**

By 2011 worked with government to ensure good stewardship of historically important, provincially owned structures to curb decades of neglect and worked with government and the private sector to optimize the adaptive reuse of structures of historical and architectural importance.

#### Measure:

Worked with government to ensure good stewardship of historically important, provincially owned structures to curb decades of neglect and worked with government and the private sector to optimize the adaptive reuse of structures of historical and architectural importance. This goal is in line with the strategic direction of Government to ensure that Newfoundland and Labrador's distinctive tangible cultural heritage is preserved, protected and strengthened.

#### **Indicators:**

- Researched governmental adaptive reuse policies for Provincial Department of Tourism, Culture and Recreation;
- Created "Top 25" lists of adaptive reuse projects, B&Bs, museums and churches that have been designated Provincial Registered Heritage Structures;
- Participated in developing a Heritage Structures Policy Working Group to develop the formal policy for adaptive reuse for provincial owned structures; and,
- Participated in the "Endangered Places of Faith Roundtable" HCF Conference which explored a range of strategies for giving historic church buildings new life.

#### **Lines of Business:**

To fulfil its mandate the Foundation delivers the following programs:

# I. Designation, funding and plaquing programs for heritage structures

Through the *Registered Heritage Structure Designation Program* and the *Registered Heritage Grants Program* the Foundation designates structures and provides grants for exterior restoration on these properties. Through the *Registered Heritage Structure Plaquing Program* the structure receives provincial heritage recognition.

The Registered Heritage Structure Designation Program and the Registered Heritage Structure Granting Program are application driven – applicants can request an application from the Foundation or can download an application from the Foundation's website at www.heritagefoundation.ca. The deadlines for the receipt of applications for the designation program are March 1<sup>st</sup> and August 15<sup>th</sup>.

A structure must be designated as a Registered Heritage Structure before its owner is eligible to apply for a Registered Heritage Structure Grant. The grant, administered on a 50/50 cost-shared basis, can cover up to 50 percent of the cost of preservation measures and/or restoration of exterior features only. The deadlines for the granting program are March 1<sup>st</sup> and August 15<sup>th</sup> of each year.

Applications are reviewed by the Heritage Preservation Committee consisting of staff and a number of Board of Directors. This Committee makes recommendations to the Board of Directors at the two board meetings held each year to review applications. The Board of Directors will either adopt the recommendations of the Committee and/or make other recommendations. Once an application is voted upon by the Board of Directors, a letter/contract is sent to the applicant. The applicants whose applications are approved are sent a contract and guidelines for the restoration of their property. The unsuccessful applicant is sent a letter explaining the reason(s) they were unsuccessful and are informed they can reapply at a later date should they have more or new information regarding their application which they think will make a difference to the Committee's outlook.

The benefits of designation include provincial recognition of the structure with the installation of a 5"x10" bronze plaque on the outside of the building to indicate its heritage significance, and listing on the PRHP & CRHP.

### Designation and plaquing program for heritage districts

Historic districts are geographically defined areas which create a special sense of time and place through buildings, structures and open spaces modified by human use and which are united by past events and use and/or aesthetically, by architecture and plan.

The application process is an open, public process in which interested parties are invited to suggest districts for consideration by the HFNL Board of Directors. Applications can be obtained from the Foundation's office. Information about this program can be viewed at www.heritagefoundation.ca.

The Registered Heritage District Designation is commemorative only and is usually commemorated by means of a bronze plaque. There are no additional restrictions other than what the town may make on its own under the *Municipalities Act*. The designation does not impose any legal obligations on the owner(s) of structures and properties in the Registered Heritage District.

### 2. Granting program for fishery related buildings

The Fisheries Heritage Preservation Program (FHPP) is a small-project restoration grant program which provides funding to individuals, municipalities and community or non-profit groups to assist in the preservation and presentation of the Newfoundland and Labrador fisheries heritage i.e. stages, stores, flakes, lofts and other fishery-related buildings of Newfoundland and Labrador.

The FHPP is an application driven program – applications can be obtained from the Foundation's office or downloaded from the Foundation's website at www.heritagefoundation.ca. Applications are reviewed by a Peer Committee who select the projects which qualify for a cost-shared 50/50 restoration grant. Information on this program can also be obtained at www.fisheriesheritage.ca.

# 3. Educational Role/sponsorship role

The Foundation undertakes a number of "how to" publications to inform the public on the correct procedures when dealing with the restoration of heritage buildings. Some of these include restoration practices when dealing with wooden shingles, exterior wooden cladding, nails, eaves brackets, municipal designation and municipal designation of cemeteries.

The Foundation sponsors a number of initiatives such as Tidy Towns of Newfoundland and Labrador, Newfoundland Historic Trust Southcott Awards and Doors Open NL.

The Foundation also houses the Provincial Intangible Cultural Heritage Program (ICH). The ICH Program will preserve, strengthen and celebrate Newfoundland and Labrador's distinctive tangible and intangible cultural heritage. ICH comprises information in the form of traditional knowledge, beliefs and skills. Preserving intangible cultural heritage is vital to sustaining the province's innate creativity and sense of identity.

A Management Committee has been established to oversee the ICH Program. An Intangible Cultural Heritage Development (ICHD) Officer has been hired and will establish a needs assessment for ICH in the province. The ICHD officer will seek the knowledge, expertise and involvement of organizations, researchers, practitioners, tradition-bearers, specialists, Aboriginal peoples, and governments to safeguard our province's intangible cultural heritage; create an effective provincial mechanism for identifying and recognizing examples of intangible cultural heritage that are of significance to Newfoundland and Labrador and create a program modelled on international examples to recognize our province's intangible cultural heritage and support tradition-bearers. The CHD officer will establish a needs assessment for ICH in the province.

HFNL is involved with two initiatives pertaining to youth; Heritage Day School Poster Contest and Provincial Historica Fairs. The Heritage Day School Poster Contest is administered solely

by the Foundation. The Provincial Historica Fairs when introduced to Newfoundland and Labrador was administered by the Foundation, but the Fairs now have their own co-ordinator and are housed with the Newfoundland Historic Sites Association. The Foundation continues as a provincial sponsor and provides a number of awards as well as other support. Both programs help students develop a critical appreciation of the significant roles that tangible heritage plays in our society.

### 4. The Historic Places Initiative Program (HPI)

The Foundation is under contract by the provincial government to administer the HPI Program, an initiative of the federal government. The objectives of this program are to develop an online Provincial Register of Historic Places and to develop and implement programs related to promoting and integrating the Historic Places Initiative at the provincial level in Newfoundland and Labrador.

The program is responsible for the development of two new pan-Canadian conservation tools: the Canadian Register and the Standards and Guidelines. This program lists historic places formally recognized by municipal, provincial, territorial, or federal governments.

The Canadian Register of Historic Places is accessible online at www.historicplaces.ca, and lists designated heritage sites that have been formally recognized across Canada. It identifies, promotes and celebrates historic places and engages Canadians in heritage conservation.

The Standards and Guidelines for the Conservation of Historic Places in Canada is Canada's first nationwide benchmark of conservation principles and practices. The emphasis is on solid, practical advice for heritage conservation for conserving everything from historic residential and industrial buildings to landscape gardens and archaeological sites.

The HPI Program was formally provided as per the Foundation's contract with the Provincial Government. This HPI Program ended March 31, 2010. The HFNL has held formal talks with the Department of Tourism Culure and Recreation to seek additional money to continue some programs initiated by the HPI Program



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### Other Program Involvement:

Intangible Cultural Heritage: According to the 2003 Convention for the Safeguarding of the Intangible Cultural Heritage, the intangible cultural heritage – or living heritage – is the mainspring of our cultural diversity and its maintenance a guarantee for continuing creativity. These intangible pieces of our heritage relate to local traditions, and are passed on by word of mouth or imitation from generation to generation. This living knowledge adapts and changes, and unlike a building, if it's neglected for a generation, it can never be restored. Preserving ICH is vital to sustaining a community's innate creativity and sense of identity.

The ICH office has started an inventory of provincial traditions, with all materials housed in Memorial University's Digital Archive Initiative, accessible throughout the province (and the world) through the ICH website at <a href="http://www.mun.ca/ich">http://www.mun.ca/ich</a>. With support from the province and Memorial University, the ICH program offers support for community groups to preserve their ICH online through this inventory initiative. The ICH Provincial Advisory Group has three specialized committees that are working on a number of initiatives. The Training Committee has sponsored a series of workshops across the province for heritage workers to learn the skills required to document ICH. The Inventory Committee continues to work with grassroots organizations to develop ways to foster a "grassroots" (i.e., bottom-up) inventory of the province, shaped by the priorities of community. The Celebration Committee is working on a province-wide system to spotlight ordinary tradition-bearers and their knowledge. In December 2009, HFNL sponsored the province's first annual folklife festival (this year's theme being on mummers).



Group of mummers from the Mummers Parade



The "Mummers Festival" Poster

#### Ecclesiastical District of St. John's:



Map of the Ecclesiastical District of St. John's

The Heritage Foundation of Newfoundland and Labrador and the city of St. John's made an application in 2002 to the Historic Sites and Monuments Board of Canada to have an area of St. John's recognized as an **Ecclesiastical District**. This area is unique because it includes some of the province's most important 19<sup>th</sup> century "mother churches", including representatives from most major denominations prevalent in Newfoundland.

The St. John's Ecclesiastical District was declared a National Historic Site by the Federal Minister of the Environment responsible for Canadian Heritage, the Honourable John Baird in April 2008. The Ecclesiastical District is expected to be officially plaqued in the fall of 2010 during the Heritage Canada Conference.

*Church Inventory Program*: Since April 2007, HFNL has been conducting a survey of churches and church-related buildings in the province. The inventory will be used for archival purposes and will serve as a record of the religious built heritage in the province. To date, over 800 churches and 100 church-related buildings have been documented.

In August of this year, through the Greenspond Historical Society, a regional church committee was set up to deal with the retention/restoration of historic/architectural important ecclesiastical structures. They were awarded a \$3,000 grant by the HFNL to conduct an inventory of these structures, which was then added to the online database of religious built heritage.

The HFNL/HPI also presented a paper at Heritage Canada's Annual Conference in Toronto, September 2009. The conference was a roundtable discussion on endangered paces of faith in Canada, where representatives shared their experiences and identified obstacles in the different provinces towards the preservation of historic religious buildings.

#### Heritage Day Proclamation Signing /Heritage Poster Contest:



The Foundation under HPI organized a *Heritage Day Poster Contest* for students across the province. Hon. Terry French, joined the HFNL and members of the heritage community at the Basilica Episcopal Library in St. John's to mark Heritage Day in this province, and to announce the winners of the 2010 Heritage Day Poster Contest. The overall winner of the 2010 Heritage Day Poster Contest, was Carly Whyte, a Grade 3 student at St. Anne's School in South East Bight. Minister French and Shannie Duff,



Hon Terry French & Heritage Community members during signing of Heritage Day Proclamation

HFNL Vice-Chair, presented Carly with her original drawing, professionally framed. The winning submissions at each of the other grade levels were: Elementary - Jamie Young of Grey River, Grade 5 (All Saints All Grade School); Junior - Jevon Wayne Marsh of Bonavista, Grade 8 (Matthew Elementary); and Senior - Jessica Madore of St. John's, Grade 12 (Holy Heart High School).

# **Registered Heritage Structure Designation Program Recipients:**

The Foundation has the authority to designate buildings and other structures as Registered Heritage Structures. The benefits of designation to individuals or groups include eligibility for grants, provincial recognition of the structure and plaquing of the building to indicate its significance. The following is a list of structures designated in the fiscal year 2009 - 2010.

**Bonavista – Frederick Mifflin House** 

Bonavista - John Mifflin House

Bonavista - Samson Mifflin House

Bonavista – 65 Church Street, Dugald Templeman House

Fogo – Old Schoolhouse

Nain - Moravian Church

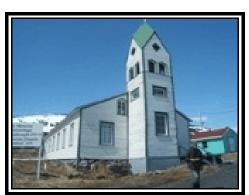
Seldom-Little Seldom - Fishermen's Union Trading Co. Ltd. Building



Fogo - Old School House



Bonavista - 65 Church Street (Dugald Templeman House)



Nain, Moravian Church

# **Registered Heritage Structure Grant Program Recipients:**

This program provides financial assistance to owners of structures designated as Registered Heritage Structures by the Foundation. This fiscal year saw the maximum grant increased to \$30,000. The following structures were approved for these grants for the fiscal year 2009 - 2010:

**Battle Harbour – Grenfell Cottage - \$8,000** 

Bell Island Number 2 Mine - \$4,000

Bonavista – Frederick Mifflin House - \$30,000

Bonavista - John Mifflin House - \$10,000

Bonavista - Samson Mifflin House - \$10,000

Bonavista – 65 Church Street, Dugald Templeman House - \$26,000

Fogo – Old Schoolhouse - \$10,000

**Greenspond - Harding House - \$5,000** 

St. John's – The Kirk (St. Andrew's Presbyterian Church) - \$30,000

Witless Bay – Holy Trinity Convent and Chapel - \$30,000

Seldom-Little Seldom – Fishermen's Union Trading Co. Ltd. Building - \$4,000

Total grants approved for 2009/2010 - \$167,000



Witless Bay Holy Trinity Convent & Chapel



Bonavista - Samson, Frederick & John Mifflin Houses



St. Peter's Anglican Church 1842 - 1844

# REGISTERED HERITAGE STRUCTURE

#### **Registered Heritage Structure Plaque Recipients:**

Structure owners receive a Heritage Foundation plaque upon completion and inspection of their restoration activities. The plaque is bronze with the logo of the Foundation, the name and date of construction of the structure, as well as denoting the structure's status as a Registered Heritage Structure.



Plaquing of the Church of the Most Holy Trinity - Trinity

### The following properties have been plaqued this past fiscal year:

Brigus - Lakeview Conception Harbour - Trahey Property

Argentia - Coastal Defence Battery Twillingate - Hodge Brother Premises

Bay de Verde - Blundon House Twillingate - St. Peter's Anglican Church

Trinity - Church of the Most Holy Trinity Twillingate - Masonic Temple

Placentia - Our Lady of Angels Convent English Harbour - All Saints Anglican Church

Twillingate - Long Point Light Station Dwelling

#### **Summary of Achievements:**

Every dollar provided by the Heritage Foundation through its granting program has leveraged, on average, an eight-dollar infusion by private individuals and organizations restoring heritage structures. Restoration of heritage structures has generated local employment, material purchases, and increased tourist activity.

Through the **Registered Heritage Structure Designation Program** and the **Registered Heritage Structure Grants Program** the Foundation, since its inception, designated 321 structures as Registered Heritage Structures and approved approximately **\$2,238,284** in restoration funding, resulting in a spin-off economic effect of close to eight times that amount. The Foundation has also plaqued 211 structures through its **Registered Heritage Structure Plaquing Program.** 



**Greenspond - Harding House** 

The Foundation promotes the adaptive reuse of existing buildings thereby inherently conserving our natural resources. Preservation reduces the enormous quantities of refuse ending up in our landfills, as well as energy consumed in the construction of new buildings, while conserving the energy and cultural heritage embodied in our existing buildings.

The Harding House located in Greenspond is a perfect example of the adaptive reuse of an existing building. This house, once a private dwelling, has now been restored and converted to a B & B.

This past fiscal year the Foundation disbursed \$95,288.55 in Registered Heritage Structure/Maintenance Grant monies, of which \$62,676.98 went to the restoration of structures in rural Newfoundland. This \$95,288.55 saw an infusion of over \$313,110 by private individuals and organizations.

The Foundation has encouraged the reuse of structures as bed and breakfast establishments, museums, art galleries, craft stores and office space. Private individuals have, by way of encouragement from the Foundation, restored and reused structures as private residences. This year the HFNL designated and/or approved RHS restoration for four private residences, two commercial buildings, two museums, two B & B's and two religious institutions. Maintenance Grants were also approved to existing Registered Heritage Structures which have been restored in previous year by a RHS Grant. Five structures have availed of the Maintenance Grant this fiscal year - one B & B, one mortuary chapel, and three museums.



**Battle Harbour - Grenfell Cottage** 

#### **Registered Heritage Districts Program:**

The Town of Tilting was the first Registered Heritage District to be officially designated by the HFNL as being of provincial historical significance. A highway sign promoting the Registered Heritage District was erected in June 2008 at the entrance to the community.

The HFNL is presently working with several communities on their potential Registered Heritage District. The staff of the Foundation has met with the town of Heart's Content on two occasions in their bid to have a Registered Heritage District recognized within its municipal boundaries. The town is presently working to complete a formal application to the Foundation.

The **Fisheries Heritage Preservation Program (FHPP)** was created by the Foundation to provide funding to preserve examples of stages and stage heads, fish stores, flakes and other unique cultural landscape features associated with our fishing industry.

HFNL started with five pilot projects in 2002. It has since approved over \$400,000 in grants to private owners, communities and non-profit groups to restore stages, stores, flakes, lofts and other buildings associated with the fishery in Newfoundland and Labrador.

The FHPP received monies this year from the Department to continue with this very worthwhile project. \$80,000 was approved in restoration grants to help preserve the fisheries heritage of buildings in communities such as Aquaforte, Arnold's Cove, Barr'd Islands, Battle Harbour, Champney's West, New Bonaventure, Change Islands, Dead Islands, Deep Bay, Durrell, Englee, Ferryland, Green's Harbour, Heart's Content, Heart's Delight, Henley Harbour, Jackson's Arm, Leading Tickles, Little Harbour, New Perlican, New Town, Petty Harbour, Shoal Bay, Spear Harbour, Square Islands, St. David's, Tilting and Winterton.



Fisheries Heritage Web-site www.fisheriesheritage.ca

The Foundation launched the Fisheries Heritage Website <u>www.fisheriesheritage.ca</u> where anyone can visit to learn more about our Fisheries Heritage. This website contains a variety of images, text and links related to our fisheries heritage architecture. The site also features all projects completed under the FHPP.

*Heritage Fairs*: The Historica Fairs Programme celebrates Canadian history and culture through projects presented to the public, across Canada, by students in Grades 4 through 9. The Programme is supported nationally by Historica, a non-profit organization dedicated to preserving and promoting Canadian heritage. In Newfoundland and Labrador, schools hold Fairs and select representatives to participate in 1 of 8 Regional Fairs across the province with thousands of students participating in the program annually. Their projects, which range from

personal family histories to major Newfoundland and Labrador and Canadian historical events, reach over 40,000 people each year. Heritage groups also showcase their work at the Regional Fairs. Each Regional Fair then selects 1 or 2 students to represent them at the National Historica Camp held each July in a different province. The HFNL financially supports the Heritage Fairs in Newfoundland.

*Tidy Towns Newfoundland and Labrador Heritage Award* is an award given to a community for their commitment to heritage. 2009 marked the 13<sup>th</sup> anniversary for Tidy Towns Newfoundland and Labrador with 52 communities participated in the competition. Cupids received the Natural and Cultural Heritage Conservation Criteria Award for 2009. The HFNL is a proud sponsor of Tidy Towns Newfoundland and Labrador.



St. John's Jellow Belly Corner

Newfoundland Historic Trust Southcott Awards - The Southcott Awards are named for one of the most important nineteenth century Newfoundland building firms: J. and J.T. Southcott and are intended to recognize those who have undertaken restoration work and through the illustrations of these projects, show others what can be done with our architectural resource. From 1984 to 2010, 75 of the Foundation's Registered Heritage Structures have been awarded Southcott Awards by the Newfoundland Historic Trust. Yellow Belly Corner was recognized as a winner of a Southcott Award this year.

The HFNL provided a financial contribution to the Historica Fairs Programme, Tidy Towns Newfoundland and Labrador Heritage Award and the Newfoundland Historic Trust Southcott Awards. These programs are educational initiatives designed to increase awareness of and interest in the "heritage" of the province.

The Foundation also undertakes a number of other activities geared towards the preservation of the province's architectural heritage: awareness raising; education and outreach; technical expertise to property owners; professional expertise to a variety of committees; policy advice to all three levels of government, and general leadership in the heritage community.

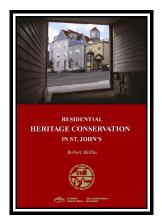


The Foundation also organized and delivered, in partnership with the Newfoundland Historic Trust, the *Doors Open Program*. Doors Open is a unique opportunity for the citizens and visitors of Newfoundland and Labrador to tour buildings that are normally closed to the public or charge an entrance fee. Participants of Doors Open welcome visitors to look around for free.

The HFNL and the Newfoundland Historic Trust organized Doors Open events across Newfoundland and Labrador. Doors Open Newfoundland and Labrador 2009 was held in 8 communities throughout the province: Bay Roberts, Placentia, St. George's, Fogo, Portugal Cove – St Phillip's, Trinity Night, Port Union and Brigus.

#### Publications - Brochures & Booklets

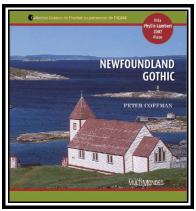
The Foundation distributed brochures and other promotional materials to educate municipalities as well as the general public on the different aspects of the HPI Program. The Foundation developed the brochure *Guide to the Installation of Exterior Wood Cladding* to promote the proper installation of wood cladding: The *Registered Heritage District Brochure* was developed to educate communities on the designation process for Registered Heritage Districts and the *Municipal Designation of Cemeteries and the Historic Places Initiative Brochure* serves as a guide to the steps involved in designating a cemetery. *Conserving our Fisheries Heritage Brochure* explains the steps for conserving our fishery buildings, flakes, wharves, stages, etc.



Residential Heritage Conservation in St. John's



Municipal Designation of Cemeteries and the Historic Places Initiative Booklet



Newfoundland Gothic, by Peter Coffman



"What is Intangible Cultural Heritage"



Guide to the Installation of Exterior Wood Cladding Booklet

# **Opportunities and Challenges Ahead:**

#### Historic Places Initiative (HPI):

The HPI Program was discontinued March 31, 2010. The greatest challenge for the foreseeable future when the HPI monies disappear is the loss of four of our staff directly paid for by this program . The loss of these staff members will put in jeopardy programs administered solely by the HFNL such as "Doors Open Newfoundland and Labrador", the school program "Heritage Day Poster Contest", "Heritage Day Celebrations", "Municipal Outreach Program", workshops & training, many publications and brochures as well as equipment supplied to the Foundation by this program. The Foundation's involvement in partnered programs will also be in jeopardy. These programs include "Tidy Towns", "Southcott Awards", and "Heritage Fairs".

The Foundation will continue to work with government so that the HFNL can continue services such as the municipal outreach program and the Standards and Guidelines which enhance the core programs of the Foundation. The Foundation is confident in the importance of these programs and will work to continue these very worthwhile programs.

#### **Ecclesiastical Structures:**

This year the Foundation continued with their Church Survey which will be used for archival purposes and will serve as a record of the religious built heritage in the province. With a diminishing population/congregation many of our rural churches are unable to continue to remain open. This puts in jeopardy an important element of Newfoundland and Labrador's historical architecture. Assistance will need to be provided by way of a separate and larger grants program to ensure the survival of these architectural gems throughout Newfoundland.

### Registered Heritage Districts:

One opportunity for the Foundation in the future is the expansion of the Registered Heritage Districts Program. There are several more communities in Newfoundland and Labrador which the Foundation has identified as having potential heritage districts. The Foundation is looking forward to working with these communities to identify and develop their heritage resources.

This opportunity also poses challenges for the Foundation. The Registered Heritage District Program is a long and complex process and can take up to two years of consultation between Foundation staff and the community before an application is ready to be processed by the HFNL Committee and Board. The RHD Program is presently commemorative only, and because there is no money associated with the program, some communities may not develop their potential districts due to lack of resources. The possibility exists that these potential heritage districts will be lost to the elements and/or new construction.

# HERITAGE FOUNDATION OF NEWFOUNDLAND AND LABRADOR FINANCIAL STATEMENTS 31 MARCH 2010



# OFFICE OF THE AUDITOR GENERAL St. John's, Newfoundland and Labrador

#### **AUDITOR'S REPORT**

To the Chairperson and Members
Heritage Foundation of
Newfoundland and Labrador
St. John's, Newfoundland and Labrador

I have audited the balance sheet of the Heritage Foundation of Newfoundland and Labrador as at 31 March 2010 and the statements of revenues, expenses and fund balance, and cash flows for the year then ended. These financial statements are the responsibility of the Foundation's management. My responsibility is to express an opinion on these financial statements based on my audit.

I conducted my audit in accordance with Canadian generally accepted auditing standards. Those standards require that I plan and perform an audit to obtain reasonable assurance whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

In my opinion, these financial statements present fairly, in all material respects, the financial position of the Foundation as at 31 March 2010 and the results of its operations and its cash flows for the year then ended in accordance with Canadian generally accepted accounting principles.

JOHN L. NOSEWORTHY, CA

**Auditor General** 

St. John's, Newfoundland and Labrador

15 June 2010

**BALANCE SHEET** 

31 March		2010	2009
	We can be		
ASSETS			
Current	e e e e e e e e e e e e e e e e e e e		
Cash		\$ 73,723	\$ 23,728
Investments (Note 2)		1,151,210	1,012,140
Accounts receivable (Note 3)		51,355	21,915
Investment income receivable		32,165	12,407
Prepaid expenses		374	8,522
		1,308,827	1,078,712
Capital assets (Note 4)			
		\$ 1,308,827	\$1,078,712
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LIABILITIES AND FUND BALANCE			
Current			
Accounts payable and accrued liabilities		\$ 35,410	\$ 51,176
Deferred revenue (Note 5)		760,233	750,176
Accrued severance pay		61,934	57,399
		857,577	858,751
Fund balance (Note 6)		451,250	219,961
		\$ 1,308,827	\$1,078,712

Grant commitments (Note 9)

See accompanying notes

Signed on behalf of the Foundation:

Chairperson

Member

# HERITAGE FOUNDATION OF NEWFOUNDLAND AND LABRADOR STATEMENT OF REVENUES, EXPENSES AND FUND BALANCE

For the Year Ended 31 March 2010

	Actual	Budget	Actual
REVENUES			
Government of Canada (Note 7)	\$ 208,080	\$ 228,066	\$ 249,733
Province of Newfoundland and Labrador (Note 5)	676,931	627,000	493,753
Investment income	48,828	25,000	27,399
Miscellaneous	9,275	24,915	2,471
	943,114	904,981	773,356
			, , , , , , , , , ,
EXPENSES			
Board travel and meetings	6,695	16,200	7,054
Church conference	1,865	_	31,168
Easement registration	404	700	404
Fisheries Heritage Preservation Initiative	39,554	75,000	40,941
Heritage districts	7,423	1,500	1,394
Heritage grants	95,289	200,000	97,346
Historic Places Initiative (Note 7)	208,080	228,066	249,733
Intangible Cultural Heritage Strategy (Note 8)	129,020	136,580	101,537
Miscellaneous	6,566	6,800	5,357
Office supplies	2,181	5,000	4,843
Other projects	40,000	40,000	- 1
Plaquing	1,746	6,000	5,084
Professional fees	5,100	3,500	6,420
Public relations	1,035	1,500	1,335
Salaries and benefits	165,250	170,326	169,885
Special projects	-	1,000	500
Telephone	1,582	1,500	1,469
Travel	35	3,400	3,243
	711,825	897,072	727,713
Excess of revenues over expenses	231,289	7,909	45,643
Fund balance, beginning of year	219,961	219,961	174,318
Fund balance, end of year	\$ 451,250	\$ 227,870	\$ 219,961

See accompanying notes

STATEMENT OF CASH FLOWS	
For the Year Ended 31 March	2010

For the Year Ended 31 March	2010	2009
Cash flows from operating activities		
Excess of revenues over expenses	\$ 231,289	\$ 45,643
Changes in non-cash working capital		
Accounts receivable Investment income receivable Prepaid expenses Accounts payable and accrued liabilities	(29,440) (19,758) 8,148 (15,766)	176,309 1,486 (8,157) 7,163
	174,473	222,444
Increase in deferred revenue (Note 5) Increase in accrued severance pay	10,057 4,535	154,705 16,552
	189,065	393,701
Cash flows from investing activities		
Purchase of capital assets from capital contributions	(2,998)	(17,109)
Cash flows from financing activities		
Contribution from Government of Canada to purchase capital assets (Note 7)	2,998	17,109
Net increase in cash and cash equivalents	189,065	393,701
Cash and cash equivalents, beginning of year	1,035,868	642,167
Cash and cash equivalents, end of year	\$ 1,224,933	\$ 1,035,868
Cash and cash equivalents include:		
Cash Investments	\$ 73,723 1,151,210	\$ 23,728 1,012,140
	\$ 1,224,933	\$ 1,035,868

See accompanying notes

NOTES TO FINANCIAL STATEMENTS

31 March 2010

# **Authority**

The Heritage Foundation of Newfoundland and Labrador (the Foundation) operates under the authority of the *Historic Resources Act*. Its affairs are managed by members of the Foundation appointed by the Lieutenant-Governor in Council.

The objectives of the Foundation are:

- (a) to stimulate an understanding of and appreciation for the architectural heritage of the Province;
- (b) to support and contribute to the preservation, maintenance and restoration of buildings and other structures of architectural or historical significance in the Province; and
- (c) to contribute to the increase and diffusion of knowledge about the architectural heritage of the Province.

# 1. Significant accounting policies

These financial statements have been prepared by the Foundation's management in accordance with Canadian generally accepted accounting principles. The budget disclosed in these financial statements is presented on a cash basis. Outlined below are the significant accounting policies followed.

# (a) Capital assets

Capital assets consist of systems development and office and computer equipment which were capitalized at cost at the time of acquisition and now have a net book value of \$0. Contributions toward the acquisition of capital assets are deducted from the related capital asset cost with any amortization calculated on the net amount over a period of five years from the date of acquisition.

Minor capital asset purchases are charged to operations in the year of acquisition.

#### (b) Investments

Investments are recorded at cost, which because of their short-term nature approximates market value.

# (c) Severance pay

Severance pay is calculated based on years of service and current salary levels. Entitlement to severance pay vests with employees after nine years of continuous service. Accordingly no provision has been made for employees with less than nine years of continuous service. The amount is payable when the employee ceases employment with the Foundation unless the employee transfers to another entity in the public service, in which case the liability is transferred with the employee to the other entity.

### (d) Investment income

Investment income is recorded as earned.

NOTES TO FINANCIAL STATEMENTS

31 March 2010

# 2. Investments

	2010		
		Market	
	Cost	Value	Cost
Short-term investments	\$ 1,151,210	\$ 1,151,210	\$ 1,012,140

Investments consist of guaranteed investment certificates, with maturity dates ranging from 8 October 2010 to 15 October 2010 and interest rates ranging from 5.5% to 6.0%.

### 3. Accounts receivable

	2010	 2009
Province of Newfoundland and Labrador Harmonized sales tax	\$ 34,275 17,080	\$ 21,915
	\$ 51,355	\$ 21,915

# 4. Capital assets

		Cost arch 2009	A	dditions 2010	31	Cost March 2010	 Capital ontributions March 2010	V	Book alue arch 2010	7	t Book alue rch 2009
Systems development	\$	265,691	\$	1,405	\$	267,096	\$ 267,096	\$		\$	_
Office and compequipment	puter	63,965		1,593	-	65,558	65,558	Make a Probability of States	_	\$ 1	_
	\$	329,656	\$	2,998	\$	332,654	\$ 332,654	\$	_	\$	_

### 5. Deferred revenue

Deferred revenue as at 31 March 2010 consists of contributions received from the Province of Newfoundland and Labrador and the Government of Canada to be used for the payment of heritage grants and other heritage initiatives as directed by the Province.

# HERITAGE FOUNDATION OF NEWFOUNDLAND AND LABRADOR NOTES TO FINANCIAL STATEMENTS

31 March 2010

# 5. Deferred revenue (cont.)

	2010	2009
Balance, beginning of year	\$ 750,176	\$ 595,471
Contribution from Province of Newfoundland and Labrador:		
Operating expenses and payment of heritage grants	495,000	457,000
Fisheries Heritage Preservation Initiative	75,000	75,000
Intangible Cultural Heritage Strategy	100,000	75,000
Contribution from Government of Canada:		
Historic Places Initiative	225,068	291,191
	895,068	898,191
Less: Contributions recognized in income during year:		. 5
Province of Newfoundland and Labrador:		
Operating expenses and payment of heritage grants	(318,046)	(334,346)
Fisheries Heritage Preservation Initiative	(53,775)	(57,870)
Intangible Cultural Heritage Strategy	(116,758)	(101,537)
Other projects	(40,000)	-
Historic Places Initiative - remaining balance at		
conclusion of the Initiative	(148,352)	
	(676,931)	(493,753)
Government of Canada:		
Historic Places Initiative	(208,080)	(249,733)
	(885,011)	(743,486)
Increase during the year	10,057	154,705
Balance, end of year	\$ 760,233	\$ 750,176

### 6. Fund balance

Section 25 of the *Historic Resources Act* requires the Foundation to maintain a Fund of monies voted to it by the Legislature and of other monies received by way of gift, bequest, donation or otherwise. Disbursements from the Fund may be made by the Foundation for the purposes set out in the Legislation.

NOTES TO FINANCIAL STATEMENTS

31 March 2010

#### 7. Government of Canada

On 4 April 2003, the Province entered into a Contribution Agreement with the Government of Canada to fund the Historic Places Initiative. The objectives of the Contribution Agreement are to develop an online Provincial Registry of Historic Places and to develop and implement programs related to promoting and integrating the Historic Places Initiative at the Provincial level in Newfoundland and Labrador.

The Province has appointed the Foundation to administer this Initiative on its behalf. During the year the Foundation recognized revenue relating to this Initiative in the amount of \$208,080 (2009 - \$249,733). In addition, the Foundation received capital contributions in the amount of \$2,998 (2009 - \$17,109) relating to this Initiative. This amount was applied towards the acquisition costs of systems development and office and computer equipment.

The Agreement concluded as at 31 March 2010. The Province has directed that the remaining balance of \$148,352 in deferred revenue as at 31 March 2010 related to the Agreement be used for other programs of the Foundation.

#### 8. Intangible Cultural Heritage Strategy

In 2008, the Province appointed the Foundation to lead and implement the Province's Intangible Cultural Heritage Strategy. The mission of the Strategy is to safeguard and sustain the Intangible Cultural Heritage of Newfoundland and Labrador for present and future generations everywhere, as a vital part of the identities of Newfoundlanders and Labradorians, and as a valuable collection of unique knowledge and customs. During the year the Foundation received a contribution of \$100,000 (2009 - \$75,000) from the Province in support of this Strategy and recognized \$116,758 (2009 - \$101,537) in income in accordance with expenses incurred of \$129,020 (2009 - \$101,537) related to the Strategy.

#### 9. Grant commitments

As at 31 March 2010, the Foundation had committed \$244,000 (2009 - \$235,661) in the form of heritage grants approved but not yet disbursed or rescinded. Future disbursements related to these heritage grants will be recorded as reductions to deferred revenue. The Foundation adopted a policy with respect to heritage grant commitments requiring that all grants approved will be available for a period of two years from the date of grant approval. Clients not utilizing the heritage grants within this timeframe will forfeit their right to these heritage grants, unless an extension is granted.

As at 31 March 2010, the Foundation had also committed \$21,000 (2009 - \$28,750) in the form of Fisheries Heritage Preservation Initiative grants approved but not yet disbursed or rescinded. Future disbursements related to these Fisheries Heritage Preservation Initiative grants will be recorded as reductions to deferred revenue. The Foundation's policy with respect to Fisheries Heritage Preservation Initiative grant commitments requires that all grants approved will be available for a period of one year from the date of grant approval. Clients not utilizing the Fisheries Heritage Preservation Initiative grants within this timeframe will forfeit their right to these grants, unless an extension is granted.

# HERITAGE FOUNDATION OF NEWFOUNDLAND AND LABRADOR NOTES TO FINANCIAL STATEMENTS

31 March 2010

# 10. Operating lease obligation

Office equipment has been leased by the Foundation. Minimum lease payments for the next year are as follows:

2011

\$ 2,099

# 11. Related party transactions

The Foundation leases office space from the Province of Newfoundland and Labrador at an annual rate of \$1.

#### 12. Financial instruments

The Foundation's financial instruments recognized on the balance sheet consist of cash, investments, accounts receivable, investment income receivable and accounts payable and accrued liabilities. The carrying values of these instruments approximate current fair value due to their nature and the short-term maturity associated with them. Accounts receivable is due from the Government of Canada and the Province of Newfoundland and Labrador and therefore there is no credit risk associated with this amount.

#### 13. Economic dependence

As a result of its reliance on future transfers from the Province of Newfoundland and Labrador to fund its operations, the Foundation's ability to continue operations is dependent upon the decisions of Government.

#### 14. Income taxes

The Foundation is a Crown entity of the Province of Newfoundland and Labrador and as such is not subject to Provincial or Federal income taxes.



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