

*Department of Justice*

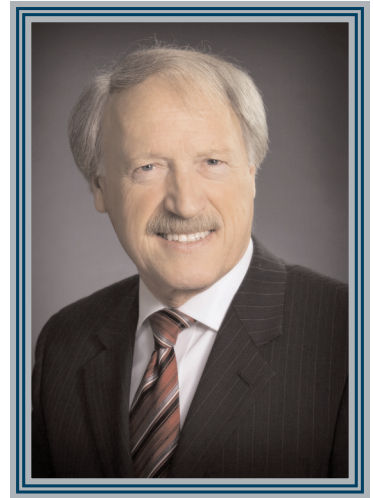
*Annual Report 2010-11*



## Message from the Minister

As Minister of Justice and Attorney General, and in accordance with the Provincial Government's commitment to accountability, I hereby submit the Department of Justice Annual Report 2010-11. This Report was prepared under my direction, and my signature below indicates my accountability for the results reported.

The annual report provides an update on progress towards the achievement of goals and objectives as identified in the department's strategic plan. This marks the final year of the 2008-11 Strategic Plan and you will see a report on the work completed towards the achievement of the mission and goals, as well as the annual objectives. The report on the goals provided an opportunity for reflection on the progress achieved over the past three years. There has been a tremendous amount of work completed and I am pleased to report on some of the key achievements, including:



- The development and implementation of the Family Violence Treatment Court pilot in St. John's which is addressing the issue of family violence in a collaborative and innovative manner;
- The revitalization of the Public Prosecutions Division, including the implementation of all recommendations from the Lamer Commission of Inquiry regarding the division and further recommendations addressed as a result of the internal review entitled "Project Phoenix";
- A significant focus on Labrador and Aboriginal responses including enhancements to interpretation and translation capacity, training development and delivery as well as the implementation of new positions; and
- Efforts to enhance efficiencies within the criminal justice system in St. John's, including the establishment of the Task Force on Criminal Justice Efficiencies.

In fiscal year 2011-12, we will embark upon a new strategic plan spanning the fiscal years 2011-14. I look forward to the work ahead in ensuring that Newfoundland and Labrador has "*a justice system that is accessible and understood, and which plays a key role in creating a fair, equitable and safe society where all people can pursue their lawful rights and freedoms.*" ~ Department of Justice Vision

Sincerely,

A handwritten signature in blue ink, consisting of several loops and a long horizontal stroke extending to the right.

**Felix Collins**  
Minister of Justice and  
Attorney General



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## Vision

A justice system that is accessible and understood, and which plays a key role in creating a fair, equitable and safe society where all people can pursue their lawful rights and freedoms.

## Mission Statement

By 2011, the Department of Justice will have enhanced services and responses in the provincial justice system to improve public access to and confidence in the system.

## Values

<b>Accountability</b>	Each person accepts responsibility for his/her actions and follows through on requests and commitments.
<b>Integrity</b>	Each person maintains the highest professional and ethical standards in dealings with clients and each other.
<b>Impartiality and Fairness</b>	Each person deals fairly, respectfully and equitably with individuals and organizations to protect the rights and interests of all parties involved in criminal and civil matters.
<b>Excellence</b>	Each person excels through continuous learning, strong partnerships and personal initiative to deliver services for the good of the people of Newfoundland and Labrador.
<b>Collaboration</b>	Each person strives to create a working environment where resources and energies are shared within the justice system, with our partners, and with the public that we serve in order to achieve enhanced responses.
<b>Accessibility</b>	Each person provides understandable, available and affordable justice services to the citizens of Newfoundland and Labrador.

# Departmental Overview

## Mandate

The mandate of the Department of Justice derives primarily from the *Executive Council Act*. This mandate reflects the dual responsibilities of its Minister as both Minister of Justice and the Attorney General for Newfoundland and Labrador. While several other Canadian jurisdictions have separate ministries for Justice and Attorney General, the structure is consolidated in Newfoundland and Labrador. The Department of Justice responsibilities involve administering the province's legal system. The principal components include administration of the courts, policing, adult corrections, secure youth justice services, victim services and conservation law enforcement.

Reflecting the role and authority of the Attorney General, the Department of Justice provides legal services to the Crown including legal advice to departments, litigation, prosecution and legislative drafting services. Within this role, the department's central agency function requires it to provide ongoing policy advice and direction. This occurs within the department as well as throughout government and its agencies on matters of public interest and concern.

While the *Executive Council Act* is the primary legislative authority for the Department of Justice mandate, the policies, services and programs are also governed by 96 pieces of legislation which the Department of Justice is responsible for administering.

## Employees

The department employs more than 1,600 individuals including the Royal Newfoundland Constabulary (RNC). Additionally, pursuant to the Provincial Policing Services and Community Tripartite Agreements between the Provincial and Federal Governments, the Royal Canadian Mounted Police (RCMP) employs approximately 443 RCMP officers and 110 civilian members and support staff to provide frontline policing services in approximately 49 locations throughout the province.

The overall gender breakdown for staffing in the department is approximately 48% female and 52% male. Advances are being made towards employment equity within sectors of justice that have historically been composed of disproportionate numbers of males to females. For example, the RNC is pleased to report that female officers now comprise 22.5% of police officers. The RCMP has established an Employment Equity and Leadership Committee to eliminate barriers in the workplace so that no person is denied employment opportunities for reasons unrelated to abilities.

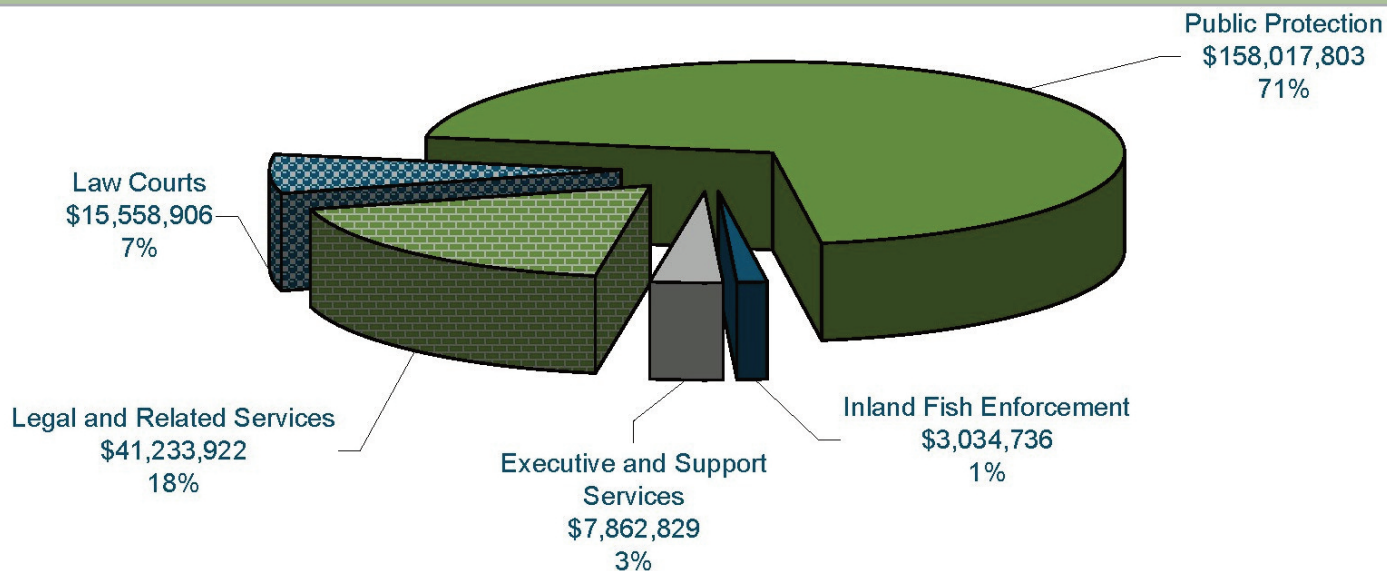
Department of Justice officials and employees can be found throughout the province. The Department of Justice employs lawyers, police officers, social workers, psychologists, correctional officers, youth counsellors, deputy sheriffs, fish and wildlife enforcement officers, information management specialists, administrators, financial managers, nurses and educators.

# Budget

According to the *Estimates of the Program Expenditure and Revenue of the Consolidated Revenue Fund 2010-11*, the Department of Justice budget is \$238,059,900.

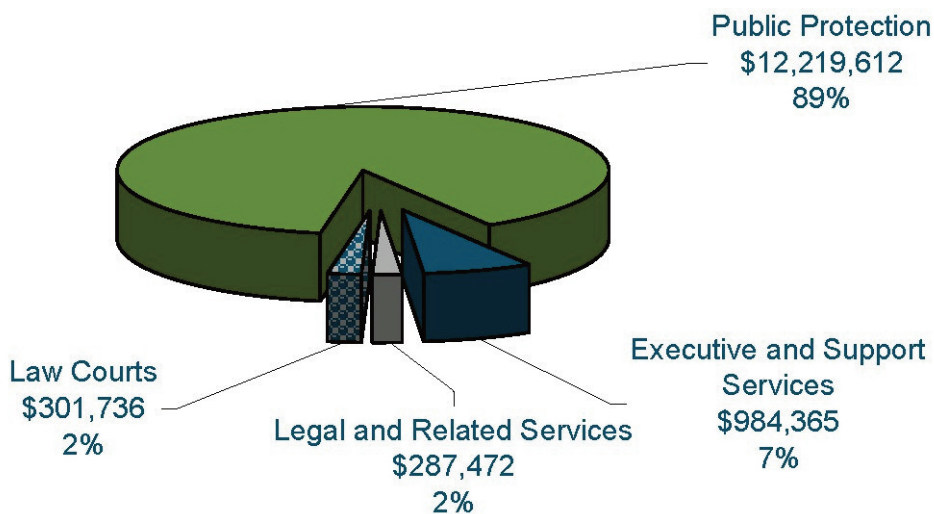
## Department of Justice Actual Expenditures at a Glance

Year Ended 31 March 2011



## Department of Justice Actual Revenues at a Glance

Year Ended 31 March 2011





## Lines of Business

The Department of Justice serves the province and fulfills its mandate through the following lines of business:

- **Office of the Legislative Counsel** provides legislative drafting services to government. Additionally, in conjunction with the Office of the Queen's Printer and the House of Assembly, it ensures the publication and dissemination of Provincial legislation.
- **Policing Services** are delivered through the province's two policing agencies: the Royal Newfoundland Constabulary (RNC) and the Royal Canadian Mounted Police (RCMP). Through a broad range of policing services, both police forces are responsible for fostering and maintaining peaceful and safe communities.
- Additional **Enforcement Services** include the Office of the High Sheriff which provides administrative, jury and security services to the Supreme and Provincial Courts; the Support Enforcement Program which collects and distributes court-ordered funds for support; and the Fish and Wildlife Enforcement Division\* which focuses on protecting the province's valuable fish and wildlife resources.
- **Corrections and Community Services** has responsibility for offenders as well as for victims of crime. It is responsible for the safe and secure custody of young and adult offenders; for providing adult community corrections in the form of probation services; and for providing services to victims of crime involved in the criminal justice system.
- **Public Prosecutions** is responsible for prosecuting all *Criminal Code* of Canada and provincial statute matters in the province. Prosecutors appear in every level of court in the province and in the Supreme Court of Canada. Legal opinions in criminal and criminal related matters are provided to police agencies and other government departments by Public Prosecutions upon request.
- **Civil Law Division** is responsible for providing legal services to government departments and agencies. These services include providing legal opinions, drafting commercial and financial documents and representing government and its agencies in negotiations and civil actions before administrative tribunals, all levels of court and judicial inquiries.
- **Access to Information and Protection of Privacy Office** provides assistance to public bodies to which the implementation of the *Access to Information and Protection of Privacy Act* applies. This legislation is designed to enhance openness and accountability in the public sector.
- **Court Services** is responsible for providing infrastructure and administrative support to the Supreme Court of Newfoundland and Labrador and the Provincial Court of Newfoundland and Labrador.

\*The Fish and Wildlife Enforcement Division was announced in Budget Speech 2011. During fiscal year 2010-11 the area of responsibility for the Department of Justice was Inland Fish Enforcement and the highlights of activities will reflect this responsibility.

## *Partnerships and Shared Commitments*

The Department of Justice continues to partner with other departments and outside agencies in fulfilling its mandate. Each of these partnerships contribute to the achievement of the strategic directions of the Department of Justice (see *Appendix B*). During the fiscal year, the department continued to be an active partner on a number provincial horizontal initiatives, including:

- Northern Strategic Plan ([www.laa.gov.nl.ca/laa/northern\\_strategic\\_plan/index.html](http://www.laa.gov.nl.ca/laa/northern_strategic_plan/index.html))
- Violence Prevention Initiative ([www.gov.nl.ca/vpi/index.html](http://www.gov.nl.ca/vpi/index.html))
- Healthy Aging Strategy ([www.health.gov.nl.ca/health/publications/healthy\\_aging\\_implementation\\_plan.pdf](http://www.health.gov.nl.ca/health/publications/healthy_aging_implementation_plan.pdf))
- Poverty Reduction Strategy ([www.hrle.gov.nl.ca/hrle/poverty/index.html](http://www.hrle.gov.nl.ca/hrle/poverty/index.html))
- Regulatory Reform Initiative ([www.gov.nl.ca/redtape/](http://www.gov.nl.ca/redtape/))
- Immigration and Multiculturalism ([www.nimmigration.ca/en.aspx](http://www.nimmigration.ca/en.aspx))
- Provincial Strategy for the Inclusion of Persons with Disabilities ([www.hrle.gov.nl.ca/hrle/disabilities/default.html](http://www.hrle.gov.nl.ca/hrle/disabilities/default.html))

The department is a member on a number of Federal/Provincial/Territorial Committees. Some of these include:

- Coordinating Committees of Senior Officials (CCSO) for Criminal and Family Law;
- Working Group on Access to Justice in Both Official Languages;
- Aboriginal Justice Strategy;
- Aboriginal Court Worker Program;
- Committee of Officials on Human Rights;
- Heads of Corrections Working Group;
- Heads of Prosecutions Working Group;
- Victims of Crime Working Group;
- Committee on Prevention of Wrongful Convictions; and
- Permanent Working Group on Legal Aid.

The Department of Justice has long-term partnerships with various community agencies. These community agencies provide services to our mutual clients in areas such as family violence, sexual assault, mental health, addictions and support services. Some agencies also work with the department on various committees and provide information and consultant services. Some of these agencies include:

- Stella Burry Community Services;
- John Howard Society;
- Canadian Mental Health Association;
- Newfoundland and Labrador Sexual Assault Crisis and Prevention Centre;
- Iris Kirby House;
- Turnings;
- Provincial Advisory Council on the Status of Women; and
- Transition House Association of Newfoundland and Labrador.

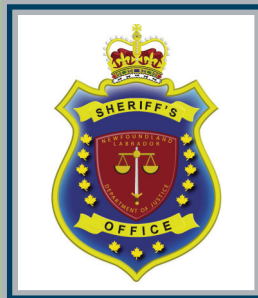
The department has a number of partnerships that are long-standing and ongoing. These partnerships offer mutual benefits.

- The Newfoundland and Labrador Youth Centre partnered with the Department of Child, Youth and Family Services to assist youth residents with rehabilitation services as well as the reintegration of residents back into the community;
- Adult Corrections partnered with Eastern Health for the provision of psychiatric services, vaccination services and infectious disease control for inmates;
- Joint Forces Operations continued between the RCMP and the RNC through initiatives such as Violent Crime Linkage Analysis Section (ViCLAS), the National Sex Offender Registry, Crime Stoppers and Criminal Intelligence Service NL;
- Family Justice Services is composed of a multidisciplinary team comprised of the Department of Justice, Supreme Court of Newfoundland and Labrador, Provincial Court of Newfoundland and Labrador, Department of Human Resources, Labour and Employment and Legal Aid Commission of Newfoundland and Labrador. It provided parent education, dispute resolution and counseling services to families working through issues involved with separation and divorce;
- RNC continued to partner with Memorial University to deliver the Police Studies Diploma Program;
- Fines Administration Division continued to partner with the Motor Registration Division, Department of Government Services, for the collection of fines;
- The Exchange of Services Agreement regarding Corrections has existed since Confederation. In 2010-11, under the Agreement, the province housed offenders falling under federal jurisdiction and in return the province received funding, services and training;

- The RCMP continued its partnership with the Canadian Coast Guard;
- Criminal legal aid services continued to be cost shared between the Provincial Government and the Federal Government, with the province paying for the majority of these costs;
- The Support Enforcement Division continued to partner with other jurisdictions to facilitate the reciprocal enforcement of court orders;
- Fines Administration Division interacted with the Canada Revenue Agency by selecting accounts electronically for this agency to intercept income tax refunds and GST rebates for the fine amount owing;
- In 2010-11 the department had the opportunity for an innovative partnership with the Sheshatshiu Innu First Nation to fund a Community Victim Services Worker, a Community Probation Worker and an Innu-aimun Court Interpreter. The Probation and Victim Services positions are based within and directly serve the community of Sheshatshiu. The Interpreter is based in Provincial Court in Happy Valley-Goose Bay and provides services to Innu-aimun speaking persons in court; and
- Partnerships continued with Nunatsiavut Government and Sheshatshiu Innu First Nation to offer Prison Liaison Officer services to Inuit and Innu inmates at the Labrador Correctional Centre.

# Highlights and Facts of Interest

This section focuses on key accomplishments. For further information on the Department of Justice please visit [www.justice.gov.nl.ca/just/](http://www.justice.gov.nl.ca/just/).



## Corrections and Community Services - Adult Corrections (Secure Custody)

■ The **Correctional Officer Recruit Training Program** was held in Clarenville from February 7, 2011 – March 30, 2011. This was the first time the program was offered outside St. John's. Minister Collins presented certificates to 11 recruits, six of whom are women. Recruits are from the Clarenville, Stephenville and Northeast Avalon areas. These recruits participated in six weeks of comprehensive in-class training that focused on CPR, mental health, gender awareness, suicide prevention, use-of-force and physical fitness. These components are critical to success and safety within correctional facilities. Additionally, recruits spent two weeks of on-the-job training to experience practical and real life situations in the course of their work. In addition to the program held in Clarenville a further 12 recruits were hired in 2010-11 bringing the total number of recruits hired since September 2008 to 93.



■ **Addictions counseling** is offered at all provincial facilities. Some examples of the counselling offered includes: *Alcoholics Anonymous*, a 12 step self help group, is active at HMP; *MIMOSA* is a cognitive based addictions program designed by John Howard Society that is offered at HMP on a continuous basis; *National Substance Abuse Program* is a 12 week, federally accredited addictions program that is offered at the West Coast Correctional Centre and Labrador Correctional Centre on an ongoing basis; and Stella Burry Association is contracted to offer both group and individual addictions counseling to female inmates incarcerated at NL Correctional Centre for Women.

■ **Pre-Release Group** is a collaborative venture coordinated with the Salvation Army Pastoral Care. This is a seven session program offered to inmates within four months of their release date. It focuses on issues inmates may encounter upon release, such as finances, housing and aftercare programming.

■ **Adult Basic Education** is available at all Provincial facilities. This program is designed for adult learners to provide them with an alternative to obtain high school equivalency and is approved by the Department of Education.

■ **Psychological services** are available at all Provincial facilities, where registered psychologists are contracted to provide individual psychological intervention to incarcerated individuals.

Adult Correctional Lock-ups 2010-11 (Corner Brook and St. John's)	
Admission type	#s
Arrests	1,050
Admissions under <i>Detained Intoxicated Persons Act</i>	693
Admissions under <i>Mental Health Act</i>	5
Warrant of Arrest	142
<b>Total # of Admissions:</b>	<b>1,890</b>
<b>Total # of Individuals Admitted:</b>	<b>1,315</b>

- The **Justice Project** is offered at HMP in partnership with the Canadian Mental Health Association. It provides services to male inmates who suffer from mental health issues and participants are followed for a maximum of one year following release.
- **National Employability Skills Program** is a Conference Board Canada program that is offered annually at all correctional institutions. It is a five week program focused on the skills necessary to obtain and maintain employment.
- **Moderate Intensity Family Violence Program** is a nationally accredited program offered to inmates with a history of family violence who are deemed to be at moderate risk to reoffend. It is offered annually at HMP and is a collaborative effort with Correctional Services Canada.
- A **parenting program** was offered at Labrador Correctional Centre (LCC) in cooperation with Labrador Legal Services. This program was adapted from the Janeway Family Centre to meet the needs of incarcerated fathers.
- Two management positions at the Newfoundland and Labrador Correctional Centre for Women were filled by the promotion of female Correctional Officers.
- In partnership with the Center for Management Development, Memorial University the first Supervisory Leadership Program was developed and offered to 22 Correctional Managers
- His Honour Lieutenant Governor John Crosbie presented the Correctional Exemplary Service Medal to 11 recipients, the Correctional Exemplary Service Medal 30 year bar to one recipient and also presented eight officers with their commission

### Adult Correctional Facilities 2010-11

Admission type*	#s
Provincial Terms	811
Provincial Intermittent	291
Federal Term	145
Federal Parole Suspension	88
Remand	733
Immigration Order	5
Provincial Parole Suspension	18
Judge's Order	10
Young Offender Admission**	1

**Total # of Admissions: 2,102**

**Total # of Individuals Admitted: 1,373**

\*An individual may be admitted under more than one admission type. This means that the total for admission type is separate from the number of admissions.

\*\* Based on a file review and level of safety risk, a youth convicted under the Youth Criminal Justice Act may be transferred to an adult facility upon reaching the age of 18 years.



## *Corrections and Community Services Division - Adult Probation*

- Adult Probation Officers throughout the province continue to deliver the Respectful Relationships Program for domestic violence offenders.
- Adult Probation contracted with private practitioners to provide services to offenders in the areas of domestic violence and sexual offending. This was made possible through funding provided by the Violence Prevention Initiative.
- Two reviews were ongoing during the past fiscal year. Retired Judge William Baker completed a review of Adult Probation Services in the Province. A Violence Risk Assessment of the Adult Probation Services in the Province was also completed.
- A Community Adult Probation Worker was established in Sheshatshiu in partnership with Sheshatshiu Innu First Nation.

Fiscal Year 2010-11	
	#s
Offenders admitted to the Adult Probation System	2,090
Conditional Sentence Orders	503
Pre-Sentence Reports	700
Probation Orders	1,587

## *Corrections and Community Services Division - Newfoundland and Labrador Youth Centre*

- Continued operation of a multi-disciplinary advisory team to assist with program design and evaluation. The team consists of social workers, a psychologist, clinical therapist, youth care counsellors, teachers, psychiatrist, nurse practitioner, manager of security and operations and recreation development staff.
- 33 males and 16 females participated in the Pre-Trial Services Program as an alternative to being remanded into custody.
- The Neurofeedback/Biofeedback Program continued with youth residents. This program is used for conditions on the anxiety-affective disorder spectrum, attention and concentration problems, attachment issues, substance abuse and autism.

NLYC Admissions 2010-11	
Admission type	#s
Overnight Arrests	147
Remand Admissions	67
Secure Custody	29
<b>Totals # of Admissions:</b>	<b>243</b>
<b>Total # of Individuals Admitted:</b>	<b>103</b>



## Corrections and Community Services Division - Victim Services

- A Victim Services Community Worker position was established in partnership with the Aboriginal community of Sheshatshiu in 2010. This position benefits the community by responding to Aboriginal needs and building community capacity while working closely with the Victim Services Regional Coordinators in the Happy Valley-Goose Bay office.
- Regulations were created under the *Victims of Crime Services Act* in November 2010 which helps with referrals.
- Additional testimonial aids were acquired through federal funding. Specifically, 24 portable witness screens with rolling stands are now available in each Supreme Court and Provincial Court location in the province.



Victim Services Referrals 2010-11			
Location	#s	Location	#s
Carbonear	207	Marystown	262
Clareville	258	Nain	91
Corner Brook	241	Port Saunders	99
Gander	170	St. John's	3,819
Grand Falls-Windsor	290	Stephenville	295
Happy Valley-Goose Bay	414	<b>Totals # of Referrals:</b>	<b>6,146</b>

## Access to Information and Protection of Privacy Office

- The first legislative review of the *Access to Information and Protection of Privacy Act (ATIPPA)* was conducted. John Cummings, Q.C. was appointed to conduct the review. Proclaimed in 2005, the *ATIPPA* mandates that a review of the legislation occur within five years and every five years thereafter. Mr. Cummings was given a specific mandate which required him to hold public hearings throughout the Province and to conduct consultations with key stakeholders. The report containing findings and recommendations was completed and delivered to the Department of Justice in January 2011. Government is currently reviewing this report.

## Royal Newfoundland Constabulary (RNC)

- The RNC continued to focus on improving responses to family violence by implementing the following:
  - Assigned domestic violence coordinator responsibilities to a police officer in Crimes Against Persons Section;
  - Provided the domestic violence coordinator training in Major Case Management, Criminal Investigative Techniques, PEACE Model interviewing and opportunities to continue education in specialized training relevant to family violence investigation;
  - Enhanced liaison with Victim Services with a focus on ensuring safety plans are established;
  - Continued commitment to participate in the Violence Prevention Initiative, Family Violence Intervention Court and other provincial initiatives that address family violence;
  - Assigned female officers to take photographs of female victims attending Forensic Identification Section, where possible;
  - Regular monitoring and reporting on family violence cases;
  - Annual consultation with external stakeholders to review annual statistics on family violence and review police response; and
  - Continued requirement for all police officers to complete training in the Collaborative Approach to the Investigation of Family Violence.
- Efforts continued on gender equity and respectful workplace initiatives. In September 2010, 25 police officers were sworn-in, 11 (44%) of whom were women. “Supporting gender equity and diversity; a respectful workplace policy” was implemented. The policy requires all staff to participate in the Respectful Workplace Frontline Training and to refresh this training every three years.
- On August 18, 2010 the City of St. John's conferred the "Freedom of the City" upon the Royal Newfoundland Constabulary for service to the community. The Freedom of the City is the highest award conferred by the City of St. John's, with only a total of 15 ceremonies and one formal recognition of the awarding since 1944. The city also officially opened "Constabulary Court" located in downtown St. John's. This parkette is home to the RNC Legacy Sculpture which was unveiled by Her Excellency, The Right Honourable Michaëlle Jean, now former Governor General of Canada. The sculpture symbolizes the strong connection between the RNC and the people of the province, as well as the important contribution that members of the RNC have made since 1729.



- On May 16, 2010 the "Safe Roads, Safer Community" program was launched and specifically aimed at reducing the number of motor vehicle collisions at the 10 intersections with the highest number of collisions. A total of 337 moving violation summary offence tickets were issued to drivers, including 98 for speeding.
- A number of awards were presented to RNC Officers throughout the year as follows:
  - In September 2010 Cst. Sharon Warren received the International Association of Women Police 2010 Officer of the Year. This award recognizes police officers whose career in policing distinguishes them in the areas of leadership, community service, mentoring and excellence in performance.
  - In October 2010 Cst. Karen Hemmens received the 2010 Atlantic Women in Law Enforcement Award (AWLE) for Community Service for superior accomplishment through developing, designing, implementing, and participating in programs involving communities.
  - In January 2011, Sgt. Pat Roche received the 2010 Newfoundland and Labrador Crime Stoppers Police Officer of the Year Award for outstanding qualities in the execution of duties. Other RNC nominees for this prestigious award were Cst. Andrew Warren and Cst. Scott Mosher.



# Royal Canadian Mounted Police (RCMP)

- The RCMP continues to strive to reflect the communities it serves by focusing on four Employment Equity categories; women, Aboriginal people, persons with disabilities and visible minorities. The following is a list of programs and initiatives developed to support this:
  - Participation on a National Women's Advisory Committee on employment equity objectives.
  - The Advisory Committee on Employment Equity and Leadership Development continued to address issues related to the ongoing development of leaders in the four Employment Equity categories.
  - An employee leadership development mentoring program was implemented in "B" Division.
  - The Supervisor Development Program (SDP) as well as the Management Development Program (MDP) were implemented. Within the Atlantic Region, to date, 36% of the candidates in the SDP and 14% of the candidates in the MDP have been women.
  - In March of 2011, "B" Division co-sponsored an Atlantic Region Leadership Conference. Eight of the 23 candidates were women.
  - Recruiting presentations and specific events for women only were held. The presenters are made up of a panel of female RCMP employees.
- Crime Stoppers received over 2,000 tips.
- The RCMP Operational Communications Center received 205,848 calls for service, an average of 550 calls per day.
- RCMP Ferryland Detachment members implemented a drug awareness program with middle school students to show students the effects of drugs on individuals and communities and teaches them how to say "no".
- \$1.4 million dollars of illegal drugs were seized by Traffic Services members during traffic stops.
- In partnership with the Federation of Newfoundland Indians, four summer students were hired within the RCMP's Bay St. George District. This employment opportunity enabled students to learn more about the RCMP. This has been a successful endeavour over the years, with several of these students joining the Force after participating in this program.



- In September 2010, Hurricane Igor washed out roads and isolated some communities for more than six days. The RCMP worked with the Department of Fisheries and Oceans, Department of National Defense, local Ground Search and Rescue Teams, fire departments, and local town councils and service districts to help meet the needs of the people affected by this storm.
- Each member of the Placentia Whitbourne District was assigned as a school liaison. These members delivered the Drug Awareness and Resistance Education program for students as well as drug information sessions for teachers and staff throughout the detachment areas.



## *Public Prosecutions Division*

- Public Prosecutions participated in training programs with the RNC and RCMP on dealing with child witnesses; provided information sessions to frontline staff involved in providing service to women who are victims of spousal violence; cooperated with the MUN Medical School to provide an information session on criminal law; and participated in making presentations at the National Criminal Law Conference.
- Prosecutions focused efforts in the area of occupational health and safety to ensure safe working environments for all staff within the Division. Training was provided around occupational health and safety issues as well as first aid training. Safety protocols were established for persons who travel alone and both travel kits and emergency cell phones have been provided. This will be an ongoing process.



## *Support Enforcement Division*

- Collected \$32.4 million in support payments. To date, the total collected and dispersed is \$387.1 million.
- 93,057 support cheques were issued during the year, 79% of which were issued via electronic transfer.
- There were 7,126 active cases during the year.
- 2,610 Support Orders were processed.
- There were 56,700 web portal visits. Of these, 47,952 visits were by the creditor, 3,288 visits were by the debtor and 5,640 visits were by reciprocating jurisdictions.
- Web Portal access was expanded to allow support recipients in reciprocating jurisdictions to obtain information on their support case.
- File Transfer Protocol with the Family Orders and Agreements Enforcement Assistance Agency was upgraded further to make the exchange of enforcement related information more efficient.



## Inland Fish Enforcement Division (IFE)

- Since 2006, IFE officers have seized over 800 trout and 500 Atlantic salmon. Total fines levied from IFE investigations since that time exceed \$300,000.
- Crime Stoppers referred 67 complaints to IFE for investigation in 2010-11.



In 2010-11 Statistics	
	#s
Fish related offences addressed	358
Charges laid	268
Offences under other legislation*	175
Persons charged	122
Seized	#s
Illegal Nets	28
Atlantic salmon	134
Boats	6
Vehicles (includes ATVs)	5

\* Wild Life Act, Motorized Snow Vehicles & All-Terrain Vehicles Act, the federal Criminal Code and the Controlled Drugs & Substances Act.

## Office of the Legislative Counsel

- Produced 47 pieces of legislation all of which passed through the Legislature in 2010 affecting the provincial statutes and regulations as follows:
  - 10 new Acts;
  - 65 Acts and 6 regulations were amended; and
  - Nine proclamations, seven orders, 14 Acts, one regulation, one notice and one report were repealed.
- Produced 116 pieces of subordinate legislation which were published in the Gazette affecting the provincial statutes and regulations as follows:
  - 27 new orders, 16 new regulations, three new proclamations and 15 new notices
  - Four proclamations bringing Acts into force;
  - 48 regulations were amended; and
  - 29 pieces of subordinate legislation were repealed.

### Did You Know?

The Provincial Government currently has:  
390 Consolidated Statutes; and  
1,496 Consolidated Regulations.

## Fines Administration

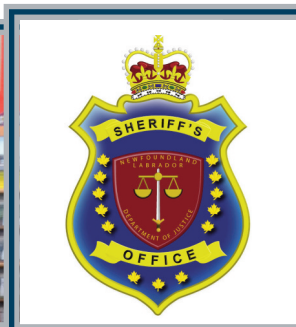
- \$11.5 million was collected, of which \$9.9 million was provincial revenue and \$1.6 million was collected on behalf of third parties (i.e., City of St. John's and Memorial University). This was an increase of \$0.5 million in total receipts over the previous fiscal year.
- \$883,000 was collected in Provincial Victim Fine Surcharge from automatic assessment plus \$4,500 from imposition in court.
- The benefit of filing fines with Canada Revenue Agency was realized this year with collections from this source totalling \$1,122,000 compared with \$867,000 in 2009-10.

## Office of the High Sheriff

- 5,998 court orders and money judgments registered.
- 7,604 document service requests received.
- 8,083 jury summonses issued with 7,074 served.
- \$2.09 million in revenues collected.
- \$3.08 million in trust funds collected.
- Enhanced security measures were implemented at Wabush Provincial Court including new holding cells, enhanced prisoner docket protection, adult probations secure interview room and other facility safety improvements.

In 2010-11 the Office of the High Sheriff Court Security Division conducted:

	#s
Offender court escorts	12,777
Persons taken into custody	468
Court order releases	1,971
Offender vehicle transports	4,189





# Report on Performance

The section provides information on the department's progress towards achieving the goals and objectives as identified in its strategic plan. The *Department of Justice Strategic Plan 2008-11 (revised)* can be found by visiting:

[http://www.justice.gov.nl.ca/just/publications/doj\\_strat\\_plan\\_2010.pdf](http://www.justice.gov.nl.ca/just/publications/doj_strat_plan_2010.pdf)

## Mission Statement

The mission statement identifies the priority focus areas of the Minister over two planning cycles. The timeframe covered by the current mission statement is 2006-11. It represents the key longer-term results that the Minister looks towards in moving forward on the strategic directions of government. The statement also identifies the measures and indicators that demonstrate progress towards the achievement of the mission. Given that this is the final year of this mission statement, the following provides a report of the actual results achieved.

**Mission:** By 2011, the Department of Justice will have enhanced services and responses in the provincial justice system to improve public access to and confidence in the system.

### Measure

Enhanced services and responses related to public access and confidence

## Indicators

- ▣ Respond to Lamer Inquiry findings
- ▣ Introduce family violence legislation
- ▣ Plan and implement government decisions with respect to:
  - Criminal and civil legal aid
  - Aboriginal issues
  - Policing and correction services
  - Court system

## Actual Results

The Department of Justice is proud of the work undertaken since 2006 in achieving the current mission. Notable accomplishments in enhancing services and responses related to public access and confidence include:

- ▣ All 45 recommendations of the Lamer Commission of Inquiry Report have been addressed involving a phased-in \$4.9 million expenditure.
- ▣ The *Family Violence Protection Act (FVPA)* came into force on July 1, 2006. Since that time, 40 one day inter-agency training sessions were delivered in 15 communities with 1,182 participants; 24 information sessions were held throughout the province with 442 participants; 17 internal information sessions were held; a network of 28 trainers was established; and brochures were developed, printed and distributed provincially and translated in Inuktitut, both dialects of Innu-aimun and French.
- ▣ A Legal Aid intake office was established at the Provincial Court in St. John's and a new office was opened in Labrador West. Specialized child and family Legal Aid offices were established on the island and in Labrador.
- ▣ Through the Poverty Reduction Strategy, civil legal aid received funding enhancements.
- ▣ Aboriginal Legal Interpreter Courses were developed and delivered in Labrador for criminal and family law.
- ▣ Glossaries of legal terms for criminal and family law were developed and translated to Inuktitut and both dialects of Innu-aimun for interpreters.
- ▣ A court preparation video and booklets were developed for children and youth and are available in Inuktitut, Mushua Innu-aimun and Sheshatshiu Innu-aimun and are available on the Department of Justice website.
- ▣ In partnership with Sheshatshiu Innu First Nation, and with the support of the Northern Strategic Plan, court interpretations services, victim services and probation services have been enhanced in Sheshatshiu.
- ▣ The Department of Justice hosted an Aboriginal Justice Symposium in Labrador.

- Significant funds have been allocated to enhance RNC and RCMP policing services since 2006. The RNC has had a very active program for new recruits and has partnered with Memorial University for the training program.
- The independent review of adult corrections entitled “*Decades of Darkness: Moving Towards the Light*” was completed and many of the recommendations have been implemented with others currently in progress.
- In response to the Task Force on Criminal Justice Efficiencies all recommendations have been addressed and the vast majority have been implemented. Significant improvements in court scheduling, resource assignment and case processing times have resulted.
- The *Provincial Court Act, 1991* was amended to allow for the utilization of part-time judges. This has been implemented and is assisting with more timely court processes.



# Strategic Issue 1: Family Violence

*Our accomplishments over the past three years . . .*

**Goal 1:** By 2011, the Department of Justice will have developed a provincial planning process for Specialized Family Violence Intervention Courts.

## Measure

Specialized Family Violence Intervention Court provincial planning process developed

The implementation of the Family Violence Intervention Court presents an opportunity for the justice system to address family violence in a more innovative way than has traditionally occurred in the past. This specialized court is still a full-fledged Provincial Court and deals with family violence as a criminal matter. However it is based on the principles of early intervention/treatment, victim safety and offender accountability. It relies on a team approach with various partners offering expertise in legal aspects, treatment and intervention services, and victim and offender dynamics.

The Family Violence Intervention Court relies on strong collaboration. There are active communications among partners, and collaborative and coordinated case work with victims, offenders and children in these families. Not all accused persons who express an interest in this court are assessed to be eligible, and they would go through the traditional court process. However, eligible accused persons have faster access to treatment services and closer supervision and case monitoring. The funding of dedicated personnel at Victim Services, Probation, Provincial Court, Legal Aid and Child Youth and Family Services ensure focused attention in these cases. The Department funds community treatment and support services through the John Howard Society, Iris Kirby House and the St. John's Women's Centre and ensures access to highly skilled community based resources for clients of this program.

The Department of Justice has been extremely fortunate to have the active interest and involvement of many partners on this initiative. Without this level of commitment and breadth of interest, the Family Violence Intervention Court would not be able to operate in such a collaborative manner. Those involved in the planning, developing and implementing the Family Violence Court include Provincial Court, Public Prosecutions, Legal Aid Commission, Community Corrections, Victim Services, Royal Newfoundland Constabulary, Royal Canadian Mounted Police, Poverty Reduction Strategy, Violence Prevention Initiative, John Howard Society, Iris Kirby House, Transition House Association of Newfoundland and Labrador, and the Justice Minister's Committee on Violence Against Women.

In recognizing that family violence creates significant hardship to families when the cycle of violence perpetuates itself untreated, the Poverty Reduction Strategy funded the St. John's pilot when it opened its doors in St. John's in March 2009 and continued this funding up to March 2011. As of April 2011, the Department of Justice assumed funding costs for this initiative. The Poverty Reduction Strategy also funded an evaluation in March 2010. Preliminary results were positive and continue to show the same trend. However ultimate success in reducing repeat violence can only truly be measured over time. The Department continues to track case progress for those going through the family violence court to ensure this data is available.

**Indicator: Provincial consultations completed**

Regional consultations were completed in the St. John's area with the Provincial Advisory Council on the Status of Women, St. John's Women's Centre, Iris Kirby House, and NL Sexual Assault Crisis and Prevention Centre in March 2009 and a Family Violence Intervention Court was piloted in St. John's. As this initiative is still in pilot status with ongoing monitoring and adjustments to address evolving issues and lessons learned, it would be premature to conduct provincial consultations or to develop a provincial planning process.

**Indicator: Specialized Family Violence Intervention Court piloted**

The Family Violence Intervention Court pilot became operational on March 25, 2009 and is still in operation.

**Indicator: Specialized Family Violence Intervention Court evaluated**

An evaluation of the Family Violence Intervention Court was completed by the Institute for the Advancement of Public Policy in March 2010. A report of recommendations was prepared and recommendations were implemented.

## *What we did this year to contribute towards the achievement of our goal ...*

**Objective 1.3** By 2011, the Department of Justice will have developed a provincial planning process for Specialized Family Violence Intervention Courts.

### Measure

Provincial planning process developed

### Indicators

### Actual Results

Regional meetings held

Meeting results compiled and analyzed

Report prepared

With support from the Violence Prevention Initiative, research was carried out with other jurisdictions in Canada with specialized court models. Further consultation in the St. John's region helped determine that there was a sufficient resource base of eligible cases and specialized intervention services in St. John's to support the establishment of a pilot treatment/intervention model. Some of those consulted included Provincial Advisory Council on the Status of Women, John Howard Society, St. John's Women's Centre, NL Sexual Assault Crisis and Prevention Centre, both police forces, court personnel, Probation, Prosecutions, Victim Services, and Legal Aid. With support from the Poverty Reduction Strategy, the Department of Justice implemented a pilot in St. John's with a view to assessing implementation and operational and feasibility before broadening discussions to other regions. As this initiative is still in pilot status with ongoing monitoring and adjustments to address evolving issues and lessons learned, it would be premature to conduct provincial consultations or to develop a provincial planning process.

## *Strategic Issue 2: Public Prosecutions Revitalization*

*Our accomplishments over the past three years . . .*

**Goal 2:** By 2011, the Department of Justice will have revitalized the Public Prosecutions Division.

### Measure

Public Prosecutions Division Revitalized

Over the past three years, the Public Prosecutions Division has been revitalized. The division has implemented all recommendations from the Lamer Commission of Inquiry regarding public prosecutions. It undertook its own internal review entitled “Project Phoenix” which resulted in another 39 recommendations, of which most have been implemented and all have been addressed.

In 2008-09 work towards the restructuring of the Public Prosecutions Division began. Since that time, a test working group was established and the working group model has now been implemented. Case supports and supervision for prosecutors have been enhanced and a mentoring process has been implemented for more junior prosecutors.

### Indicator: Organizational structure changes implemented

Working groups have been established within Public Prosecutions Offices throughout the Province and all working group manager positions have been filled. Additionally, there has been continued management training for all staff occupying supervisory and management positions.

### Indicator: New document handing procedures implemented

A new electronic document management program (TRIM), has been implemented in the St. John’s Office. The program uses electronic file management. This eliminates the need to retrieve physical files from the Central Registry for every action on a file, thereby saving time and contributing to improved efficiencies. Ongoing improvements will be made to the system as needs are identified.

**Indicator:** Respond to all recommendations from the Lamer Inquiry, the Phoenix report and the Marshall Review

All recommendations from the Lamer and Phoenix Report have been responded to as appropriate. The Marshall Review has not been addressed as it has not been submitted. Continuing legal education remains a priority and, in addition to an Annual General Meeting, other available venues for training are utilized on a regular basis either in person or through technological means. A new Public Prosecutions Office has been established in Labrador West to improve services in Labrador.

*What we did this year to contribute towards the achievement of our goal ...*

**Objective 2.3** By 2011, the Public Prosecutions Division will have addressed all recommendations from the Lamer Inquiry, the Phoenix Report and the Marshall Review.

**Measure**

All recommendations from the Lamer Inquiry, the Phoenix Report and the Marshall Review addressed

**Indicators**

**Actual Results**

Lamer Inquiry recommendations addressed

All of the recommendations found in the Lamer Inquiry related to prosecutions have been implemented. The Crown Policy Manual is updated to reflect the changes recommended in the Lamer Inquiry Report. The revitalization of the Public Prosecutions Division allows for mentoring and assignment of two crown attorneys on certain major cases. The protocol for termination of matters is specified and termination reports are completed on all files. Critical assessment of files is encouraged from the start of every file to its conclusion.

Phoenix Report recommendations addressed

The Phoenix Report recommendations have been addressed and, where viable, implemented. This was an internal review which had, at its centre, the restructuring of the Public Prosecutions Division to provide for smaller working groups with the purpose of allowing for improved mentoring, file assignment and file assessment.

Marshall Review recommendations addressed

The Marshall Review has not been addressed as it has not been submitted.



## *Strategic Issue 3: Labrador and Aboriginal Responses*

*Our accomplishments over the past three years . . .*

**Goal 3:** By 2011, the Department of Justice will have further enhanced the interpretation and translation capacity and services within the justice system.

### **Measure**

Enhanced access to the provincial justice system for Aboriginal people

Over the past three years, the department has focused considerable effort on enhancing Aboriginal responses. There have been many improvements to interpretation and translation capacity within the justice system. Resources have been developed, training delivered and new positions created. Partnerships with Aboriginal communities have helped implement meaningful service improvements.

To build capacity for interpreting services, several initiatives have been implemented. Legal glossaries of criminal law and family law terms have been developed in Inuktitut, and both dialects of Innu-aimun. The process of developing these glossaries involved community workshops in Labrador with participation by linguistics resource personnel from Memorial University, Public Legal Information Association of NL, and local interpreters and translators in Labrador. Courses were developed and offered for separate criminal and family law interpreting courses for Inuit and Innu students. This occurred in conjunction with the College of the North Atlantic, Memorial University, the Department of Education and Public Legal Information Association of NL. Ongoing professional development sessions have been offered to interpreters since the initial course offerings. Sessions were also offered to officials within the justice system to focus on cultural awareness as an element of interpretation and on best practices in the use of interpreters. Additionally, the Department of Justice entered into a partnership with the Sheshatshiu First Nation to deliver full-time interpreting services to court in Happy Valley-Goose Bay. An individual has been engaged to deliver interpreting services for Natuashish circuit courts. Individual interpreters are also engaged in Nain and for other circuit court locations on the north coast.

During 2010-11, the department completed an evaluation of its work to improve access to the justice system for Aboriginal people by enhancing interpretation capacity and services. A total of 46 interviews were conducted in the communities of Natuashish, Nain, Sheshatshiu, and Goose Bay. Stakeholders who participated included interpreters, Justice Employees, court officials, judges and community officials. A report with recommendations has been drafted.

### Indicator: Glossary of Family Law words and phrases developed

The Department engaged the Public Legal Information Association of NL to coordinate workshops to develop family law glossaries. Department of Justice staff collaborated with Public Legal Information Association of NL, Aboriginal Interpreters, the Department of Linguistics at Memorial University, Legal Aid and staff from Labrador Grenfell Health to develop the glossaries. This built on the previously developed criminal law glossaries.

Glossaries in Inuktitut and both dialects of Innu-aimun were printed, published and distributed. Glossaries are available in hard copy and on-line at [www.justice.gov.nl.ca/just/publications/](http://www.justice.gov.nl.ca/just/publications/).

### Indicator: Aboriginal Legal Interpreter Course curriculum developed

Curriculum was developed in partnership with the Government of Nunavut, a local Steering Committee, the College of the North Atlantic, Legal Aid and Public Legal Information of NL.

Two resources were developed for the Family Law Interpreting course: Legal Interpretation Program Content Manual and Required Interpretation Learning Objectives for the Innu and Inuit Legal Interpreter Program. A parallel course on criminal law was previously delivered in fiscal year 2007-08.

Ongoing professional development sessions were offered to interpreters and resource materials such as the DVD "Points of Departure: Ethical Challenges for Community and Court Interpreters" were distributed and used to share best practices.

### Indicator: Aboriginal Legal Interpreter Course offered in Labrador for Family Law

A four week in-class Aboriginal Interpreter program was offered through the College of the North Atlantic in Happy Valley-Goose Bay in February and March 2009. An Innu Instructional Assistant and an Inuit Instructional Assistant, who were each experienced interpreters, were hired to assist with course delivery.

An expert interpreter consultant was contracted to teach the students practical interpreting skills and to model best practices in interpreting. Thirteen Innu and Inuit students graduated from the program.

### Indicator: Course evaluation completed

Students completed a course evaluation upon program completion. The College of the North Atlantic submitted a final report and the Public Legal Information Association of NL submitted a final report.

**Indicator: Training offered to officials and employees working within the justice system on how to use interpreting services**

A facilitated learning session was held in Natuashish for interpreters in July 2010. The same material was covered in Nain and Sheshatshiu in the previous fiscal year.

Cultural awareness sessions were held for staff within the justice system. These sessions focused on Aboriginal cultures, traditional justice and language. Sessions were held in September and November 2010. Attendees were representative of Provincial Court, Victim Services, Sheriff's Office, Newfoundland and Labrador Youth Centre and Headquarters staff.

An expert interpreter consultant was hired to travel to Labrador in March 2011. The consultant traveled to Nain, Natuashish, Sheshatshiu and Happy Valley-Goose Bay to meet with interpreters to provide practical skills, enhance interpreting capacity and focus on best practices in interpreting. This consultant also delivered a professional development session to justice system officials in Labrador.

Learning resources were purchased and made available to staff. These resources included a DVD entitled: Points of Departure: Ethical Challenges for Court and Community and copies of the "Canadian Law for Court Interpreters".

**Indicator: Translated departmental resources**

Select departmental information-oriented resource materials were translated in Inuktitut, Mushua Innu-aimun and Sheshatshiu Innu-aimun.

## *What we did this year to contribute towards the achievement of our goal ...*

**Objective 3.3** By 2011, the Department of Justice will have completed an evaluation of programs and services designed to improve interpretation and translation for Aboriginal people.

### Measure

Evaluation of programs and services designed to improve interpretation and translation for Aboriginal people completed

### Indicators

### Actual Results

Evaluation framework developed	A framework for the evaluation was established.
	Interview guides were prepared.
	Interviews with relevant stakeholders were scheduled.
Evaluation conducted	Interviews were held with justice employees, interpreters, court officials and community officials in Natuashish, Nain, Sheshatshiu and Happy Valley-Goose Bay.
	The evaluation was conducted and included a total of 46 interviews.
	Expert interpreters consultants report provided feedback to be included in the evaluation.
Report of findings and recommendations provided	A report of findings and recommendations was drafted and provided.

## Strategic Issue 4: Criminal Justice System Efficiencies

*Our accomplishments over the past three years . . .*

**Goal 4:** By 2011, the Department of Justice will have enhanced efficiencies within the criminal justice system in St. John's.

### Measure

Enhanced criminal justice system efficiencies

In late 2007, the Minister of Justice established the Task Force on Criminal Justice Efficiencies to examine the operation of the criminal justice system in St. John's, Newfoundland and Labrador. The particular focus involved the processing of cases in St. John's Provincial Court. The Task Force was asked to make practical recommendations to increase efficiency and reduce delay of case processing without compromising fundamental principles of justice. In conducting its review, the Task Force examined each stage of the criminal process with a view to identifying issues affecting efficiency of proceedings while being mindful of:

- The rights of the accused.
- The expectations of victims.
- The needs of society.

In February 2008, the Task Force provided its report to the Minister of Justice. The report of the Task Force can be found on the Department of Justice website:

[http://www.justice.gov.nl.ca/just/publications/report\\_on\\_criminal\\_justice\\_efficiencies.pdf](http://www.justice.gov.nl.ca/just/publications/report_on_criminal_justice_efficiencies.pdf)

The Task Force made nine recommendations to assist in the effectiveness of case processing. Three years later, all recommendations have been addressed and the vast majority have been implemented. In fact, some of these issues were in the process of being addressed prior to the release of the Task Force report. For example, the Crown Attorney's Office had drafted and implemented a guide book entitled "*Guide Book of Policies and Procedures for the Conduct of Criminal Prosecutions in Newfoundland and Labrador*" which was used internally and which addressed issues including early review of files, best offer sentences and election of hybrid cases.

The committed and collaborative efforts of Provincial Court, Public Prosecutions, Legal Aid Commission, Royal Canadian Mounted Police, and the Royal Newfoundland Constabulary have been vital to these changes occurring.

**Indicator: Timely and complete disclosure processes established**

The Public Prosecutions Division has established a committee to review the disclosure process and implement identified changes. To date, electronic disclosure has been implemented and a permanent paralegal position has been established. Additionally, the time between release by police and appearance in court has gone from six to eight weeks to three to four weeks which demonstrates that timely and complete disclosure processes have been established.

**Indicator: Appropriate delegation and assignment of duties and responsibilities completed**

Both legal counsel from the prosecution and legal aid services have placed their more experienced, senior lawyers in first appearance court. This allows many matters to be addressed in a swift manner. Solid decision making in a timely fashion results in matters coming to an early conclusion in first appearance court. This is also result of counsel making the best use of time and resolving matters prior to court sitting.

**Indicator: Enhanced and coordinated legal aid application and awareness process within the justice system**

Enhancements have been made to the coordinated legal aid application and awareness process within the justice system. The RCMP provides this information to every accused person verbally through Rights and Caution. The RCMP is committed to providing this information and is presently drafting a notice for accused, which will address their right to legal council.

The RNC provide information on Legal Aid to every accused verbally through Rights and Caution. They also distribute information regarding obtaining a lawyer through a "Notice to a Person Charged with an Offence". This notice includes information regarding Legal Aid.

**Indicator: Adopted technological enhancements for scheduling and appearances, where appropriate**

In January 2009, an electronic Scheduling Initiative was launched. A Court Utilization Manager was hired in December 2009 and the Case Assignment and Retrieval System has been fully implemented as of March 2010. Time to trial has been reduced from 12-24 months to two to six months in St. John's Provincial Court.

Videoconferencing was introduced at Her Majesty's Penitentiary on January 28, 2010 with 41 appearances by inmates during 2010-11. This technology is used for first appearance or situations where there will not be any evidence introduced. Videoconferencing is also in place at the NL Correctional Centre for Women and there are plans for implementation at the Labrador Correctional Centre and West Coast Correctional Institution in fiscal year 2011-12.

## *What we did this year to contribute towards the achievement of our goal ...*

**Objective 4.3** By 2011, the Department of Justice will have evaluated the success of the implementation of the Task Force recommendations for St. John's, and will have prioritized roll out plans for other centres in the criminal justice system.

### Measure

Implementation of recommendations evaluated and roll out plans for other centres prioritized

### Indicators

### Actual Results

Evaluation steering committee established	An evaluation steering committee established in January 2011.
Evaluation framework developed	The evaluation framework was developed in February 2011
Evaluation completed	The evaluation was completed in March 2011.
Evaluation report finalized	The evaluation report was finalized by the end of March 2011.
Priority and feasibility for broader implementation assessed	The priority and feasibility for broader implementation has not yet been assessed. This was due to the time taken to complete the evaluation and prepare the report. This will now take place in the 2011-12 fiscal year.

## *Opportunities and Challenges Ahead*

In an ever-changing environment, the Department of Justice must be constantly assessing the challenges and opportunities that these changing conditions bring. Beyond assessment, the Department must be prepared to act in order to fulfill its mission for the benefit of the citizens of Newfoundland and Labrador. While much of the effort of the Department's resources, arguably, is reactive in nature, there must also be a readiness to respond to change and act proactively where possible. The following discussion will touch on a few of these opportunities and challenges on the immediate horizon.

With the realignment of wildlife enforcement under the Department of Justice and the related establishment of the Fish and Wildlife Enforcement Division, there is an onus to efficiently and effectively align this program to deliver its mandate. This presents an opportunity to further streamline enforcement services in the province under one roof and to work with other enforcement services on the delivery of valuable services to the public.

Adult Correctional Services has experienced significant scrutiny and has been the subject of reviews and extensive recommendations in recent years. Many of the recommendations have been implemented, others are in progress, and a longer term plan exists for other issues that are more far-reaching in scope and resource requirements. It goes without saying that this creates challenges. However there is a very real opportunity to make meaningful and positive changes for offenders involved in the correctional system, for staff involved in service delivery, and for the general public through improved correctional outcomes. Part of this process is enabling the Department of Justice to take a look at correctional needs, priorities, and the best possible configuration and assignment of facilities to address these needs and priorities.

The reality of a strong economy has had broad and undeniable impacts for the people of Newfoundland and Labrador. The province is an economic leader on the national scene, and has weathered the recent international fiscal crisis with amazingly low impact relative to other parts of Canada and the world. But from a justice perspective, it should be recognized that economic prosperity can bring a downside. Government has invested heavily in policing resources in recent years and those resources must be ready to deal with any increased criminal activity including organized crime. However as the police are the first step in activating the response of the criminal justice system, any increases in policing efforts will translate into increased responses for the other partners in the system (prosecutions, legal aid, courts, corrections, victim services). The justice system must be prepared to meet this challenge through high caliber staff, efficient practices and effective programs that meet defined and targeted needs.

The history of policy decisions and legislative changes initiated by the current federal government place a considerable focus on law and order. This creates very real challenges for the province, as it has a responsibility to implement many of these policy changes and laws. In short, there will be more



work for the provincial justice system. Implementing many of these policies and laws will require careful management of current resources and an ongoing dialogue with the federal government on the anticipated as well as the unexpected impacts and any opportunities that might exist for federal support for the province.

The Department of Justice has developed some very constructive partnerships with Aboriginal groups in order to enhance access and responsiveness to Aboriginal people involved in the criminal justice system. In partnership with Nunatsiavut, the department co-funds a full-time Inuit Prison Liaison position at the Labrador Correctional Centre. Parallel to this, the department funds a half-time Innu position through contract with the Sheshatshiu Innu First Nation. In 2010-11, there have been significant developments in the delivery of culturally relevant justice services to Aboriginal people. Through a partnership with the Sheshatshiu Innu First Nation, a full-time Innu Court Interpreter for Happy Valley-Goose Bay Provincial Court was established and an individual interpreter in Natuashish was contracted for the full duration of all circuit court proceedings in the community. Additionally, in partnership with the Sheshatshiu Innu First Nation, the department funds a Community Victim Services Worker and a Community Adult Probation Worker to work directly in Sheshatshiu through the Band Council office. These services have proven to be very effective and both the Department of Justice and the Sheshatshiu Innu First Nation have been pleased with the enhanced services for Innu people in the community. Based on the ability to enhance capacity and actual services within these communities, the department intends to support such partnerships in the future and to explore other opportunities to work together. This is an incredible opportunity to support communities and deliver more meaningful justice services to those needing them.

# Appendix A: Financial Statements

## DEPARTMENT OF JUSTICE STATEMENT OF EXPENDITURE AND RELATED REVENUE FOR THE YEAR ENDED 31 MARCH 2011 (Unaudited)

Expenditure and revenue figures included in this document are based on public information provided in the “Report of the Program Expenditures and Revenues of the Consolidated Revenue Fund for Fiscal Year ended 31 March 2011” (unaudited). You can view the full report at <http://www.fin.gov.nl.ca/ComptrollerGeneral/publications.htm>.

or contact: **Comptroller General’s Office**  
**P.O. Box 8700**  
**St. John’s, NL**  
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**Phone: 709.729.2341**

		Estimates		
		Actual (\$)	Amended (\$)	Original (\$)
1.1.01.	Minister’s Office	276,986	298,700	276,900
1.2.01.	Executive Support	1,189,368	1,202,600	1,217,000
1.2.02.	Administrative and Policy Support	2,385,781	2,652,600	2,914,100
	Less Related Revenue (Federal)	(-)	(247,400)	(247,400)
	Less Related Revenue (Provincial)	(146,043)	(63,000)	(63,000)
1.2.03.	Strategic Human Resource Management	1,312,692	1,412,200	1,380,900
1.2.04.	Legal Information Management	1,075,628	1,080,500	984,600
	Less Related Revenue (Provincial)	(16,000)	(29,000)	(29,000)
1.2.05.	Administrative Support	576,252	614,500	614,500
1.3.01.	Fines Administration	1,046,122	1,067,700	985,400
	Less Related Revenue (Provincial)	(822,322)	(700,000)	(700,000)
2.1.01.	Civil Law	8,198,327	9,295,300	10,499,300
	Less Related Revenue (Provincial)	(46,835)	(-)	(-)
2.1.02.	Sheriff’s Office	5,338,506	5,380,300	4,878,400

		Estimates		
		Actual	Amended	Original
		(\$)	(\$)	(\$)
2.1.03.	Support Enforcement	962,483	985,100	917,900
	Less Related Revenue (Federal)	(23,886)	(-)	(-)
2.1.04.	Access to Information and Protection of Privacy	439,631	495,000	631,700
2.1.05.	Family Justice Services	2,172,546	2,600,000	2,755,000
	Less Related Revenue (Federal)	(72,714)	(561,500)	(561,500)
2.2.01.	Criminal Law	7,403,985	7,484,500	7,608,100
	Less Related Revenue (Federal)	(28,598)	(28,600)	(28,600)
2.3.01.	Legal Aid and Related Services	14,284,942	14,328,500	14,328,500
	Less Related Revenue (Federal)	(49,656)	(2,313,900)	(2,313,900)
2.3.02.	Commissions of Inquiry	-	1,000	1,000
2.3.03.	Office of the Chief Medical Examiner	749,581	780,300	733,000
2.3.04.	Human Rights	1,115,260	1,160,700	1,235,100
	Less Related Revenue (Provincial)	(65,783)	(72,000)	(72,000)
2.4.01.	Legislative Counsel	568,661	572,200	546,600
3.1.01.	Supreme Court	5,258,206	5,289,000	5,104,800
	Less Related Revenue (Federal)	(21,424)	(15,600)	(15,600)
	Less Related Revenue (Provincial)	(280,312)	(272,000)	(272,000)
3.2.01.	Provincial Court	9,962,820	10,006,300	10,570,200
3.3.01.	Court Facilities	337,880	1,000,000	1,000,000
4.1.01.	Royal Newfoundland Constabulary	46,064,528	46,197,500	46,582,500
	Less Related Revenue (Federal)	(1,281,559)	(798,800)	(798,800)
	Less Related Revenue (Provincial)	(456,107)	(443,400)	(443,400)
4.1.02.	Royal Canadian Mounted Police	62,463,033	62,479,300	60,972,100
	Less Related Revenue (Federal)	(550,000)	(550,000)	(550,000)
	Less Related Revenue (Provincial)	(292,998)	(190,200)	(190,200)
4.1.03.	Public Complaints Commission	253,715	296,400	282,000
4.1.04.	Royal Newfoundland Constabulary (Capital)	7,210,090	15,187,200	15,887,000
4.2.01.	Adult Corrections	35,445,086	35,968,600	35,105,300
	Less Related Revenue (Federal)	(4,213,161)	(3,577,400)	(3,577,400)
	Less Related Revenue (Provincial)	(1,082,807)	(564,000)	(564,000)
4.2.02.	Youth Secure Custody	6,581,351	6,842,100	7,642,200
	Less Related Revenue (Federal)	(4,342,980)	(3,023,600)	(3,023,600)
5.1.01.	Inland Fisheries Enforcement	3,034,736	3,205,600	2,405,800
	<b>Total Expenditures - Department of Justice</b>	225,708,196	237,883,700	238,059,900
	<b>Total Related Revenue</b>	(13,793,185)	(13,450,400)	(13,450,400)
<b>TOTAL: DEPARTMENT</b>		211,915,011	224,433,300	224,609,500

# Appendix B: Strategic Directions

<b>1. Title:</b>	<b>Public Protection, Order and Safety</b>			
<b>Outcome Statement:</b>	Improve public protection, order and safety for the people in Newfoundland and Labrador.			
This outcome supports the policy direction of government and will require systematic intervention in the following areas:				
Components of Strategic Direction	Applicable to other Entities Reporting to the Minister	This Direction is addressed:		
		in the department's strategic plan	in the department's operational plan	in the branch/divisional work plans of the department
Police deployment, recruitment and training			√	√
Planning for new facilities			√	
Court Security				√
Responses to family violence		√	√	√
Organized Crime			√	

<b>2. Title:</b>	<b>Access to Justice</b>			
<b>Outcome Statement:</b>	Improved access to the justice system which includes enhanced responses for vulnerable groups.			
This outcome supports the policy direction of government and will require systematic intervention in the following areas:				
Components of Strategic Direction	Applicable to other Entities Reporting to the Minister	This Direction is addressed:		
		in the department's strategic plan	in the department's operational plan	in the branch/divisional work plans of the department
Court facilities			√	
Specialized Courts		√		
Videoconferencing			√	

<b>3. Title:</b>	<b>Public Trust and Confidence</b>			
<b>Outcome Statement:</b>	Improve public trust and confidence in the justice system.			
This outcome supports the policy direction of government and will require systematic intervention in the following areas:				
Components of Strategic Direction	Applicable to other Entities Reporting to the Minister	This Direction is addressed:		
		in the department's strategic plan	in the department's operational plan	in the branch/divisional work plans of the department
Public Prosecutions Revitalization		√		
Adult Corrections Planning			√	
Gender Equity			√	√

<b>4. Title:</b>	<b>Labrador and Aboriginal Responses</b>			
<b>Outcome Statement:</b>	Enhanced justice services in Labrador that are sensitive to the culture and needs of Aboriginal people and communities.			
This outcome supports the policy direction of government and will require systematic intervention in the following areas:				
Components of Strategic Direction	Applicable to other Entities Reporting to the Minister	This Direction is addressed:		
		in the department's strategic plan	in the department's operational plan	in the branch/divisional work plans of the department
Enhanced interpreting and translation capacity		√	√	
Culturally appropriate programming			√	
Labrador justice facilities			√	

<b>5. Title:</b>	<b>Innovation and Efficiencies</b>			
<b>Outcome Statement:</b>	Innovative approaches that enhance efficiencies in the justice system.			
This outcome supports the policy direction of government and will require systematic intervention in the following areas:				
Components of Strategic Direction	Applicable to other Entities Reporting to the Minister	This Direction is addressed:		
		in the department's strategic plan	in the department's operational plan	in the branch/divisional work plans of the department
Legal Aid			√	√
Civil Law			√	
Task Force on Criminal Justice Efficiencies		√		
Information Management			√	

## *Appendix C: Public Entities*

The following public entities report to the House of Assembly through the Minister of Justice. Their annual reports are prepared separately from that of the Department of Justice and can be found by visiting: <http://www.justice.gov.nl.ca/just/publications/publications.htm>.

- **Board of Commissioners of Public Utilities**
- **Consumer Advocate**
- **Criminal Code Mental Disorder Review Board**
- **Electoral Boundaries Commission\***
- **Human Rights Commission**
- **Human Rights Commission Panel of Adjudicators**
- **Newfoundland and Labrador Legal Aid Commission**
- **Office of the Commissioner of Lobbyists**
- **Office of the Chief Medical Examiner**
- **Royal Newfoundland Constabulary Public Complaints Commission**
- **Royal Newfoundland Constabulary Public Complaints Commission Panel of Adjudicators**

*\*The Electoral Boundaries Commission is active every 10 years. See a description of the entity in Appendix D.*

## Appendix D: *Electoral Boundaries Commission*

The Electoral Boundaries Commission was active in 2006, however, it is currently disbanded. The Electoral Boundaries Commission will be appointed again in 2016, at which time, it will meet its planning and reporting requirements as appropriate under the *Transparency and Accountability Act*. In the interim, this appendix will serve to describe the activities of the Commission when it is active as prescribed in the *Electoral Boundaries Act*.

### *Overview*

The *Electoral Boundaries Act* states the Electoral Boundaries Commission shall consist of five members. The chairperson is to be appointed by the Chief Justice of Newfoundland and Labrador and the additional four members are to be appointed by the Speaker of the House of Assembly.

The Commission is responsible to the Minister of Justice and its financial information is included in the financial information for the Department of Justice.

### *Mandate*

The Commission is directed to divide the province into 48 proposed 1-member districts. The *Act* provides that the Commission divide the Labrador portion of the province into four proposed districts and shall describe the boundaries of those districts in such a manner that the proposed new districts conform as closely as practicable to the present districts. With regard to the island portion of the province, the Commission shall determine the boundaries by obtaining a quotient for each proposed district by dividing the total population of the province (except that portion of the total population living within the area of the province comprising Labrador) by the number 44.

The Commission shall assume that the proportion of electors to the general population is constant throughout the province. Where the Commission considers it necessary to do so, they may depart from the quotient not to a greater extent than 10% more or 10% less of the quotient. The Commission may also recommend the creation of a district with a population that departs from the quotient up to 25% more or 25% less of the quotient, where the Commission concludes that the departure is warranted by special geographic considerations.

The Commission will submit a report to the Minister of Justice setting out its recommendations concerning the division of the province, the description of the boundaries and the name to be given to each district, which names shall incorporate the historical and geographical factors that the Commission considers appropriate.

# Appendix E: Provincial Data - Community Accounts

To learn more about the Province of Newfoundland and Labrador and the context we work within, please visit **Community Accounts** at <http://nl.communityaccounts.ca/>. Community Accounts is an innovative information system providing users with a reliable source of community, regional, and provincial data. A public-wide, online data retrieval system for locating, sharing and exchanging information related to the province and its people, the Community Accounts provides users with a single comprehensive source of community, regional, and provincial data that would normally not be readily available, too costly to obtain, or too time consuming to retrieve and compile.

This system allows users to custom generate a limitless number of tables and illustrative graphics on key social and economic indicators organized by geography and data topic within a system of distinct accounts, while the Well-Being account allows users to compile indicators from each of the above domains to develop a better understanding of the factors that determine the status and progress of their communities and regions. Information can be retrieved according to 400 communities, 80 census consolidated subdivisions (local areas), 20 economic development zones, and the province. Information can also be retrieved at the level of Rural Secretariat Regions, Health Authorities, School Districts, and Human Resources Development Canada Regions.

The screenshot shows the website's navigation bar with links for HOME, CONTACT US, ABOUT US, LEARNING/TRAINING, EN FRANCAIS, MY CA, and SEARCH. Social media icons for Twitter, Facebook, YouTube, and RSS are also present. The main content area features the title "Newfoundland and Labrador Community Accounts" with the tagline "data > information > knowledge". A callout box over the "Profiles" icon reads: "View the Profiles, including the general profile, the seniors profile, and the french general profile." Below the icons are labels: "Indicators & Well-Being", "Profiles", "Tables and Charts", and "Maps". An "Interactive Tour" panel is visible on the right with "Start the tour" and "Close" buttons. A footer bar at the bottom contains social media icons.





*P.O. Box 8700, St. John's, NL , A1B 4J6*

*<http://www.justice.gov.nl.ca/just/>*