

# REGIONAL PLANNING AUTHORITY FOR THE LABRADOR INUIT SETTLEMENT AREA (LISA)

Annual Performance Report on the Transitional Activity Plan

FISCAL YEAR 2007-08

# **TABLE OF CONTENTS**

CHAIRPERSON'S MESSAGE  1.0 OVERVIEW  2.0 MANDATE  3.0 VALUES  4.0 PRIMARY CLIENTS	
2.0       MANDATE         3.0       VALUES         4.0       PRIMARY CLIENTS	1
3.0 VALUES	2
4.0 PRIMARY CLIENTS	
	3
	3
5.0 VISION	
6.0 MISSION	
7.0 OUTPUTS	
8.0 OPPORTUNITIES AND CHALLENGES AHEAD	
9.0 FINANCIAL STATEMENTS	
10.0 APPENDIX A: STRATEGIC DIRECTIONS	
11.0 APPENDIX B: BUDGET	

#### CHAIRPERSON'S MESSAGE

The Regional Planning Authority for the Labrador Inuit Settlement Area (LISA), a category three Board, was appointed jointly by the Government of Newfoundland and Labrador and the Nunatsiavut Government in April 2007. Under the Labrador Inuit Land Claims Agreement (the Agreement), its role is to direct the preparation of a Regional Land Use Plan for LISA (including Labrador Inuit Lands) for the consideration of both governments.

It is comprised of four members: Ms. Isabella Pain and Mr. Keith Chaulk nominated by the Nunatsiavut Government and Ms. Mary Bishop and Mr. Stan Clinton nominated by the Government of Newfoundland and Labrador. At its first meeting the Authority, as is required by the Agreement, chose a Chair from amongst its members.

The Agreement does not establish a reporting requirement but as funding is channelled through both governments and its members liaise with staff of both governments, some of whom from time to time attend Authority meetings, all parties are kept apprised of the Authority's activities.

The Authority's actions in having a Regional Land Use Plan drafted constitutes one step in the implementation of the Agreement and so will contribute to one of Government's strategic directions to advance the well-being of aboriginal communities.

This report provides comments with respect to the 2007-08 Transitional Plan. The Authority established its basic rules of procedure; the Authority members participated in an orientation program and participated in the selection of the Regional Planner. Accordingly this Performance Report covers only the start up phase and is considered to be only the Authority's Transitional Performance Report pending the preparation of an Activity Plan for 2008-11.

All Authority members have participated in the preparation of this Performance Report, and will participate in the Authority's activities towards the future preparation of the Regional Land Use Plan, and will have an equal say in the Authority's final deliberations prior to the submission of the Plan to both governments.

The members of the Regional Planning Authority for the Labrador Inuit Settlement Area are responsible for the results reported in the 2007-2008 Annual Report.

Labrador Inuit call the Labrador Inuit Settlement Area "Nunatsiavut" which means "our beautiful land". The Authority aims to prepare a plan for the wise use of this beautiful land.

Stanley N Clinton

Chair of the Regional Planning Authority for the Labrador Inuit Settlement Area

#### 1.0 OVERVIEW

Pursuant to section 10.3.1 of the Labrador Inuit Land Claims Agreement (Agreement), the Government and Newfoundland and Labrador and the Nunatsiavut Government jointly appointed a regional planning authority (the Authority) for the Labrador Inuit Settlement Area (LISA) composed of four members having knowledge and experience in land use planning. The members were jointly appointed in March 2007. The members of the Authority selected a chair from amongst the members. A Regional Planner, appointed by the Province's Minister of Municipal Affairs, works under the direction of the Authority.

Funding for the Authority is provided jointly by both governments.

The Authority can be contacted through:

Department of Labrador and Aboriginal Affairs PO Box 8700 St. John's NL A1B 4J6

and

Department of Municipal Affairs PO Box 8700 St. John's NL A1B 4J6

and

Nunatsiavut Government Box 70 Nain NL AOP 1L0

#### 2.0 MANDATE

Labrador Inuit Lands Claim Agreement Act brought the Agreement into legal effect.

Section 10.3.8 of the Agreement states that:

"The Regional Planning Authority shall prepare a single, comprehensive Land Use Plan for the Labrador Inuit Settlement Area following the procedures set out for the preparation of a regional plan by a regional authority under the Urban and Rural Planning Act, 2000, as modified by this chapter, and for that purpose has the powers and shall carry out the functions of a regional authority under the Urban and Rural Planning Act, 2000, subject to this chapter."

#### 3.0 VALUES

The Authority has the following values:

Collaboration Each member seeks the knowledge and opinions of others when

directing the preparation of the regional plan.

Commitment Each member ensures effective representation of both governments

and the Labrador Inuit.

Integrity Each member represents the interests of both governments and the

Labrador Inuit in a flexible, thorough and open manner within his/her

mandate.

Respect Each member acts based on the needs and culture of both

governments and the Labrador Inuit in the spirit of the Agreement.

#### 4.0 PRIMARY CLIENTS

The primary clients of the Authority are the Government of Newfoundland and Labrador, the Nunatsiavut Government, the Labrador Inuit, other aboriginal people, residents and stakeholders in the LISA including Labrador Inuit Lands.

### 5.0 VISION

Respecting the environment, cultural factors and priorities and the rights of the Labrador Inuit, the regional land use plan for LISA, including Labrador Inuit Lands, shall:

- quide the use of land, water and natural resources; and
- optimize social, cultural and economic benefits for the residents of LISA.

## 6.0 Mission

The focus of the Authority is a draft regional plan for the LISA as required by the Agreement and the Urban and Rural Planning Act, 2000.

Mission:

By 2011, the Authority will have prepared a draft regional plan.

**Measure:** Draft regional plan prepared

Indicators:

- Number of Authority meetings
- Numbers of stakeholders consulted
- Planner recruited
- Commissioner appointed
- Number of public meetings
- Facilitated and coordinated meetings with other boards established under the Agreement
- Consulted with Provincial Government and Nunatsiavut Government

#### 7.0 OUTPUTS

#### Issue 1: Regional Planning Authority Orientation

The Authority was jointly appointed in March 2007. In order to develop a familiarity with issues influencing the preparation of the regional plan and the terms of the Agreement, the Authority held initial meetings and completed its orientation. This orientation included a visit to Labrador Inuit Settlement Area as well as meetings with government representatives and stakeholder groups.

The work of the Labrador Inuit Settlement Area Regional Planning Authority contributes to the strategic directions established in the Department of Labrador and Aboriginal Affairs Business Plan for 2006-07 to 2007-08 with respect to Implementation of the Inuit Land Claims Agreement.

In the Labrador Inuit Land Claims Agreement there is a requirement in Chapter 10 for the preparation of a Regional Land Use Plan to be prepared by the Labrador Inuit Settlement Area Regional Planning Authority.

Goal 1: By 2008, the Authority will have completed its orientation.

Measure: Orientation completed

Indicators	Progress and Accomplishments
Established rules of	The Authority established basic rules of
procedures	procedures for use within the meetings
	including what constitutes a quorum.
Selected a chair	Stan Clinton was appointed chair by the
	Authority members.
Attended orientation	Orientation was provided by staff from the
session on terms of the	Province's Ministry of Municipal Affairs and the
Agreement	Ministry of Labrador and Aboriginal Affairs, as
	well as the Nunatsiavut Government's Ministry
	of Lands and Resources and Ministry of
	Nunatsiavut Affairs.
Met representatives from	The Authority members met with Provincial
the Provincial Government	Government staff, members of the
and Nunatsiavut	Nunatsiavut Government Assembly, staff and
Government	representatives from Parks Canada
Completed regional tour	The Authority members in October 2007
	toured Labrador with visits in Happy Valley-
	Goose Bay and the five Inuit Communities of
	Nain, Hopedale, Postville, Makkovik, and
	Rigolet.
Met with stakeholder	The Authority met with members of the Inuit
groups	communities and with some representatives
	from the Inuit Community governments.
Held meetings	The Authority met for orientation meetings and
	for the interviews for the Regional Planner.

#### Issue 2: Regional Planner Recruited

Section 10.4.2 of the Labrador Inuit Land Claims Agreement requires that the Authority provide the Minister of Municipal Affairs with a list of nominees for appointment to the position of Regional Planner. Under the direction of the Authority, the planner is responsible for the preparation of the regional plan.

#### Goal 2:

By 2008, the Authority will have prepared a list of nominees for the position of regional planner for appointment by the Minister of Municipal Affairs

Measure: List of Nominees provided to Minister

Indicators	Progress and Accomplishments
Participated in recruitment process	The Authority members participated in the preparation of the job description of the Regional Planner.  The Authority members participated in the interviews and selection of the Regional Planner.
List of nominees prepared and submitted to the Minister of Municipal Affairs	After the interviews, a list of nominees for the Regional Planner was submitted to the Minister of Municipal Affairs along with a recommendation on the appointment of the Regional Planner.  The Minister of Municipal Affairs appointed the Regional Planner.

#### 8.0 OPPORTUNITIES AND CHALLENGES AHEAD

The Opportunity is for the Authority to develop a Regional Land Use Plan that reflects the aspirations and hopes of the Inuit people while adhering to the policies and directions of the Governments of Newfoundland and Labrador and the Nunatsiavut Government.

The Challenge is to complete and submit the Regional Land Use Plan to the Government of Newfoundland and Labrador and the Nunatsiavut Government by March 2011.

## 9.0 FINANCIAL STATEMENTS

The Regional Planning Authority is jointly funded by the Government of Newfoundland and Labrador and the Nunatsiavut Government. Annual budgets are based upon the budgets established in the Implementation Plan for the Labrador Inuit Land Claims Agreement (see Appendix B).

Each government's expenditures are subject to its own internal financial administration regulations and appropriations, policies, and procedures.

The Authority is not required to provide audited financial statements.

The Authority complied with Governments' financial requirements as applicable to the Authority.

#### 10.0 APPENDIX A: STRATEGIC DIRECTIONS

The work of the Authority contributes to the strategic directions established in the Department of Labrador and Aboriginal Affairs Business Plan for 2006-07 to 2007-08.

1. Outcome Statement: Advance well-being of Aboriginal Communities.

**Source:** Blue Book, Summary page 9 and Jobs page 16; Speech from the Throne 2004 and 2005; Labrador Inuit Land Claims Agreement.

This requires systematic intervention in the following areas:

Components of Strategic Direction	Applicable to other Entities Reporting to the Minister(s)	This Direction is addressed in the RPA's activity plan
Inuit Land Claims Agreement Implementation	X	X

This strategic direction represents only a portion of the outcome statement. The full outcome statement along with other strategic directions can be found in the Appendix of the Department of Labrador and Aboriginal Affairs Business Plan for Category 2 Public Entity 2006-07 to 2007-08.

## 11.0 APPENDIX B: BUDGET

The following budget is a copy of what is included in the Labrador Inuit Land Claims Agreement Implementation Plan, Appendix D – Part 6.

Land Use Planning			
2004 Constant Dollars	Year 1	Year 2	Year 3
Regional Planning Authority Years 1-3 Cost-shared @ 50/50 - Province/NG			
Chair honoraria @ \$335/day	9900	6700	6700
3 members' honoraria @ \$240/ day/ each	21600	14400	14400
travel air @4 members	19200	14400	14400
4 members' meals and allowances @ \$55/ day	6600	4400	4400
4 members' accommodations @\$150/ngt	14400	9600	9600
meeting rooms and refreshments @ \$300/ day	5400	3600	3600
Translation simultaneous and written @\$500/day	9000	6000	6000
Training	10000	5000	5000
Administrative & Advertising	20000	10000	10000
Sub-total Regional Planning Authority	116100	<u>74100</u>	74100
Planner Years 1-3 100% Provincial Costs			
Salary @ HL 25 \$72.5k step 1	72500	72500	72500
compulsory benefits @20% with step increases too?	14500	14500	14500
Training and Professional Development	2610	2610	2610
Air A40Travel & Ground Transportation	15000	15000	15000
Planning Meals and Incidentals 3 days* 10 trips \$45	1350	0	0
Year 1 accommodation for 10 planning trips* 2ngts* \$150	3000	0	0
Year 2 accommodation 10*2 night public hearings @\$150	0	3000	0
Accommodation for RPA meetings* mtgs@3ngts* \$150	2700	2700	2700
meals and incidentals mtgs RPA *5 days @\$45	1350	1350	1350
Public hearings meals and incidentals 10mtgs* 3days@\$45	n/a	1350	0
Planning mtgs & refreshments @ \$300/ day * 10 mtgs	3000	0	0
Computer and Office Furnishings Purchase	10000	0	0
Communications i.e, telephone, computer, fax	1500	1500	1500
Administrative/ Advertising Publications	5000	5000	5000
Sub-total Planner	132510	119510	115160
Public Hearings Year 2 and/or 3 (12 month process) 100% Province's costs			
Commissioner Honoraria @ \$440/ day * 10mtgs * 3days	0	13200	
Airfare Commissioner @ 1 St. John's/Nain and 7 Labrador	0	5500	0
Meals & incidentals @ \$55 * 3days * 10mtgs	0	1650	
Commissioner Accommodation @ 9 mtgs* 2ngts @\$150	0	2400	0
Air Travel for translator 4 Labrador trips	0	2400	
Accommodation for translator @4 mtgs* 2 ngts @\$150	0	1200	0
Meeting rooms and Refreshments \$300*10	0	3000	0
Translation simul/written @\$500/day	0	5000	
Administrative/Publications/Advertising	0	20000	0
Sub-Total Staff Public Hearings	0	<u>54350</u>	0
TOTAL	248610	247960	189260